



## FLUVANNA COUNTY PLANNING COMMISSION

Carysbrook Performing Arts Center  
8880 James Madison Highway  
Fork Union, VA 23055

Tuesday, January 10, 2023  
Organizational / Regular Meeting at 7:00 pm

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**TAB AGENDA ITEMS**

**No Work Session at 6:00 pm**

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**1 – CALL TO ORDER BY THE COMMUNITY DEVELOPMENT DIRECTOR, THE PLEDGE OF ALLEGIANCE, AND A MOMENT OF SILENCE**

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**2– 2023 ORGANIZATIONAL MEETING OF THE FLUVANNA COUNTY PLANNING COMMISSION**

- Nominations for Election of Chair for 2023 and Nominations for Vice Chair for 2023
- 2023 Organizational Meeting of the Fluvanna County Planning Commission Resolution
- Adoption of the 2023 Planning Commission Regular Meeting Calendar Dates

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**3 – DIRECTOR’S REPORT – Douglas Miles, AICP, CZA Community Development Director**

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**4 – PUBLIC COMMENTS #1** Limited to 5 minutes per speaker for items not scheduled for a Public Hearing

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**5 – APPROVAL OF DRAFT MINUTES**

Minutes of December 13, 2022

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**6 – PUBLIC HEARING**

**SUP 22:04 S.B. Cox Inc.** – A Special Use Permit request in the I-2, Industrial, General Zoning District to permit a solid waste material recovery facility with respect to 90 +/- acres of Tax Map 4 Section A Parcel 27A. The subject property is located generally south of Richmond Road (US 250) and at the terminus of Memory Lane (SR 698) in the Rural Residential Planning Area and the Palmyra Election District.

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**7 – PRESENTATIONS: 2040 Fluvanna County DRAFT Comprehensive Plan – a compiled Planning document**

February 7th we will conduct a Planning Commission Work Session at 6:00 pm to be prepared for the Spring 2023 Comprehensive Plan Public Workshop events that will be scheduled in the Fluvanna County Library meeting room.

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**8 – SITE DEVELOPMENT PLANS: None**

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**9 – SUBDIVISIONS: None**

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**10 – UNFINISHED BUSINESS: None**

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**11 – NEW BUSINESS:** Planning Commissioner member appointment to the Regional Housing Partnership

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**12 – PUBLIC COMMENTS #2** Limited to 5 minutes per speaker

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**13 – ADJOURNMENT**

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*Douglas Miles*

Community Development Director Review

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## **PLEDGE OF ALLEGIANCE**

I pledge allegiance to the flag  
of the United States of America  
and to the Republic for which it stands,  
one nation, under God, indivisible,  
with liberty and justice for all.

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## **ORDER**

1. It shall be the duty of the Chair to maintain order and decorum at meetings. The Chair shall speak to points of order in preference to all other members.
2. In maintaining decorum and propriety of conduct, the Chair shall not be challenged and no debate shall be allowed until after the Chair declares that order has been restored. In the event the Commission wishes to debate the matter of the disorder or the bringing of order; the regular business may be suspended by vote of the Commission to discuss the matter.
3. No member or citizen shall be allowed to use abusive language, excessive noise, or in any way incite persons to use such tactics. The Chair shall be the judge of such breaches, however, the Commission may vote to overrule both.
4. When a person engages in such breaches, the Chair shall order the person's removal from the building, or may order the person to stand silent, or may, if necessary, order the person removed from the County property.

## **PUBLIC HEARING RULES OF PROCEDURE**

1. **PURPOSE**
  - The purpose of a public hearing is to receive testimony from the public on certain resolutions, ordinances or amendments prior to taking action.
  - A hearing is not a dialogue or debate. Its express purpose is to receive additional facts, comments and opinion on subject items.
2. **SPEAKERS**
  - Speakers should approach the lectern so they may be visible and audible to the Commission.
  - Each speaker should clearly state his/her name and address.
  - All comments should be directed to the Commission.
  - All questions should be directed to the Chair. Members of the Commission are not expected to respond to questions, and response to questions shall be made at the Chair's discretion.
  - Speakers are encouraged to contact staff regarding unresolved concerns or to receive additional information.
  - Speakers with questions are encouraged to call County staff prior to the public hearing or a scheduled item.
  - Speakers should be brief and avoid repetition of previously presented comments.
3. **ACTION**
  - At the conclusion of the public hearing on each item, the Chair will close the public hearing.
  - The Commission will proceed with its deliberation and will act on or formally postpone action on such item prior to proceeding to other agenda items.
  - Further public comment after the public hearing has been closed generally it will not be permitted.

**MOTION:** I move to elect \_\_\_\_\_ as Chair of the Fluvanna County Planning Commission for the calendar year of 2023.

**MOTION:** I move to elect \_\_\_\_\_ as Vice Chair of the Fluvanna County Planning Commission for the calendar year of 2023.

**AGENDA                      PLANNING COMMISSION                      January 10, 2023**

**SUBJECT:** Election of Officers

**TIMING:** Routine

**DISCUSSION:**

As has been your practice in the past, the Community Development Director opens the meeting and calls for the nomination and election of the Chair.

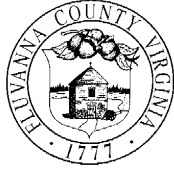
Upon the election of the Chair, the elected Chair will then call for the nomination and election of the Vice Chair.

The Organizational meeting of the Commission will be conducted first and then move to the Regular meeting in order to conduct the business on the Agenda.

*Douglas Miles*

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Douglas Miles, AICP, CZA  
Community Development Director



**PLANNING COMMISSION  
County of Fluvanna  
Fork Union, Virginia**

**RESOLUTION**

At an Organizational meeting of the Fluvanna County Planning Commission held on Tuesday, January 10, 2023 in Fork Union, Virginia, the following action was taken:

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<u>Present</u>	<u>Vote</u>
Barry A. Bibb	
Mike Goad	
Harold Lagomarsino	
Andre-A' Bryanna "Bree" Key	
Ed Zimmer	

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On a motion by \_\_\_\_\_, seconded by \_\_\_\_\_, and that carried by a vote of 5-0 the following resolution was adopted:

**2023 Organizational Meeting of the Fluvanna County Planning Commission**

**WHEREAS**, the Code of Virginia requires an annual organizational meeting for the Planning Commission for the election of officers and the conduct of such other business as to meeting dates and times and;

**WHEREAS**, the Planning Commission does now conduct such an organizational meeting.

**NOW, THEREFORE BE IT RESOLVED** by the Planning Commission that it does hereby generally designate the Morris Room in the Fluvanna County Administration Building as its meeting place for regular meetings to be held on the first Tuesday after the first Wednesday of each month at 7:00 pm. Additional meeting space locations, dates and times, may be needed, following the 2023 Planning Commission By-laws, as adopted.

Adopted this 10th day of January 2023 by the Fluvanna County Planning Commission.

ATTEST:

*Douglas Miles*

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Douglas Miles, AICP, CZA  
Community Development Director

**MOTION:** I move the Fluvanna County Planning Commission adopt the Planning Commission 2023 Regular Meeting Calendar dates, as presented.

*Douglas Miles*

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Douglas Miles, AICP, CZA  
Community Development Director



# 2023 Planning Commission

## Planning Commission

### Meeting Dates

- Tuesday, January 10th
- Tuesday, February 7th
- Tuesday, March 7th
- Tuesday, April 11th
- Tuesday, May 9th
- Tuesday, June 13th
- Tuesday, July 11th
- Tuesday, August 8th
- Tuesday, September 12th
- Tuesday, October 10th
- \*Wednesday, November 8th
- Tuesday, December 12th

\* November 7th is Election Day

Carysbrook Performing Arts Center  
8880 James Madison Highway  
Fork Union, VA 23055

Regular Meetings at 7:00 pm

## JANUARY

SU	MO	TU	W	TH	FR	SA
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## NOVEMBER

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## DECEMBER

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Fluvanna County Planning & Community Development Department  
132 Main Street / Post Office Box 540 Palmyra, VA 22963 / 434.591.1910

Douglas Miles, AICP, CZA, Director  
E-mail: [dmiles@fluvannacounty.org](mailto:dmiles@fluvannacounty.org)

**FLUVANNA COUNTY PLANNING COMMISSION  
REGULAR MEETING MINUTES**

**Carysbrook Performing Arts Center  
8660 James Madison Hwy  
Fork Union, VA 23055**

**December 13, 2022  
Regular Meeting at 7:00 pm**

**MEMBERS PRESENT:**

Barry Bibb, Chair  
Mike Goad, Commissioner  
Andre-A'Bryanna Key, Commissioner  
Howard Lagomarsino, Commissioner  
Patricia Eager, Board of Supervisors Representative

**ABSENT:**

Ed Zimmer, Commissioner

**STAFF PRESENT:**

Eric Dahl, County Administrator  
Fred Payne, County Attorney  
Douglas Miles, Community Development Director  
Jason Overstreet, Senior Planner  
Valencia Porter-Henderson, Administrative Programs Specialist

**1. CALL TO ORDER, THE PLEDGE OF ALLEGIANCE AND A MOMENT OF SILENCE:**

At 7:00 pm, Chair Bibb, called to order the Regular meeting of December 13, 2022 and after the Pledge of Allegiance there was a Moment of Silence observed during this time.

**DIRECTOR'S REPORT – Douglas Miles, AICP, CZA, Community Development Director**

**S.B. Cox November 30th Community meeting and December 2nd Richmond Site visit**

S.B. Cox Demolition Recycling – Materials Recovery Facility proposed at Amber Hill LLC, a 90 acre tract at the end of Memory Lane located off Route 250 and was previously zoned for auto parts recycling facility. The property is zoned I-2 and they are requesting a Special Use Permit for use.

S.B. Cox Richmond site visit with the Board Chair, PC Chair, Mrs. Eager and with the County Administrator, Community Development Director and Economic Development Director to view Cox's downtown Richmond HQs facility for noise and truck traffic and scheduled for Tuesday, January 10th Planning Commission Public Hearing it was a successful site visit at this location.

**Fluvanna County January 2023 Organizational meetings**

<b>Day</b>	<b>Date</b>	<b>Time</b>	<b>Organizational meetings</b>	<b>Location</b>
WEDS	JAN 4th	5:00 PM	Board of Supervisors Organizational Meeting	Performing Arts Center
TUES	JAN 10th	7:00 PM	Planning Commission Organizational Meeting	Performing Arts Center
TUES	JAN 17th	7:00 PM	Board of Zoning Appeals Organizational Mtg	Morris Room

**3. PUBLIC COMMENTS #1**

Chair Bibb opened up the Public Comments at 7:10 pm by giving each public speaker a limit of five (5) minutes to speak and asked that they state their name and their address for the record. With no one wishing to speak in person or online, Chair Bibb closed the first round of Public Comments at 7:11 pm.

**4. MINUTES:**

<b>MOTION:</b>	<b>November 9, 2022 Draft Minutes</b>				
<b>MEMBER:</b>	Bibb	Goad	Key	Lagomarsino	Zimmer
<b>ACTION:</b>		<b>Second</b>		<b>Motion</b>	
<b>VOTE:</b>	Yes	Yes	Abstain	Yes	Absent
<b>RESULT:</b>	<b>Approved 3-1-1 as presented</b>				

**5. PUBLIC HEARINGS:**

**FY 2024-2028 Capital Improvement Plan** – Public review and recommendation of the Capital Improvement Plan (CIP) for fiscal years 2024 through 2028 (FY2024 – FY2028) which is to be submitted in conjunction with the fiscal year 2024 (FY2024) Fluvanna County Budget. The CIP lists the major construction and acquisition efforts planned for the next five (5) fiscal years and it describes proposed methods of financing for CIP projects as is prescribed in Virginia State Code.

Chair Bibb opened up the Public Hearing at 7:13 pm by giving each public speaker a limit of five (5) minutes to speak and asked that they state their name and their address for the record. With no one wishing to speak in person or online, Chair Bibb closed the Public Hearing at 7:14 pm.

<b>MOTION:</b>	I move that the Planning Commission recommend Approval of the FY 2024-2028 Capital Improvement Plan (CIP) as presented, with a list of funding priorities as prepared by the Planning Commission members.				
<b>MEMBER:</b>	Bibb	Goad	Key	Lagomarsino	Zimmer
<b>ACTION:</b>		<b>Motion</b>		<b>Second</b>	
<b>VOTE:</b>	Yes	Yes	Yes	Yes	Absent
<b>RESULT:</b>	<b>Approved 4-0-1</b>				



**ZMP 22:06 David W. Ordell** - A request to rezone from A-1, General Agricultural to the B-1, General Business Zoning District of 5 +/- acres of Tax Map 5 Section 2 Parcel 2B. The subject property is generally located along the north line of Richmond Road (Rte 250) and west of Troy Road (SR 631) and in the Zion Crossroads Community Planning Area and Palmyra Election District.

**Jason Overstreet, Senior Planner:** provided a brief overview of the B-1 rezoning case request.

**David Ordell, Applicant:** stated he had been in the farm machinery business for some time and he is rezoning this property so that he can combine everything onto one commercial property.

**Chair Bibb** opened up the Public Hearing at 7:25 pm by giving each speaker a limit of five (5) minutes to speak and asked that they state their full name and property address for the record.

**Debra Kurre at 19 Laguna Road:** spoke in support of this local commercial business request.

With no one else coming forward wishing to speak in person or online, Chair Bibb closed the Public Hearing at 7:27 pm.

<b>MOTION:</b>	I move that the Planning Commission recommend Approval of ZMP 22:06, a request to rezone from A-1, General Agricultural to the B-1, General Business Zoning District of 5 +/- acres of Tax Map 5 Section 2 Parcel 2B.				
<b>MEMBER:</b>	Bibb	Goad	Key	Lagomarsino	Zimmer
<b>ACTION:</b>		<b>Motion</b>		<b>Second</b>	
<b>VOTE:</b>	Yes	Yes	Yes	Yes	Absent
<b>RESULT:</b>	<b>Approved 4-0-1</b>				

**ZMP 22:07 The Clean Machine Inc.** – A request to rezone from A-1, General Agricultural to the I-1, Limited Industrial Zoning District of 6 +/- acres of Tax Map 4 Section A Parcel 24. The subject property is generally located in the southwest quadrant of Richmond Road (Rte 250) and Memory Lane (SR 698) and in the Zion Crossroads Community Planning Area and Palmyra Election District.

**Douglas Miles, Community Development Director** provided a brief presentation on the proposed I-1 zoning district rezoning case to construct small business contractor offices.

**Kelsey Schlein, Shimp Engineering** provided a brief presentation and was available for questions from the Planning Commissioners on behalf of The Clean Machine, applicant.

**Chair Bibb** asked if the applicant was attempting to make all of the I-1 zoning to be consistent with what has already been rezoned along Route 250 for future development as one project.

**Ms. Schlein** stated the type of clients that we would like to attract are small business trades and contracting uses that also need storage space for their contracting supplies in warehouse areas.

**Chair Bibb** opened up the Public Hearing at 7:41 pm by giving each speaker a limit of five (5) minutes to speak and asked that they state their full name and property address for the record.

**Ronald Moore at 2451 Richmond Road:** stated he was concerned about screening along 250.

With no one else coming forward wishing to speak in person or online, Chair Bibb closed the Public Hearing at 7:45 pm.

Generally there was a discussion about the proposed site screening and buffering with Mr. Miles stating that the Staff Report contains all of the screening options for the applicant at the time of administrative site plan approval in conjunction with Shimp Engineering filing their site layout.

Mr. Payne explained to Commissioner Goad what could happen relative to buffering and screening which is required by the Zoning Ordinance and negating the need for proffers.

<b>MOTION:</b>	I move that the Planning Commission recommend Approval of ZMP 22:07, a request to amend the Fluvanna County Zoning Map with respect to approximately 6 +/- acres of Tax Map 4 Section A Parcel 24 to conditionally rezone the same from A-1 General Agricultural, to the I-1, Limited Industrial Zoning District with the proffers dated December 13, 2022.				
<b>MEMBER:</b>	Bibb	Goad	Bree	Lagomarsino	Zimmer
<b>ACTION:</b>			<b>Second</b>	<b>Motion</b>	
<b>VOTE:</b>	Yes	Abstained	Yes	Yes	Absent
<b>RESULT:</b>	<b>Recommended Approval 3-0-1-1 with proffered conditions</b>				

**6. PRESENTATIONS:**

None

**7. SITE DEVELOPMENT PLANS:**

None

**8. SUBDIVISIONS:**

None

**9. UNFINISHED BUSINESS:**

None

**10. NEW BUSINESS:**

None

**11. PUBLIC COMMENTS #2:**

Chair Bibb opened up the Public Comments at 7:58 pm by giving each speaker a limit of five (5) minutes to speak and asked that they state their full name and property address for the record.

**Suzy Morris at 6840 Thomas Jefferson Pkwy:** stated there are six (6) Community Planning Areas and there are gateways into this County. These gateways should be welcoming to tourists and to the residents who live here and we need to continue to properly plan for better gateway areas.

**Elizabeth Cating at 2451 Richmond Road (online):** stated that she had concerns with buffers and site screening and that we should continue to properly plan for better site screening and sees it is now occurring in the Zion Crossroads Area or it could be a major issue going forward.

With no one else coming forward wishing to speak in person or online, Chair Bibb closed the Public Comments period at 8:07 pm.

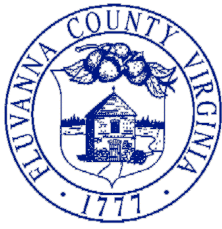
**12. ADJOURNMENT:**

Chair Bibb adjourned the Planning Commission meeting on December 13, 2022 at 8:07 pm.

Minutes were recorded by Valencia Porter-Henderson, Administrative Programs Specialist.

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**Barry A. Bibb, Chair**  
**Fluvanna County Planning Commission**



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# COUNTY OF FLUVANNA

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*"Responsive & Responsible Government"*

132 Main Street  
P.O. Box 540  
Palmyra, VA 22963  
(434) 591-1910  
Fax (434) 591-1911  
[www.fluvannacounty.org](http://www.fluvannacounty.org)

## PLANNING COMMISSION STAFF REPORT

**To:** Fluvanna County Planning Commission  
**Request:** SUP for Materials Recovery Facility

**From:** Douglas Miles, AICP, CZA  
**District:** Palmyra Election District

**Applicant:** S.B. Cox Incorporated Richmond, VA

**Representative:** Ann Neil Cosby, Attorney with Wire Gill Richmond, VA

**Requested Action:** **SUP 22:04 S.B. Cox Inc.** A Special Use Permit request in the I-2, Industrial, General Zoning District to permit a solid waste material recovery facility with respect to 90 +/- acres of Tax Map 4 Section A Parcel 27A. The subject property is located generally south of Richmond Road (US 250) and at the terminus of Memory Lane (SR 698) in the Rural Residential Planning Area and the Palmyra Election District.

**Existing Zoning:** I-2, General Industrial Zoning District

**Proposed Zoning:** I-2 Zoning with an SUP to permit the use

**Existing Land Use:** Vacant

**Applicant Summary:**

S.B. Cox Inc. (Applicant) is a family-run Virginia-based demolition and recycling facility that has been in business for over 50 years. The applicant is requesting a Special Use Permit to construct and operate a materials recovery facility for construction and demolition debris on an approximately sixteen (16) acre portion of Tax Map 4 Section A Parcel 27A. The property is currently zoned I-2, General Industrial and contains a total of ninety (90) acres and is currently owned by Amber Hill, LLC. The remainder of the property would be retained for future development as an industrial park. A Preliminary Site Plan prepared by Labella Engineering, dated October 14, 2022 identifies the location of the Site and the location of the surrounding industrial park area, is included with this Special Use Permit application filed with the County.

**Description of Proposed Use:**

The Fluvanna County Zoning Ordinance defines a Solid waste material recovery facility as a solid waste management facility which may receive municipal solid waste and recyclables from off premises for processing and consolidation and shipment out of the County for further processing and disposal. (Zoning Definitions 22-22-1)

The applicant's proposed materials recovery facility use would be limited to construction and demolition debris and other inert materials and hazardous waste will not be transported to the Site. The applicant currently owns and operates materials recovery facilities in Richmond and Yorktown. Due to high demand and industry needs, the applicant is seeking to establish a third facility and plans to expand its operations onto this existing general industrial property in Fluvanna County. The underlying general industrial zoning allows for this use to be requested through a Special Use Permit (SUP) process with recommended SUP case conditions.

The applicant's Site operations at its planned Fluvanna Facility would be substantially similar to those at the applicant's existing locations. Materials from construction and demolition sites, primarily located in Charlottesville and surrounding areas, would be transported to the Site where they would be off-loaded into a mostly enclosed building for sorting purposes. The Sorting building is proposed to be approximately 22,500 square feet, and would be centrally located on the Site. A second 10,000 square foot building, the Multi-Purpose building, is proposed to act as the scale house, office space, shop space and storage. Both buildings will be thirty-five (35) feet in height which is well below the seventy (70) foot permitted height in the I-2 zoning district.

Materials in the Sorting building will be separated using reclamation equipment and sorted into lots of brick, concrete, steel and cardboard, etc. Some of the sorted materials that can be either recycled or reused will be loaded onto trailers and hauled off-site. Some of the sorted materials may be stored temporarily outside in designated storage areas. Concrete will be taken to an outside stockpile area where it will be periodically crushed about 1-2 times per month into smaller aggregates for re-use as gravel, etc. The crushing operation will include dust suppression equipment, as required. The remaining waste debris will be hauled off-site to landfills outside of the County, as defined in the requested use definition for materials recovery facility land uses.

**Materials Recovery Facility Operations:**

The applicant proposes to operate the materials recovery facility like the other sites Monday through Friday from 6:00 am to 6:00 pm and on Saturday from 6:00 am to Noon with no Sunday operations permitted and remaining in compliance with the Fluvanna County Noise Ordinance. The Site is expected to have approximately 10-12 employees and will generate additional real estate and machinery and tools taxes to Fluvanna County with numerous trucks being parked and housed within the County at this proposed location. The applicant states they are a low-impact, high value company and employer that offers additional diversification of Fluvanna County's corporate and industrial tax base within an area of the County having similar industrial land uses.

They state recycling, recovery and beneficial re-use of our natural resources requires industrial innovation, commitment and true resourcefulness. The reduction and at times the elimination of construction site debris going into all of our existing landfills will further enhance the re-use of construction materials to prolong the life of these landfills and return these materials through the beneficial re-use process. The applicant states that S. B. Cox Inc. has been a leader in the construction industry since 1963 and has a long history of environmental responsibility and looks forward to bringing its corporate presence to Fluvanna County into this general industrial area.

All outdoor uses will be shielded from view from adjacent properties and will not be visible from any public roadways. As identified on the Plan, there will be a one hundred (100) foot setback from all adjacent property lines. There may also be other industrial park buildings in the future located around the proposed land use and other buildings will screen and buffer the proposed use.

**Site Screening and Buffer Areas:**

The Fluvanna County Zoning Ordinance contains Landscaping requirements and Tree Protection options that can be selected by the applicant and his site consultant to provide the proper Buffer and Screening requirements while providing for the required VDOT site distance requirements:

**Sec. 22-24-4. – MINIMUM STANDARDS**

(A) The following shall be the minimum size of plant materials for site landscaping installation:

- (1) Large shade trees—1.5" caliper
- (2) Medium shade trees—1.25" caliper
- (3) Ornamental trees—1.25" caliper
- (4) Evergreen trees—5' in height
- (5) Shrubs—18" in height
- (6) Ground cover—1 year plants

(B) All required landscaping shall be planted according to the following standards:

(1) All trees to be planted shall meet the American Standard for nursery stock published by the American Nursery and Landscape Association.

(2) The planting of trees shall be done in accordance with either the standardized landscape specifications jointly adopted by the Virginia Nursery and Landscape Association and the Virginia Society of Landscape Designers, or the Road and Bridge Specifications of the Virginia Department of Transportation.

(3) All required landscaping shall be planted between September 15 and June 30, provided that the ground is not frozen. (Ord. 8-1-12; Ord. 12-16-15)

**Sec. 22-24-7. – SCREENING**

(A) Screening shall be required in the following instances:

(1) Commercial and industrial uses shall be screened from view of adjacent properties in residential and agricultural zoning districts, except for commercial and industrial uses allowed by right in said districts.

(2) Parking lots, consisting of five (5) spaces or more, shall be screened from view of public roads, rights-of-way, and adjacent properties.

(3) Objectionable features, including but not limited to the following, shall be screened from the view of public roads, rights-of-way, and adjacent properties: i. Loading areas. ii. Refuse areas. iii. Storage yards. iv. Dry detention ponds. v. Maintenance areas.

(4) If the required screening is consistent with an approved Master Plan and is subject to the requirements of the R-3, Residential Planned Community zoning district.

(5) The Zoning Administrator may require the screening of any use, or portion thereof, upon determination that the use would otherwise have a direct negative visual impact on a property designated as historic by its inclusion within the Historic Preservation chapter of the approved Comprehensive Plan.

(B) When required, screening shall consist of the new plantings, existing vegetation, an opaque masonry wall or wooden fence, or combination thereof, to the reasonable satisfaction of the Zoning Administrator.

Unless otherwise specified within this chapter, one of the following landscaping treatment options shall be utilized to meet the minimum screening requirements:

(1) Evergreen Option: Two (2) rows of evergreen trees, shall be planted ten (10) feet on center, and staggered within a planting strip that is twenty-five (25) feet wide; or (Note: The applicant has chosen to increase the twenty-five (25) foot area to a minimum of a forty (40) foot wide area)

(2) Berm Option: Two (2) rows of evergreen shrubs shall be planted ten (10) feet on center and staggered. The berm shall be at least thirty (30) inches higher than the finished grade of the surrounding area and shall not have a slope steeper than 2:1. The berm shall be stabilized with groundcover or other vegetation;

(3) Mixed Vegetation Option: One (1) large shade tree, one (1) medium shade tree, one (1) evergreen tree, and three (3) evergreen shrubs for each twenty (20) linear feet, within a planting strip that is twenty-five (25) feet wide; or

(4) Woodlands Preservation Option: Existing woody vegetation shall be preserved as a buffer strip with a minimum width of seventy-five (75) feet. Additional tree or shrub plantings may be required by the Zoning Administrator. The woodlands preservation area shall be placed in a landscape easement, and the landscape plan shall demonstrate the techniques to be used for removing underbrush, pruning, and protecting the existing trees from any damage during site development;

(5) Structural Option: A wall or fence, no shorter than six (6) feet in height, shall be provided and one (1) evergreen tree or shrub shall be planted every ten (10) feet along the side of any such wall or fence facing a public street or use for which the screening shall benefit.

(C) Within commercial, industrial, and multi-family residential developments, dumpsters and other refuse areas visible from public roads, rights-of-way, adjacent properties, and parking areas shall be completely screened from view by a wall or fence constructed using architectural block, brick, stone, vinyl, wood or a similar material that is compatible with the architecture of the principal structure. The use of durable, low-maintenance materials is encouraged.

(D) Parking lots of five (5) spaces or more shall be screened in accordance with Section 22-24-6 of this article. (Ord. 8-1-12)

The applicant and his site consultant have worked with the Zoning Administrator to incorporate the evergreen, mixed vegetation and structural options or combination thereof on the premises to provide the required buffers and screening but also to allow for on-site circulation of equipment.

The future general industrial park development will be required to screen any outside dumpsters and other refuse areas from adjacent properties and public roads and the parking areas shall be screened from view by site landscaping, fence or a wall compatible with the principal buildings.

**Transportation Planning:**

The applicant and his civil engineer they would provide a Traffic Management Plan to Fluvanna County and VDOT at the time of Administrative site plan review and approval. Daily truck traffic is anticipated to include dump trucks, roll-off trucks, and full tractor-trailers and in total about 100 trucks per day. Seventy-five (75) percent of the incoming trucks would enter the Site from the west on Route 250 from Charlottesville and points west. Seventy-five (75) percent of outbound trucks would exit the Site onto Route 250 towards Richmond and points east. The applicant and his civil engineer has been in discussions with the VDOT Louisa Residency Office and they will construct the required transportation improvements that VDOT determines are both warranted and necessary for public safety along Memory Lane and Richmond Road (Route 250).

The VDOT Louisa Land Use Engineer and the Labella Associates Site Engineers performed field work inspections together along Memory Lane to further determine what would be needed based upon the proposed truck traffic anticipated to be servicing the proposed land use which could include: 14 Dump trucks at 40,000 lbs; 52 Roll-off trucks at 40,000 lbs; 26 Pick-ups with trailers at 15,000 lbs; and 8 Tractor trailer trucks at 80,000 lbs for about 100 S.B. Cox company trucks to be travelling along Memory Lane at this facility. VDOT provided further transportation analysis during the October 27th Technical Review Committee (TRC) meeting and advised the Labella civil engineers of their specific comments which would be addressed during site plan approval:

*Aaron Lebeau, PE, Land Use Engineer / Louisa Residency Office covering Fluvanna County:*

*Memory Lane must meet the AASHTO geometric design standards for an industrial type facility and they also need to avoid having any trucks stack up and be idle on Memory Lane with a gate.*

*Memory Lane will need to be inspected and videoed prior to construction and VDOT will need in writing that the applicant is responsible to repair all damages done to Memory Lane (SR 698) during construction as well as having that as a part of their Approved site construction plans.*

*Access must meet VDOT's commercial access standards and the site engineers need to utilize the VDOT Appendix F Access Management Design Standards for Entrances and Intersections (1/21)*



### **Community Meeting and Richmond Site visit:**

The applicant conducted a Community meeting on Wednesday, November 30, 2022 to discuss with the surrounding property owners their request to construct a Materials recovery facility that would require a Special Use Permit with certain conditions to operate on an I-2 zoned property.

The community had concerns relative to noise, increased truck traffic from the proposed use and the applicant and applicant's attorney were able to answer questions and provided display boards of the proposed site layout in relation to the surrounding property owner homes that are far away.

The applicant invited the Board Chairman, Commission Chairman and the Palmyra District Board member along with the County Administrator, Community Development Director and the Economic Development Director to visit their Richmond materials recovery facility on Friday, December 2nd where the sorting facility, concrete crushing operations and truck traffic at the use were found to be working well and in harmony with the nearby Rockets Landing neighborhood.

### **Conclusion:**

When reviewing this Special Use Permit request, the Planning Commission should take into consideration any potential adverse impacts that the development may have on this portion of Fluvanna County and any truck traffic generation issues that have been analyzed by the applicant's engineering consultant. The Planning Commission should also take into consideration the potential positive impact this general industrial use would have in this industrial area of Zion Crossroads. The potential industrial park would also receive water and wastewater connections to allow for both new office and industrial uses to add to Fluvanna County's industrial tax base.

### **Staff Recommended Conditions:**

1. The administrative site development plans will be in substantial conformance with the Preliminary Site Plan prepared by LaBella, dated October 14, 2022 and the Materials Recovery Facility Plan, prepared by LaBella, dated October 14, 2022; with both plans being subject to final engineering and revisions necessary to meet both the requirements of these Special Use Permit conditions and as otherwise required by law, such as VDEQ, VDH and VDOT requirements.
2. The applicant shall inspect and record Memory Lane prior to site construction and VDOT will need in writing that the applicant is responsible to repair all damages done to Memory Lane (SR 698) during site construction as well as having that as a part of their approved site development plans.
3. The applicant shall construct or bond for construction the site entrance(s) to the proposed facilities to meet VDOT entrance and intersection requirements prior to the issuance of a Zoning Permit. The applicant shall notify VDOT and Fluvanna County in writing prior to commencing any construction or logging activity on the Site.

4. A Traffic Management Plan for the materials recovery facility use shall be provided to VDOT and Fluvanna County for site development plan review and approval purposes.
5. A minimum one hundred (100) foot buffer shall be maintained along all property lines that adjoin agricultural, residential or business districts. Land clearing is not permitted within this buffer area, except for the removal of dead or diseased vegetation and/or maintenance purposes. The applicant shall meet the required Zoning Ordinance buffer and screening requirements by supplementing the existing screening materials to the reasonable satisfaction of the Zoning Administrator.
6. The applicant will only accept construction or demolition waste and other inert materials with the sole intent to be recycled and all other solid waste will be transported outside of Fluvanna County to an approved sanitary landfill location.
7. The applicant will operate the materials recovery facility Monday through Friday, from 6:00 am to 6:00 pm and on Saturday from 6:00 am to Noon; with no Sunday operations.
8. The applicant will be completely responsible for compliance with all County lighting and noise ordinance requirements, that are amended from time to time, and the materials recovery facility operations shall not be considered as construction, but operation sounds.
9. The site shall be maintained in a neat and orderly manner so that the visual appearance from the public right-of-way and adjacent properties is acceptable to County officials.
10. The Board of Supervisors, or its representative, reserves the right to inspect the property for compliance with these conditions at any time, upon reasonable notice.
11. Under Section 22-17-4 F (2) of the Fluvanna County Code, the Board of Supervisors has the authority to revoke a Special Use Permit if the property owner has substantially breached the conditions of the Special Use Permit.

**Suggested Motion:**

I move that the Planning Commission Recommend (Approval/denial/deferral) of SUP 22:04 S.B. Cox Inc. a Special Use Permit request to permit a solid waste material recovery facility with respect to 90 +/- acres of Tax Map 4 Section A Parcel 27A in an I-2, General Industrial zoning district and subject to the eleven (11) case conditions found in the Staff Report.

**Attachments:**

Rezoning Application and Textual Statement  
Community Meeting and County APO Letters  
Labella Associates Plans dated October 14, 2022



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## COUNTY OF FLUVANNA

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*"Responsive & Responsible Government"*

132 Main Street  
P.O. Box 540  
Palmyra, VA 22963  
(434) 591-1910  
Fax (434) 591-1911  
[www.fluvannacounty.org](http://www.fluvannacounty.org)

To: Fluvanna County Planning Commission members

From: Douglas Miles, Community Development Director

DM

Date: January 6, 2023

Subject: **Regional Housing Partnership Appointment**

The Thomas Jefferson Planning District Commission (TJ PDC) has requested that the Fluvanna County Planning Commission appoint a Planning Commissioner to serve on the Regional Housing Partnership on a quarterly basis during these dates and times:

Friday, March 24th – Regional Housing Summit at Charlottesville Omni – all day event

Wednesday, June 28th from 2:00 pm to 3:30 pm at the TJ PDC Water Center Room

Wednesday, September 27th from 2:00 to 3:30 pm at the TJ PDC Water Center Room

Wednesday, December 27th from 2:00 to 3:30 pm at the TJ PDC Water Center Room

This appointment needs to be made during your January 10, 2023 Regular meeting in order for the selected Planning Commissioner to participate with both TJ PDC Staff and Fluvanna County Planning and Community Development Staff to have proper time to prepare for the March 24th Regional Housing Partnership Summit at the Omni Hotel.

Please contact me at [dmiles@fluvannacounty.org](mailto:dmiles@fluvannacounty.org) with any further questions.



COMMONWEALTH OF VIRGINIA
COUNTY OF FLUVANNA

Application for Special Use Permit (SUP)

RECEIVED

NOV 17 2022

Fluvanna County Planning Dept

Owner of Record: Amber Hill, LLC

Applicant of Record: S.B. Cox, Inc

Address: 661 White Hall Road, Keswick, VA 22947

Address: 901 Potomac St., Richmond, VA 23231

Phone: Fax:

Phone: 804.222.3500 Fax:

Email: dillard@cosnersbodyshop.com

Email: Mike Barr (m.barr@sbcocxdemolition.com)

Representative: M. Ann Neil Cosby, Esq./Wire Gill LLP

Note: If applicant is anyone other than the owner of record, written authorization by the owner designating the applicant as the authorized agent for all matters concerning the request shall be filed with this application.

Address: 9200 Forest Hill Ave., Ste. C-1, Richmond VA 23235

Phone: 804.447.0171 Fax:

Email: anc Cosby@wiregill.com

If property is in an Agricultural Forestal District, or Conservation Easement, please list information here:

Tax Map and Parcel(s) 4-A-27A

Acreage: portion of 90 acre parcel Zoning: I-2, Industrial (General)

Deed Book and Page: Deed Book 717 Page 776

Location of Parcel: Memory Lane (Rt. 698), approx. 0.35 miles south of Route 250

If any Deed Restrictions, please attach a copy

Request for an SUP for the purpose of: Materials Recovery Facility for Construction and Demolition Debris

\*Ten copies of a sketch plan (8.5x11 inches or 11x17 inches) must be submitted, showing size and location of the lot, dimensions and location of the proposed building, structure or proposed use, and the dimensions and location of the existing structures on the lot.

By signing this application, the undersigned owner/applicant authorizes entry onto the property by County Employees, the Planning Commission, and the board of Supervisors during the normal discharge of their duties in regard to this request and acknowledges that county employees will make regular inspections of the site.

Date: 11/16/22 Signature of Owner/Applicant: [Signature]

Subscribed and sworn to before me this 16th day of November 2022

Notary Public: [Signature] Register # 251362

My commission expires: 6/30/2026

Certification: Date:



Office Use Only

Table with 2 columns: Planning Commission and Board of Supervisors. Rows include: Date Received (11/17/22), Pre-Application Meeting, PH Sign Deposit Received (11/21/22 \$900-1026), Application # (SUP 22:0A), \$800.00 fee plus mailing costs paid (Check 1025), Mailing Costs (\$20.00), Adjacent Property Owner (APO) after 1st 15, Certified Mail, Amendment of Condition (\$400.00 fee plus mailing costs paid), Telecommunications Tower fee plus mailing costs paid, Telecom Consultant Review fee paid, Election District (Palmyra), Planning Area (Rural Residential), Advertisement Dates, APO Notification, Date of Hearing, Decision.



Commonwealth of Virginia  
County of Fluvanna  
Public Hearing Sign Deposit

RECEIVED

NOV 21 2022

Fluvanna County  
Planning Dept

Name: M. Ann Neil Cosby, Wire Gill LLP (for S.B. Cox, Applicant)

Address: 9200 Forest Hill Avenue, Suite C-1

City: Richmond

State: Virginia Zip Code: 23235

I hereby certify that the sign issued to me is my responsibility while in my possession. Incidents which cause damage, theft, or destruction of these signs will cause a partial or full forfeiture of this deposit.

*M. Ann Neil Cosby*  
Applicant Signature

11/17/22  
Date

\*Number of signs depends on number of roadways property adjoins.

OFFICE USE ONLY

Application #: BZA : CPA : SUP 22 : 04 ZMP : ZTA :

\$90 deposit paid per sign\*  
Check 10210

Approximate date to be returned:

Describe briefly the **improvements** proposed. State whether new buildings are to be constructed, existing buildings are to be used, or additions made to existing buildings.

**NECESSITY OF USE:** Describe the reason for the requested change.

**PROTECTION OF ADJOINING PROPERTY:** Describe the effects of the proposed use on adjacent property and the surrounding neighborhood. What protection will be offered adjoining property owners?

**ENHANCEMENT OF COUNTY:** Why does the applicant believe that this requested change would be advantageous to the County of Fluvanna? (Please substantiate with facts.)

**PLAN:** Furnish plot plan showing boundaries and dimensions of property, width of abutting right-of-ways, location and size of buildings on the site, roadways, walks, off-street parking and loading space, landscaping, etc. Architect's sketches showing elevations of proposed buildings and complete plans are desirable and may be required with the application.

Remarks:

**Commonwealth of Virginia**

**County of Fluvanna**

**Special Use Permit Checklist**

The following information shall be submitted with the application and is to be provided by the applicant for the processing of the application:

Applicant must supply	Staff Checklist
Completed Special Use Permit signed by the current owner(s) or lessee or written confirmation from the current owner or lessee granting the right to submit the application	
Ten (10) copies of a Site Plan for any expansion or new construction include: <ul style="list-style-type: none"> <li>• Plot plan or survey plat at an appropriate scale</li> <li>• Location and dimension of existing conditions and proposed development</li> <li>• <i>Commercial and Industrial Development:</i> parking, loading, signs, lighting, buffers and screening</li> <li>• Copy of the Tax Map showing the site (preferred)</li> <li>• General Location Map (preferred)</li> </ul>	
Supporting photographs are not required, but suggested for evidence	

*All maps and plans submitted are to be either 8.5"x 11" or 11"x 17". One original of any size may be for staff use at the public hearing.*

Staff Only	Staff Checklist
Preliminary review by planning staff for completeness and content: <ul style="list-style-type: none"> <li>• Technical Review Committee review and comment</li> <li>• Determine all adjacent property owners</li> <li>• Placed as a Public Hearing on the next available agenda of the Planning Commission.</li> </ul>	
Notification of the scheduled Public Hearing to the following: <ul style="list-style-type: none"> <li>• Applicant</li> <li>• All adjacent property owners</li> <li>• Local Newspaper advertisement</li> </ul>	
Staff Report to include, but not be limited to: <ul style="list-style-type: none"> <li>• General information regarding the application</li> <li>• Any information concerning utilities or transportation</li> <li>• Consistency with good planning practices</li> <li>• Consistency with the comprehensive plan</li> <li>• Consistency with adjacent land use</li> <li>• Any detriments to the health, safety and welfare of the community.</li> </ul>	

The Special Use Permit application fee is made payable to the **County of Fluvanna**.

**Meetings for the processing of the application**

Applications must be submitted by the first working day of the month to have the process start that month. Applications received after the first working day will have the process start the following month.

**Process:**

1. Placed on next available Technical Review Committee Agenda.
2. Placed as a Public Hearing on the next available agenda of the Planning Commission the following month. Staff Report and Planning Commission recommendation forwarded to the Board.
3. Placed as a Public Hearing on the next available agenda of the Board of Supervisors (usually the same month as the Planning Commission).

**Applicant or a representative must appear at the scheduled hearings.**

The Technical Review Committee provides a professional critique of the application and plans. The Planning Commission may recommend to the Board of Supervisors: approval; approval subject to resubmittal or correction; or denial of the special use permit.

**Board Actions**

After considering all relevant information from the applicant and the public, the Board will deliberate on points addressed in the Staff Report.

The Board may approve; deny; or defer the request pending further consideration; or remand the case back to the Planning Commission for further consideration.

With **approval**, the development may proceed.

If **denied**, an appeal to the Courts may be prescribed by law

*No similar request for a Special Use Permit for the same use at the same site may be made within one year after the denial.*



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NOV 17 2022

Fluvanna County  
Planning Dept

## Narrative Statement

### **I. Introduction.**

S.B. Cox Inc. (the “Company” or “Applicant”) is a family-run Virginia-based demolition and recycling company that has been in business for over 50 years. The Company is requesting a special use permit from Fluvanna County (the “County”) to construct and operate a “materials recovery facility” (the “Facility”) for construction and demolition debris on an approximately 16-acre portion (the “Site”) of Tax Map 4 (A) 27A (the “Property”). The Property, which is currently zoned Industrial (I-2), contains a total of 90 acres and is currently owned by Amber Hill, LLC (the “Owner”). The remainder of the Property would be retained for future development as an industrial park. A preliminary “Site Plan”, prepared by LaBella, dated October 14, 2022 (the “Plan”), identifying the location of the Site and the location of the surrounding industrial park area, is included as part of this Application.

### **II. Description of Proposed Use & Improvements**

The Fluvanna County Zoning Ordinance defines a “solid waste material recovery facility” as *“a solid waste management facility which may receive municipal solid waste and recyclables from off premises for processing and consolidation and shipment out of the County for further processing or disposal.”*<sup>1</sup> The Company’s proposed Facility would be limited to construction and demolition debris and other inert materials (the “Materials”). Hazardous waste will not be transported to the Site. The Company currently owns and operates materials recovery facilities in Richmond and Yorktown. Due to high demand and industry need, the Company is seeking to establish a third facility and hopes to expand its operations on existing industrial property in the County.

The Company’s operations at the Fluvanna Facility would be substantially similar to those at the Company’s existing locations. Materials from construction and demolition sites (primarily located in Charlottesville and the surrounding areas) will be transported to the Property where they will be off-loaded into a mostly enclosed building for sorting (the “Sorting Building”). The Sorting Building is proposed to be approximately 22,500 square feet, and would be centrally located on the Site. A second 10,000 square foot building (the “Multi-purpose Building”) is proposed to act as the scale house, office spaces, shop spaces, and storage. Both buildings will be approximately thirty-five (35) feet in height (well below the 70’ permitted height in the I-2 zoning district). Materials in the Sorting Building will be separated using reclamation equipment and sorted into lots of brick, concrete, steel, cardboard, etc. Some of the sorted Materials that can be recycled or reused will be loaded onto trailers and hauled offsite. Some of the sorted Materials may be stored temporarily outside in designated storage areas. Concrete will be taken to an outside stockpile area where it will be periodically crushed (1-2 times per month) into smaller aggregates for re-use. The crushing operation will include dust suppression

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<sup>1</sup> Zoning Ordinance at Section 22-22-1.

(watering) equipment as required. The remaining waste debris will be hauled offsite to landfills outside the County.

All outdoor uses will be shielded from view from adjacent properties and will not be visible from any public roadways. As identified on the Plan, there will be a 100' setback from all adjacent property lines. There will be no land-clearing in the setback, and the Company will install additional landscaping or other means of screening (as may be necessary) in any area of the setback that does not have full screening from any adjacent property.

The Facility's proposed hours of operation are Monday through Friday, from 6:30 a.m., to 6:00 p.m., and from 6:00 a.m. to noon on Saturday. There would be no operations on Sunday. A traffic management plan for the Facility will be provided to the County at the time of site plan approval. Daily truck traffic is anticipated to include dump trucks, roll-off trucks, and pick-up and tractors trailers, and total approximately 100 trucks per day. 75% of the incoming trucks would enter the Site from west of Route 250, and 75% of outbound trucks would exit the Site onto Route 250 east. The Company is in discussions with the Virginia Department of Transportation ("VDOT") and will construct any transportation improvements that VDOT determines are warranted.

The Facility is expected to have approximately 10-12 employees and will generate additional real and personal property (Machinery and Tools) taxes to the County. It is a low-impact, high-value company that offers additional diversification of the County's corporate tax base. Recycling, recovery and reuse of our natural resources require innovation, commitment and resourcefulness. S.B. Cox has been a leader in the industry for more than 50 years. It has a long history of environmental responsibility and looks forward to bringing its corporate presence to the County.

**OWNER'S WRITTEN AUTHORIZATION**

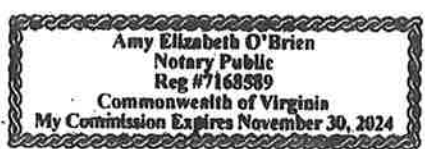
I, Dillard Cosner, am the Managing Member of Amber Hill LLC ("Owner") and am authorized to act on the Owner's behalf. The Owner is the current owner of that certain property located in Fluvanna County, Virginia (the "County"), identified as Tax Map Number 4-A-27A (the "Property"). I hereby authorize S.B. Cox, Inc. (the "Applicant"), its successors, agents, and representatives, to act on the Owner's behalf to file for and seek a special use permit ("SUP") for the Property to allow the construction and operation of a "Materials Recovery Facility" (as that term is defined in the County Zoning Ordinance) on the Property. The Applicant is authorized to act on all matters concerning the SUP request.

Date: 11-15-2022 Amber Hill LLC

Name: Dillard Cosner  
Title: Managing member

COMMONWEALTH OF VIRGINIA  
COUNTY/CITY OF Charlottesville

The foregoing authorization was subscribed, sworn to, and acknowledged before me this 15<sup>th</sup> day of November, 2022 before me by Dillard Cosner, as managing member of Amber Hill LLC.



Amy Elizabeth O'Brien  
Notary Public

My Commission Expires: November 30, 2024  
Registration Number: 7168589



M. Ann Neil Cosby  
ancosby@wiregill.com  
804-447-0171

November 17, 2022

Dear Neighbor:

On behalf of S.B. Cox, Inc. (the "Company"), I am writing to invite you and other residents to an informational community meeting to learn about the Company's proposed use of the property identified as Tax Map Parcel 4-A-27A, located along Memory Lane (the former Cosner Brothers salvage yard). The Company is requesting a special use permit from the Board of Supervisors of Fluvanna County to construct and operate a "materials recovery facility" for construction and demolition debris on an approximately 16-acre portion of the property. The remainder of the property (approximately 84 acres) would be retained for future development as an industrial park.

The Fluvanna County Zoning Ordinance defines a "material recovery facility" as a facility where waste materials and recyclables are brought from off premises "for processing and consolidation and shipment out of the County for further processing or disposal." The Company's proposed facility would be limited to construction and demolition debris and other inert materials. Hazardous waste will not be transported to the property. The property will not be used as a landfill. Hours of operation would be Monday through Friday, from 6:00 a.m. to 6:00 p.m., and from 6:00 a.m. to noon on Saturday. There would be no operations on Sunday. All uses will be shielded from view from adjacent properties and will not be visible from any public roadways.

S.B. Cox Inc. is a family-run Virginia-based demolition and recycling company that has been in business for over 50 years. It currently owns and operates materials recovery facilities in Richmond and Yorktown. The Company has a long history of environmental responsibility and looks forward to bringing its corporate presence to the County.

We hope you can join us:

**Wednesday, November 30, 2022**

Doors open at 6:00 p.m., presentation to begin at 6:30 p.m.

**Beaverdam Baptist Church**

**1794 Richmond Road Troy, VA 22974**

Should you have any questions or like any additional information regarding this zoning case please contact me at (804) 447-0171, or [ancosby@wiregill.com](mailto:ancosby@wiregill.com).

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NOV 21 2022

Fluvanna County  
Planning Dept

Sincerely,

M. Ann Neil Cosby

2428 RICHMOND ROAD LLC  
POST OFFICE BOX 22  
RUCKERSVILLE, VA 22968

MEMORY LANE PROPERTY LLC  
POST OFFICE BOX 7427  
CHARLOTTESVILLE, VA 22906

PRIAM'S GATE LLC  
295 MEMORY LANE  
TROY, VA 22974

DAVID W. & TERRESA Y. GOURLEY  
390 BUCK RIDGE ROAD  
TROY, VA 22974

SALVATORE ZAMBITO  
394 GLEN CIRCLE  
TROY, VA 22974

AMBER HILL LLC  
661 WHITE HALL ROAD  
KESWICK, VA 22947

JAY DEVON WYANT  
2266 RICHMOND ROAD  
TROY, VA 22974

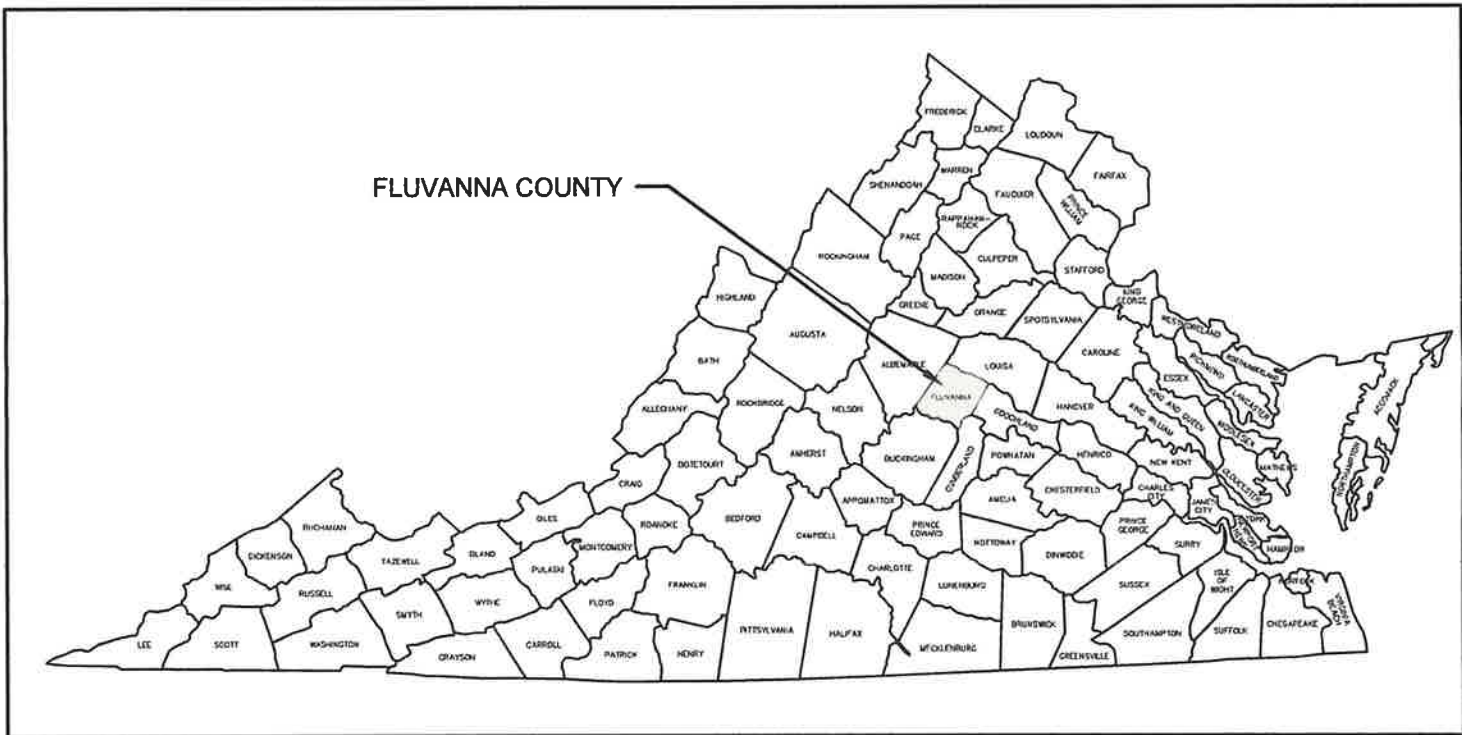
WALKER L. WARD  
KATHERINE GAR  
249 BUCK RIDGE ROAD  
TROY, VA 22974

CONSTANCE B & JAY DEVON WYANT  
2266 RICHMOND ROAD  
TROY, VA 22974

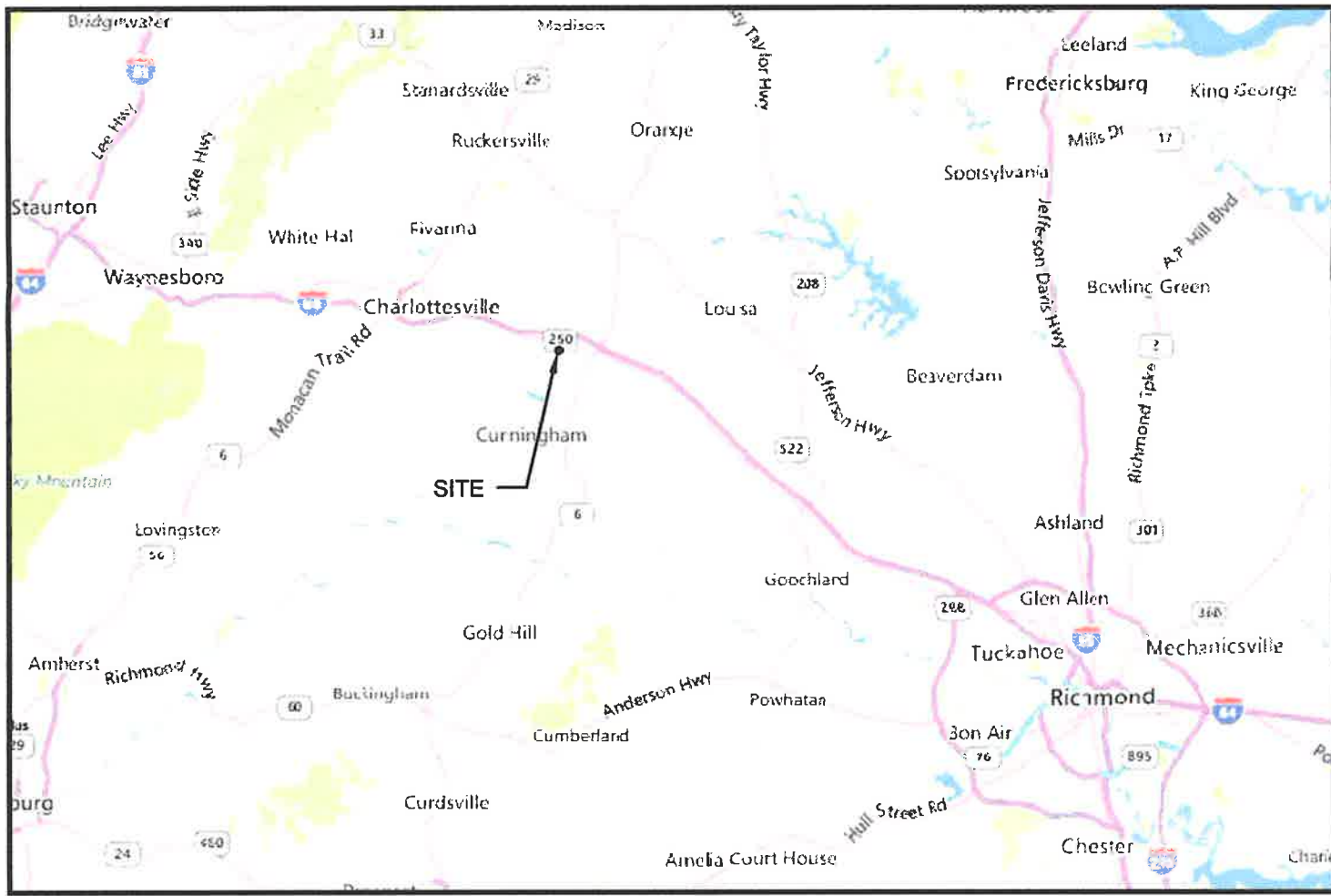
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Fluvanna County  
Planning Dept



**VIRGINIA**  
COUNTY LOCATION MAP  
N.T.S.



**VICINITY MAP**  
1"=2,000'

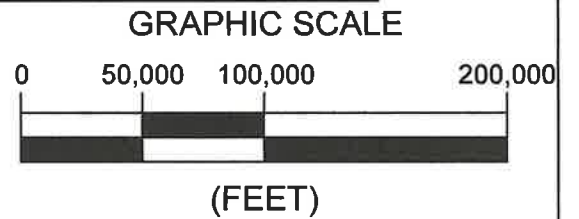


IMAGE OBTAINED FROM  
[HTTPS://WWW.BING.COM/MAPS/](https://www.bing.com/maps/)

L:\SB Cox\Fluvanna Transfer Station\, Site Location Map.dwg



1604 Ownby Lane  
Richmond, VA 23220  
804-355-4520

labellapc.com

© 2022 LaBella Associates

DRAWING NAME:

**SITE LOCATION MAP**

PROJECT NAME:

**SB COX - AMBER HILLS MRF**  
FLUVANNA COUNTY, VIRGINIA

ISSUED FOR:

**REPORT**

DRAWN BY:

**CADD**

DATE:

**11/15/2022**

PROJECT NO.:

DRAWING NUMBER:

**1**

**PRELIMINARY  
NOT FOR CONSTRUCTION**

**S.B. COX, INC.**  
901 POTOMAC STREET  
RICHMOND, VA 23231

**FLUVANNA MATERIAL  
RECOVERY FACILITY  
TROY, VIRGINIA**

NO.	DATE	DESCRIPTION

PROJECT NUMBER:	
DRAWN BY:	JBM
REVIEWED BY:	LBJ
ISSUED FOR:	PUBLIC NOTICE
DATE:	10/14/2022
DRAWING NAME:	

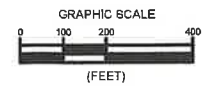
**SITE PLAN**

DRAWING NUMBER:



- LEGEND:**
- PROPERTY LINE
  - PROPERTY LINE SETBACK (SHOWN IN WHITE)
  - PROPOSED MATERIAL RECOVERY FACILITY
  - PROPOSED LOT
  - STREAM OR WETLAND (SEE NOTE 4)
  - ▨ STREAM OR WETLAND BUFFER
  - PROPOSED ROAD
  - EXISTING UNPAVED ROAD

- SITE PLAN NOTES:**
1. Tax parcel: 4-A-27A, 677-250, 21-61
  2. ....
  3. Zoning : I-2, Industrial, General
  4. Stream and wetland information is from a field delineation conducted by LaBella Associates October 4 -6, 2022, and is subject to verification by USACE.
  5. Property line is from Fluvanna County GIS, and as not been field-verified.
  6. Proposed features are based on initial site concept design and are intended to illustrate what may be constructed. Actual site development, including locations of buildings, roads, and stormwater management features may differ.



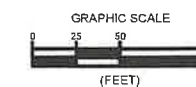


**LEGEND:**

- - - - PROPERTY LINE
- - - - PROPERTY LINE SETBACK (SHOWN IN WHITE)
- █ PROPOSED MATERIAL RECOVERY FACILITY
- ▬ PROPOSED LOT
- ▬ STREAM OR WETLAND (SEE NOTE 4)
- ▨ STREAM OR WETLAND BUFFER
- - - - PROPOSED ROAD
- █ PROPOSED PAVING
- ▭ PROPOSED BUILDING

**GENERAL NOTES:**

1. Stream and wetland information is from a field delineation conducted by LaBella Associates October 4-6, 2022, and is subject to verification by USACE.
2. Property line is from Fluvanna County GIS, and as not been field-verified.
3. Proposed features are based on initial site concept design and are intended to illustrate what may be constructed. Actual site development, including locations of buildings, roads, and stormwater management features may differ.




**S.B. COX, INC.**  
901 POTOMAC STREET  
RICHMOND, VA 23231

FLUVANNA MATERIAL RECOVERY FACILITY  
TROY, VIRGINIA

NO.	DATE	DESCRIPTION

PROJECT NUMBER:

DRAWN BY: JBM

REVIEWED BY: LBJ

ISSUED FOR: PUBLIC NOTICE

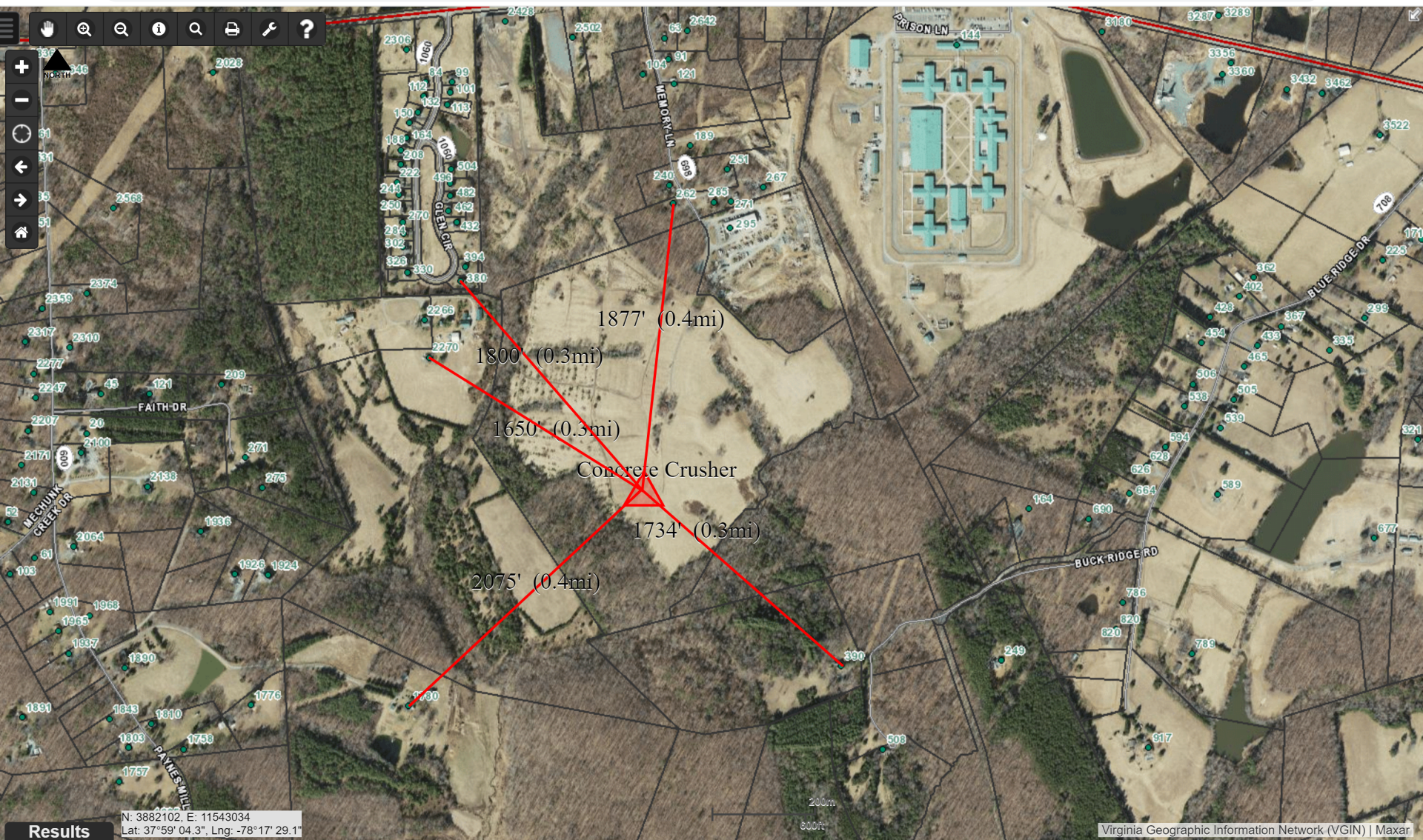
DATE: 10/14/2022

DRAWING NAME:

MATERIAL RECOVERY FACILITY PLAN

DRAWING NUMBER:





Results  
N: 3882102, E: 11543034  
Lat: 37°59' 04.3", Lng: -78°17' 29.1"



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# COUNTY OF FLUVANNA

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*"Responsive & Responsible Government"*

132 Main Street  
P.O. Box 540  
Palmyra, VA 22963  
(434) 591-1910  
Fax (434) 591-1911  
[www.fluvannacounty.org](http://www.fluvannacounty.org)

## PUBLIC HEARING NOTICE

**December 30, 2022**

**RE: SUP 22:04 S.B. Cox Inc. Materials Recovery Facility / Tax Map 4 Section A Parcel 27A**

This is to notify you that the Fluvanna County Planning Commission will hold a public hearing on:

**Meeting:** Planning Commission Public Hearing  
**Date:** **Tuesday, January 10, 2023 at 7:00 pm**  
**Location:** Carysbrook Performing Arts Center  
8880 James Madison Highway Fork Union, VA 23055

**SUP 22:04 S.B. Cox Inc.** – A Special Use Permit request in the I-2, Industrial, General Zoning District to permit a solid waste material recovery facility with respect to 90 +/- acres of Tax Map 4 Section A Parcel 27A. The subject property is located generally south of Richmond Road (US 250) and at the terminus of Memory Lane (SR 698) in the Rural Residential Planning Area and the Palmyra Election District.

Please be advised that you can attend the meeting in person, join the meeting via Zoom or by a phone call where you will have an opportunity to provide any Public comments. Instructions for participation in the Public Hearing will be available on the County's website along with the Meeting Agenda and Staff Report.

You can contact the Fluvanna County Planning & Community Development Department, 8:00 am – 5:00 pm, Monday through Friday. If you have any questions regarding the application or this Fluvanna County public hearing, please contact me at [dmiles@fluvannacounty.org](mailto:dmiles@fluvannacounty.org) or call me at 434.591.1910 with questions.

Sincerely,

*Douglas Miles*

Douglas Miles, AICP, CZA  
Community Development Director

## **APPENDIX F**

# **Access Management Design Standards for Entrances and Intersections**

## PREFACE

The access management regulations and standards do not apply in cities, towns of more than 3,500 and in counties (Henrico and Arlington) that maintain their secondary roads (they do apply on primary routes in these two counties). Such localities, though, may choose to apply them to roads they maintain.

The 2007 General Assembly unanimously approved legislation ([Chapter 863](#)) proposed by the Governor to direct VDOT's commissioner to develop, solicit public input on, and publish access management regulations and standards by December 31, 2007 to become effective July 1, 2008. The legislative goals for access management are to:

- Reduce traffic congestion,
- Enhance public safety by decreasing traffic crash rates,
- Support economic development by promoting the efficient movement of people and goods,
- Reduce the need for new highways and road widening by maximizing the performance of the existing state highways, and
- Preserve the public investment in new highways.

To assure that a wide variety of viewpoints were considered, multiple techniques were used to gain public input on the draft regulations and standards. The commissioner approved and published the regulations and standards in December 2007.

The access management regulations and standards were implemented in phases. The first phase applied to VDOT highways classified as principal arterials taking effect July 1, 2008 and second phase applies to minor arterials, collectors and local streets which became effective October 14, 2009.

For regulatory efficiency and streamlining on December 5, 2013 the two sets of access management regulations were consolidated into one: the [Access Management Regulations 24VAC30-73](#), applying to all state maintained\* highways.

This Appendix, therefore, contains the standards for the design of intersections, turning lanes, and entrances and for the spacing of entrances, intersections, traffic signals, median crossovers that apply to all state highways: principal arterials, minor arterials, collectors, and local streets. If a design standard cannot be met a design exception or waiver is required. If a spacing standard cannot be met, a spacing exception is required. For more information, see "Exceptions to the Spacing Standards" and "Exceptions/Waivers to the Design Standards" in Section 2.

### NOTE:

1. Maps of state highways by functional classification and information on the access management program are on the VDOT Functional Classification web site @ [https://www.virginiadot.org/projects/fxn\\_class/maps.asp](https://www.virginiadot.org/projects/fxn_class/maps.asp).
2. The standards do not apply to proposed VDOT minor arterials, collectors and local streets if the construction design plans were presented at a VDOT public hearing prior to October 14, 2009 or principal arterials prior to July 1, 2008.

\* Added 1/21

# APPENDIX F ACCESS MANAGEMENT DESIGN STANDARDS FOR ENTRANCES AND INTERSECTIONS

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## DEFINITIONS

**Acceleration Lane:** An auxiliary lane, including tapered areas, that enables a motorist to increase its speed to a rate that enables it to safely merge with through traffic.

**Access:** Any entrance, median crossover, traffic signal, interchange, or other means of providing for the movement of vehicles to or from the roadway system. Also, the ability to enter and exit a land parcel from an adjacent highway.

**Access Management:** The systematic control of the location, spacing, design, and operation of entrances, median crossovers, traffic signals, and interchanges for the purpose of providing vehicular access to land development in a manner that preserves the safety and efficiency of the transportation system.

**Access\* Throat:** The distance parallel to the centerline of an **access** to the first on-site location at which a driver can make a right turn or a left turn, measured on highways with curb and gutter, from the face of the curb, and on highways without a curb and gutter, from the edge of the shoulder.

**Access Width:** The distance edge-to-edge of an **access** measured at the right-of-way line.

**Agritourism Entrance:** “Agritourism activity” as “any activity carried out on a farm or ranch that allows members of the general public, for recreational, entertainment, or educational purposes, to view or enjoy rural activities, including farming, wineries, ranching, historical, cultural, harvest-your-own activities, or natural activities and attractions, [Code of Va. §3.2-6400](#).”

**Arterial:** A major highway intended to serve through traffic where access is carefully controlled, generally highways of regional importance, intended to serve moderate to high volumes of traffic traveling relatively long distances and at higher speeds.

**Auxiliary Lane:** The portion of the roadway adjoining the traveled way for speed change, turning, storage for turning, weaving, truck climbing, and other purposes supplementary to through-traffic movement.

**Channelization:** The separation or regulation of conflicting traffic movements into definite paths of travel by traffic islands or pavement marking to facilitate safe and orderly movements of vehicles, pedestrians and bicyclists.

**Collector:** The functional classification of a highway that provides land access service and traffic circulation within residential, commercial, and industrial areas. The collector system distributes trips from principal and minor arterials through the area to the ultimate destination. Conversely, collectors also collect traffic from local streets in residential neighborhoods and channel it into the arterial system.

**Commercial Entrance:** Any entrance serving land uses that generate more than 50 vehicular trips per day or the trip generation equivalent of more than five individual private residences or lots for individual private residences using the methodology in the Institute of Transportation Engineers Trip Generation.

\* Rev. 1/21

**Conflict:** A traffic conflict occurs when the paths of vehicles intersect, an event that causes a driver to take evasive action to avoid collision with another vehicle, usually designated by a braking application or evasive lane change.

**Conflict Point\***: An area where traffic either merges, diverges or crosses. Each conflict point is a potential collision.

**Corner Clearance:** The distance an entrance on a minor side street needs to be separated from the minor side street's intersection with a major roadway. It is aimed at preventing the location of entrances within the functional area of an intersection. The major roadway will have the higher functional classification (excluding local streets), or will have the higher traffic volume.

**Deceleration Lane:** A speed-change lane including tapered areas that enables a turning vehicle to exit a through lane and slow to a safe speed to complete its turn.

**Design Speed:** The selected speed used to determine the geometric design features of the highway.

**Design Vehicle** - A design vehicle is a selected motor vehicle whose weight, dimensions and operating characteristics are used to establish highway design.

**Divided Highway:** A highway on which traffic traveling in opposite directions is physically separated by a median.

**Engineer:** The Engineer representing the Virginia Department of Transportation.

**Entrance:** Any driveway or other means of providing for the movement of vehicles to or from the state highway system.

**Egress:** The exit of vehicular traffic from a property to a highway.

**Exception:** Permission to depart from standards because of the unique circumstances of the site or project.

**Frontage Road:** A road that generally runs parallel to a highway between the highway right-of-way and the front building setback line of the abutting properties and provides access to the abutting properties for the purpose of reducing the number of entrances to the highway and removing the abutting property traffic from through traffic on the highway.

**Full Access:** Access point which allows left-in and left-out movements and right-in and right-out movements.

**Functional Area of an Intersection:** The area beyond the physical intersection that comprises decision and maneuver distance, plus any required vehicle storage length, and is protected through corner clearance standards and connection spacing standards.

**Functional Classification:** The federal system of classifying groups of highways according to the character of service they are intended to provide. Each highway is assigned a functional classification based on the highway's intended purpose of providing priority to through traffic movement or adjoining property access. The functional classification system groups highways into three basic categories identified as (1) arterial, with the function to provide

\* Rev. 1/21

through movement of traffic; (2) collector, with the function of supplying a combination of through movement and access to property; and (3) local, with the function of providing access to property.

**Grade Separation:** A crossing of two highways or a highway and a railroad, or a highway and a pedestrian walkway, at different elevations.

**Gradient or Grade:** The rate or percentage change in slope, measured along the centerline of the highway or entrance, either ascending or descending from or along the highway.

**Highway, Street, or Road:** A public right of way for purposes of vehicular travel, including the entire area within the right-of-way.

**Ingress:** The entrance of vehicular traffic into a property from a highway.

**Interchange:** A grade-separated system of access to and from highways that includes directional ramps for access to and from crossroads.

**Intersection:** An at-grade crossing of two or more highways in a “T” three leg design or four leg design<sup>\*</sup>, a median crossover, or full access entrances directly across from each other on an undivided highway.

**Intersection Sight Distance:** The sight distance required at entrances and intersections to allow the driver of a stopped vehicle a sufficient view of the intersecting highway to decide when to enter, or cross, the intersecting highway.

**Legal Speed Limit:** The speed limit set forth on signs lawfully posted on a highway or in the absence of such signs the speed limit established by Title 46.2, Chapter 8, Article 8 of the Code of Virginia

**Limited Access Highway:** A highway especially designed for through traffic over which abutters have no easement or right of light, air, or access by reason of the fact that their property abuts upon the limited access highway.

**Local Streets/Roads:** The functional classification for highways that comprise all facilities that are not collectors or arterials. Local streets serve primarily to provide direct access to abutting land and to other streets.

**Low Volume Commercial Entrance:** Any entrance, other than a private entrance, serving five or fewer individual residences or lots for individual residences on a privately owned and maintained road or land uses that generate 50 or fewer vehicular trips per day using the methodology in the Institute of Transportation Engineers Trip Generation.

**Median:** That portion of a divided highway that separates opposing traffic flows, not including center two-way left-turn lanes, can be traversable or non-traversable.

\* Rev. 7/14

**Median Crossover:** An opening in a nontraversable median that can be designed to provide for crossing, left turns and U-turns. See “Median Crossover (Directional)” and “Median Crossover (Full)”.

**Median Crossover (Directional):** An opening in a restrictive median that provides for specific movements and physically restricts other movements.

**Median Crossover (Full):** An opening in a restrictive median that provides for crossing, left turns and U-turns.

**Median, Non-traversable (Restrictive Median):** A physical barrier that separates traffic traveling in opposite directions, such as a concrete barrier or landscaped island.

**Median, Traversable (Nonrestrictive Median):** A median that by its design does not physically discourage or prevent vehicles from entering upon or crossing over it, including painted medians.

**Merge:** The process by which two separate traffic streams moving in the same direction combine or unite to form a single stream.

**Minor Arterial:** The functional classification for highways that interconnect with and augment the principal arterial system. Minor arterials distribute traffic to smaller geographic areas providing service between and within communities.

**Moderate Volume Commercial Entrance:** A commercial entrance along highways with shoulders with certain site and design criteria reduced. Site requirements are: maximum highway vehicles per day: 5,000, maximum entrance vehicles per day: 200, maximum entrance percent truck trips of vehicles per day: 10%.\*

**Operating Speed:** The speed at which drivers are observed operating their vehicles during free-flow conditions with the 85<sup>th</sup> percentile of the distribution of observed speeds being the most frequently used measure of the operating speed of a location or geometric feature.

**Passing Sight Distance:** The length of roadway that the driver of the passing vehicle must be able to see initially, in order to make a passing maneuver safely.

**Partial Access Entrance:** Entrance with movements limited to right-in or right-out or both, with or without left-in movements.

**Peak Hour Volume:** The largest number of vehicles passing over a designated section of a street during the busiest 60-minute period within a 24-hour period.

**Phase (Signal):** That portion of a traffic signal cycle allocated to a specific traffic movement or combination of movements.

**Primary Highway:** The system of state highways assigned route numbers under 600.

\* Rev. 1/15

**Principal Arterial:** The functional classification for a major highway intended to serve through traffic where access is carefully controlled, generally highways of regional importance, with moderate to high volumes of traffic traveling relatively long distances and at higher speeds.

**Private Subdivision Road or Street Entrance:** A commercial entrance for a road or street that serves more than five individual properties and is privately owned and maintained.

**Private Entrance:** An entrance that serves up to two private residences and is used for the exclusive benefit of the occupants or an entrance that allows agricultural operations to obtain access to fields or an entrance to civil and communication infrastructure facilities that generate 10 or fewer trips per day such as cell towers, pump stations, and stormwater management basins.

**Ramp Terminal:** That portion of a ramp adjacent to the through traveled way, including speed-change lanes, tapers, and islands. Ramp terminals may be the at-grade type, as at the crossroad terminal of diamond or partial cloverleaf interchanges, or the free-flow type where ramp traffic merges with or diverges from high-speed through traffic at flat angles.

**Right-of-way:** That property within the systems of state highways that is open or may be opened for public travel or use or both in the Commonwealth. This definition includes those public rights-of-way in which the Commonwealth has a prescriptive easement for maintenance and public travel. The property includes the traveled way and associated boundary lines and parking and recreation areas.

**Roadway:** The portion of a highway, including shoulders (graded and paved), for vehicular use. A divided highway has two or more roadways.

**Roundabout:** A circular intersection with yield control of all entering traffic, right-of-way assigned to traffic within the circular roadway, and channelized approaches and a central island that deflect entering traffic to the right.

**Rural Area:** The areas outside the boundaries of urbanized areas and urban places (see Urban Area).\*

**Secondary Highway:** The system of state highways assigned route numbers 600 and above.

**Shared Entrance:** A single entrance to provide access to two or more adjoining parcels.

**Shoulder:** The portion of the highway that lies between the edge of the traveled way and the break point, excluding turn lanes.

**Sight Distance:** The distance visible to the driver of a vehicle when the view is unobstructed by traffic.

**Sight Triangle:** An area of unobstructed sight distance along both approaches of an entrance.

\* Rev. 1/12

**Signal Progression:** The progressive movement of traffic, at a planned rate of speed without stopping, through adjacent signalized locations within a traffic control system.

**Signal Spacing:** The distance between traffic signals along a highway.

**Stopping Sight Distance:** The distance required by a driver of a vehicle, traveling at a given speed, to bring the vehicle to a stop after an object on the highway becomes visible, including the distance traveled during the driver's perception and reaction times and the vehicle braking distance.

**Storage Length:** Lane footage added to a deceleration lane to store the maximum number of vehicles likely to accumulate during a peak period, so as not to interfere with the through-travel lanes.

**Taper:** The widening of pavement to allow the redirection and transition of vehicles around or into a turn lane; of two types: (a) redirect tapers necessary for the redirection of vehicles along the traveled way; and (b) transition tapers for turn lanes that allow the turning vehicle to transition from or to the traveled way, to or from a turn lane.

**Through Movement:** The predominant direction of traffic flow through an intersection, straight on most major roads, although the predominant flow of traffic occasionally is in a right or left-turning direction.

**Traveled Way:** The portion of the roadway that allows for the movement of through traffic, including vehicles, transit, and freight. It does not include such facilities as curb and gutter, shoulders, turn lanes, bicycle facilities, sidewalks, or parking lanes. Divided highways are made up of two separate roadways, each with its own travel way.

**Turn Lane:** A separate lane for the purpose of enabling a vehicle that is entering or leaving a highway to increase or decrease its speed to a rate at which it can more safely merge or diverge with through traffic; acceleration and deceleration lanes.

**Urban Area:** An urbanized area (population of 50,000 and over), or an urban place as designated by the Bureau of the Census (population of 5,000 or more) and not within any urbanized area, with boundaries fixed by State and local officials and approved by the Federal Highway Administration.\*

**VPH:** The number of vehicles per hour, usually referring to vehicles in a peak hour.

**Warrant:** The criteria by which the need for a safety treatment or highway improvement can be determined.

**Weaving:** The crossing of two or more traffic streams traveling in the same general direction along a significant length of highway, without the aid of traffic control devices. Weaving areas are formed when a merge area is closely followed by a diverge area, or when an entrance ramp is closely followed by an exit ramp and the two ramps are joined by an auxiliary lane.

\* Rev. 1/12

## SECTION 1- INTRODUCTION

### Access Management Concepts

Access management provides a systematic approach to balancing the access and mobility necessities of a roadway. Access management can be defined as the process of managing access to land development, while simultaneously preserving the flow of traffic on the surrounding public road system.

Property owners have a right to reasonable access to the general system of streets and highways. In conjunction, adjacent roadway users have the right to freedom of movement, safety, and efficient expenditure of public funds. Balancing these interests is critical at locations where significant changes to the transportation system and/or surrounding land uses are occurring. The safe and efficient operation of the transportation system calls for effectively managing highway access, via entrances, streets, or other access points.

The specific techniques for managing access involve the application of established traffic engineering and planning principles. Ideally, these principles will:

- Limit the number of traffic conflicts;
- Separate basic conflict areas;
- Separate turning volumes from through movements;
- Provide sufficient spacing between at-grade intersections;
- Maintain progressive speeds along arterials;
- Provide adequate on-site storage lanes.

The application of these principles will minimize disruptions to through traffic caused by entrances and intersections. More specifically, good access management can:

- Reduce crashes and crash potential;
- Preserve roadway capacity and the useful life of roads;
- Decrease travel time and congestion;
- Improve access to properties;
- Coordinate land use and transportation decisions;
- Improve air quality;
- Maintain travel efficiency and related economic prosperity.



## Functional Classification

The Federal Highway Administration's (FHWA) "Functional Classification Guidelines" state that Functional Classification is the process by which streets and highways are grouped into classes or systems, according to the character of service they are intended to provide.

Basic to this process is the recognition that individual roads and streets do not serve travel independently in any major way. Rather, most travel involves movement through a network of roads. It becomes necessary then to determine how this travel can be channelized within the network in a logical and efficient manner.

Functional classification defines the nature of this channelization process by defining the part that any particular road should play in serving the flow of trips through a highway network. Allied to the idea of traffic channelization is the dual role the highway network plays in providing (1) access to property, and (2) travel mobility. Mobility can be provided at varying levels, usually referred to as "level of service." It can incorporate a wide range of elements (e.g., riding comfort and freedom from speed changes) but the most basic is operating speed or trip travel time. The four major functional classifications are:

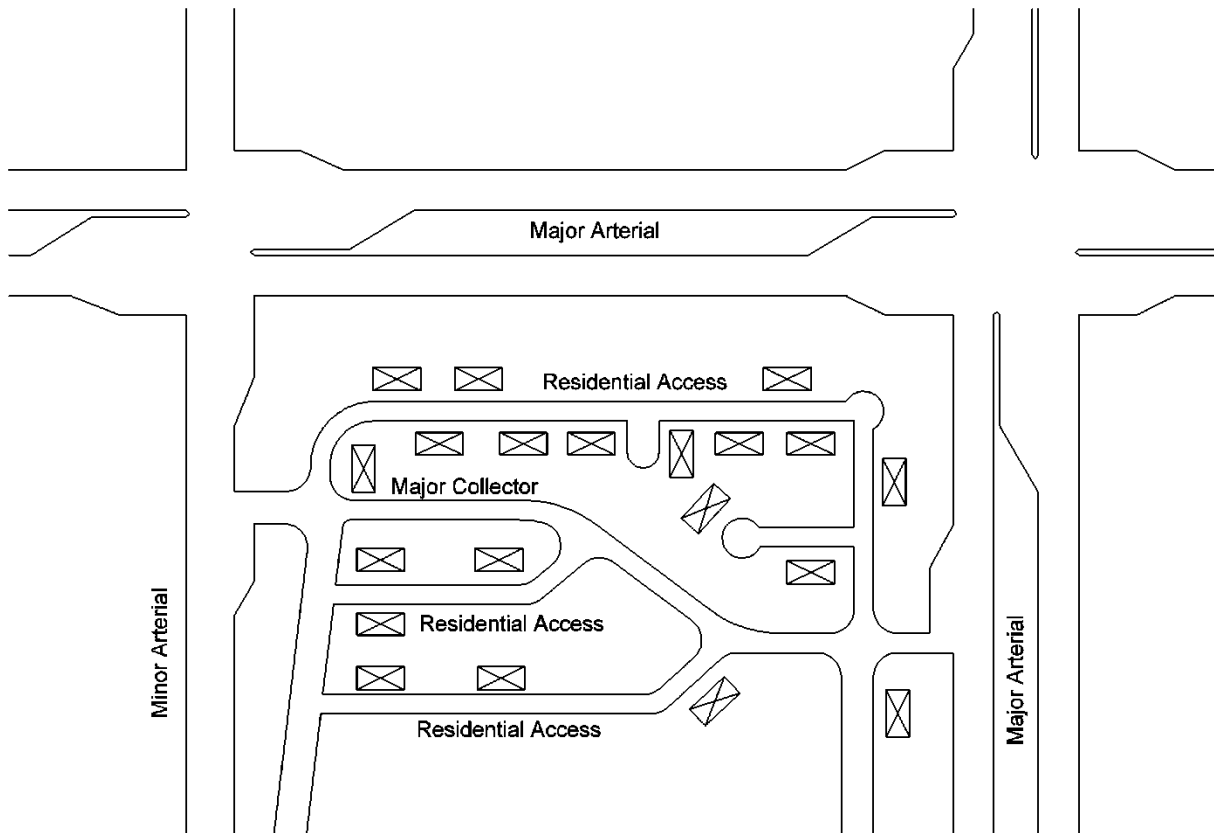
- Principal arterial is a major highway intended to serve through traffic where access is carefully controlled, generally highways of regional importance, with moderate to high volumes of traffic traveling relatively long distances and at higher speeds.
- Minor arterials are highways that interconnect with and augment the principal arterial system. Minor arterials distribute traffic to smaller geographic areas providing service between and within communities.
- Collector is a highway that provides land access service and traffic circulation within residential, commercial, and industrial areas. The collector system distributes trips from principal and minor arterials through the area to the ultimate destination. Conversely, collectors also collect traffic from local streets in residential neighborhoods and channel it into the arterial system.
- Local streets/roads comprise all facilities that are not collectors or arterials. Local streets serve primarily to provide direct access to abutting land and to other streets.\*

## Functional Classification of State Highways

Information on the process for establishing a functional classification for a new road or for changing the functional classification for an existing highway is available on the VDOT web site at VDOT's [Functional Classification](#) home page. Maps identifying the functional classification of all state highways are also presented on this web site.

\* Rev. 1/12

## Schematic of a Functionally Classified Roadway Network



**FIGURE 1-1 FUNCTIONALLY CLASSIFIED ROADWAY SCHEMATIC**

Source: Transportation Research Board, *Access Management Manual*, 2003

## Access Control Policy (Full and Partial)

Defined levels pertaining to access for roadways have been established and documented by the Transportation Research Board (TRB). These categories proposed by TRB have been incorporated into various DOT procedures, including VDOT's. The proposed categories are as follows:

- Level of importance of roadways within the jurisdiction
- Characteristics of system roadways
- Land use and growth management goals
- Current and potential future presence of pedestrians, bicyclists and transit
- Engineering judgment
- VDOT and LOCALITY MANAGED PROJECTS
  - On VDOT managed projects, see the current policy on Limited Access Establishment and Change Guidelines in [Section 2E.5 Proposed Right of Way and Limited Access](#).
  - On locality managed projects, the locality should consult their VDOT Project Coordinator for information on limited access. See the current policy on Limited Access Establishment and Change Guidelines in [Section 2E.5 Proposed Right of way and Limited Access](#).
- NHS & INTERSTATE SYSTEMS
  - Access control beyond the ramp terminals should be affected by purchasing access rights, providing frontage roads, controlling added corner right-of-way areas, or prohibiting driveways. At a minimum, such control shall\* extend beyond the ramp terminal at least 100 ft. in urban areas and 300 ft. in rural areas. However, in areas of high traffic volume, where the potential exists for development which would create operational or safety problems, longer lengths of access control should be provided. If access control of 100 ft. minimum in urban areas and 300 ft. minimum in rural areas **cannot** be extended beyond the ramp terminal an LD-448 Form (Design Waiver Request) is required.

Source: A Policy on Design Standards Interstate System, AASHTO January 2016

However, VDOT has established spacing standards for commercial entrances and intersections in the vicinity of interchanges which are much greater than the AASHTO limits mentioned above. These standards are in this Appendix in [Table 2-3, Figure 2-9, Table 2-4 and Figure 2-10](#). Alternate spacing standards for use in highly urbanized areas that have gone through the appropriate planning process are available in Appendix B-2 (Multimodal Design Standards For Mixed-Use Urban Centers). Not meeting these spacing standards will require an approved access management waiver (AM-E and AM-W), which can be accessed at <http://vdotforms.vdot.virginia.gov/SearchResults.aspx?lngDivisionID=40>.

\* Added 1/21

**GUIDELINES\***

See the chart below for the categories for Types of Access Control.

<b>CONTROL OF ACCESS</b>	<b>FULL</b>	<b>LIMITED OR PARTIAL</b>	<b>LIMITED OR PARTIAL</b>	<b>NONE</b>
AASHTO Design Classification	Freeways	Arterials (Expressways) (Principal and Minor)	Collectors (Boulevards) (Major and Minor)	Local Streets and Roads (Thoroughfares)
Functional Purpose	High Mobility, Limited Access	High Mobility, Low to Moderate Access	Moderate Mobility, Low to Moderate Access	Moderate to Low Mobility, High Access
Design Speed	50 mph to 70 mph	30 mph to 70 mph	20 mph to 60 mph	20 mph to 50 mph

The following guidance is provided to assist in determining whether or not a facility should be granted any form of access control:

**Level of Importance (Functional Classification) of Roadways within the Jurisdiction**

- See chart above
- **Characteristics of System Roadways**
  - FHWA coordination and approval for all Interstate Systems
  - Documents both existing and proposed roadway features
    - Traffic volumes, including vehicle classification
    - Speed
    - Geometric design
    - Nature of the supporting street system
    - Level of proposed and existing access (connections)
- **Land Use and Growth Management Goals and Objectives**
  - Collaboration with Localities (Cities and Counties)
  - Future planning or growth management objectives
    - Land use
    - Density
    - Parcel size
    - Zoning restrictions

\* Added 7/17

- **Current and Potential Future Presence of Pedestrians, Bicyclists and Transit\*** See 2004 CTB Bicycle and Pedestrian Accommodations Policy at [http://www.virginiadot.org/programs/resources/bike\\_ped\\_policy.pdf](http://www.virginiadot.org/programs/resources/bike_ped_policy.pdf)
  - Addressed by means of
    - Roadway and Traffic Engineering design standards and I&IMs
    - Traffic-calming practices
- **Engineering Judgment**
  - Prior experience with related roadway conditions

## TYPES AND USAGE

### Types of Access Control:

- **Full Control of Access**

Connections to a facility provided only via ramps at interchanges. All cross streets are grade separated. No private driveway connections are allowed. See [Chapter 2E LIMITED ACCESS ESTABLISHMENT AND CHANGE GUIDELINES](#).
- **Limited Control of Access**

Connections to a facility provided via ramps at interchanges (major crossings) and at-grade intersections (minor crossings and service roads). No private driveway connections allowed. See [Chapter 2E LIMITED ACCESS ESTABLISHMENT AND CHANGE GUIDELINES](#).
- **Partial Control of Access**

Connections to a facility provided via ramps at interchanges, at-grade intersections, and commercial and private entrances. Private driveway connections are normally defined as a maximum of one connection per parcel and should usually be limited to right-in / right-out. One connection is defined as one ingress and one egress point. The use of shared or consolidated connections is highly encouraged. Connections may be restricted or prohibited if alternate access is available through other adjacent public facilities.

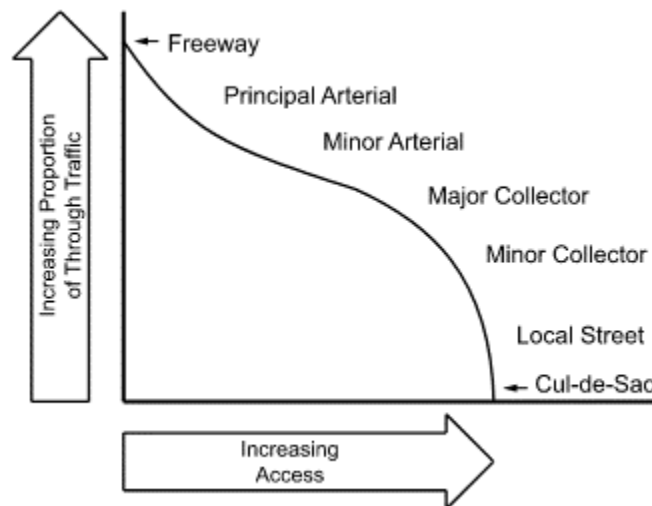
\* Added 7/17

- **No Control of Access**

Connections to a facility provided via ramps at interchanges, at-grade intersections, and private driveways. No physical restrictions, i.e., a control of access fence. Normally, private driveway connections are defined as one connection per parcel. Additional connections may be considered if they are justified and if such connections do not negatively impact traffic operations and public safety.

## Relationship of Functionally Classified Systems in Serving Traffic Mobility and Land Access

Source: 2018\*, AASHTO, *A Policy on Geometric Design of Highways and Streets*, Chapter 1, Section 1.4.2



It was pointed out in the discussion above that the concept of traffic channelization leads logically not only to a functional hierarchy of systems, but also to a parallel hierarchy of relative travel distances served by those systems. This hierarchy of travel distances can be related logically to a desirable functional specialization in meeting the access and mobility requirements. Local facilities emphasize the land access function. Arterials emphasize a high level of mobility for through movement. Collectors offer a compromise between both functions. This is illustrated conceptually above.

Functional classification can be applied in planning highway system development, determining the jurisdictional responsibility for particular systems, and in fiscal planning. These applications of functional classification are discussed in "*A Guide for Functional Highway Classification*."

\* Rev 10/20

## **SECTION 2 – INTERSECTION DESIGN; SPACING STANDARDS**

### **Intersection Design Objectives**

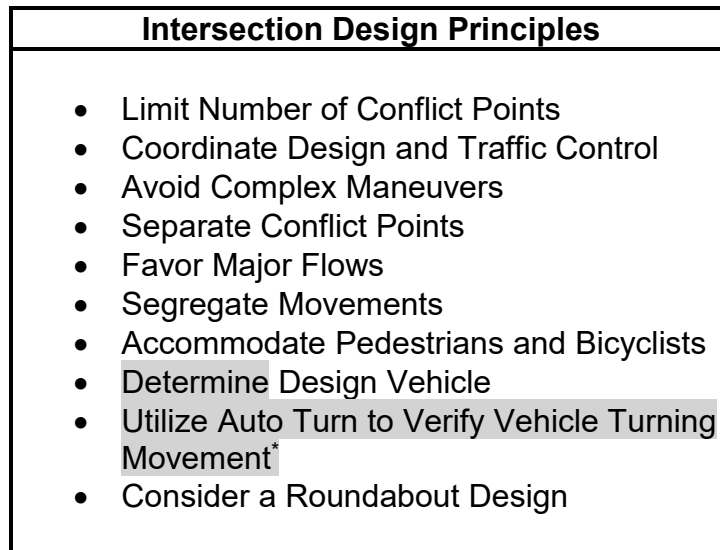
Intersection design, including entrances, must consider the following items:

- Total approach traffic, design hourly volumes, and turning volumes.
- Composition of traffic (percent of passenger cars, buses, trucks, etc.)
- Operating speed of vehicles
- Functional Classification of Highways
- Adjacent land use
- Physical and Environmental Characteristics
- Pedestrian and Bicycle Accommodation

Major objectives of traffic design concern safety, operational efficiency and driver expectation through consideration of the following:

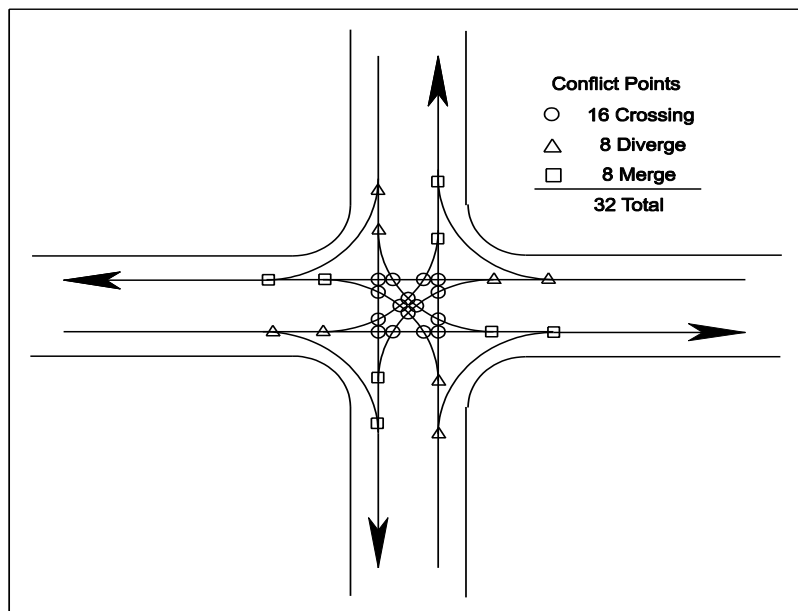
- The design should fit the natural transitional paths and operating characteristics of drivers and vehicles. Smooth transitions should be provided for changes in direction.
- Grades at intersections should be as nearly level as possible.
- Sight distances must be sufficient to enable drivers to prepare for and avoid potential conflicts.
- On major roadways, intersections must be evenly spaced to enhance the synchronization of signals, increase driver comfort, improve traffic operation, and reduce fuel consumption and vehicle emissions.

## Intersection Design Principles



Intersection design principles are as follows:

- Limit the number of conflict points. The number of conflict points among vehicular movements increases significantly as the number of intersection legs increase. For example, an intersection with four two-way legs has 32 total conflict points, but an intersection with six two-way legs has 172 conflict points. Intersections with more than four two-way legs should be avoided wherever possible.



**FIGURE 2-1 CONFLICT POINTS**

Source: Transportation Research Board, *Access Management Manual*

\* Rev. 1/14



- Coordinate design and traffic control. Maneuvers at intersections accomplished at low relative speeds require a minimum of traffic control devices. Maneuvers accomplished at high relative speeds are undesirable unless traffic controls such as stop signs or traffic signals are provided. Designs should separate vehicles making conflicting movements. Intersection design should be accomplished simultaneously with the development of traffic control plans.
- Avoid multiple and compound merging or diverging movements. These require complex driver decisions and create additional conflicts.
- Separate conflict points. Intersection hazards and delays are increased when intersection maneuver areas are too close together or when they overlap. Conflicts should be separated to provide drivers with sufficient time (and distance) between successive maneuvers for them to cope with the traffic conflicts one at a time.
- Favor the heaviest and fastest flows. The heaviest volume and higher speed flows should be given preference in intersection design to minimize hazard and delay.
- Minimize the area of the conflict. Excessive intersection area causes driver confusion and inefficient operations. Large areas are inherent with long curb return radii and in skewed and multiple-approach intersections. Channelization should be employed to limit the intersection and to guide drivers.
- Segregate movements. On higher speed roadways, separate turn lanes\* should be provided at intersections when there are appreciable volumes of traffic traveling at different speeds. Separate turning lanes should be provided for left and right turning vehicles. Left turns necessitate direct crossings of opposing vehicle paths and are usually made at speeds of 10 mph or less for reasons of safety and economy.

Right turns are also usually made at minimum speeds. However, right turns do not involve potential conflicts of such severity as left turns, and are more suited to individual treatment because they take place at the outside of the intersection area. Therefore, right turns may be designed for higher than minimum speeds where adequate right-of-way is available for wider turns.

- Accommodate the needs of pedestrians and bicyclists. For example, when pedestrians must cross wide streets, refuge islands are important for pedestrian safety. See [Figures 3-25 and 3-28](#) for illustrations. The VDOT web page [Bicycling and Walking in Virginia](#) provides information on VDOT policies for accommodating pedestrians and bicyclists on state highways.

A detailed discussion on adapting highways for pedestrians and bicyclists is presented later in this section.

\* Rev. 1/21

- Consider the design vehicle. The shapes and dimensions of turning paths vary for different turning speeds, different angles of turn, and different types and sizes of vehicles. The design vehicle must be identified and utilize Auto Turn to verify the design.\* See [Table 4-3](#) for Design Vehicle Chart.
- Consider a roundabout design. Roundabouts offer an attractive design alternative to conventional intersections. Roundabouts are circular intersections with specific design and traffic control features that convert all vehicular movements to right turns and force traffic to enter and circulate at lower, more consistent speeds. The safety benefits of low vehicle speeds include less severe and less frequent crashes. See the Roundabouts Section for additional information on the use of, and VDOT's efforts to promote, roundabouts.

At-grade intersections must provide for anticipated turning and crossing movements. AASHTO's *A Policy on Geometric Design of Highways and Streets*, "Intersections" should be reviewed for additional information to be considered in the design since the site conditions, alignment, sight distance, the need for turning lanes and other factors enter into the type of intersection design which would satisfy the design hour volume of traffic, the character or composition of traffic, and the design speed.

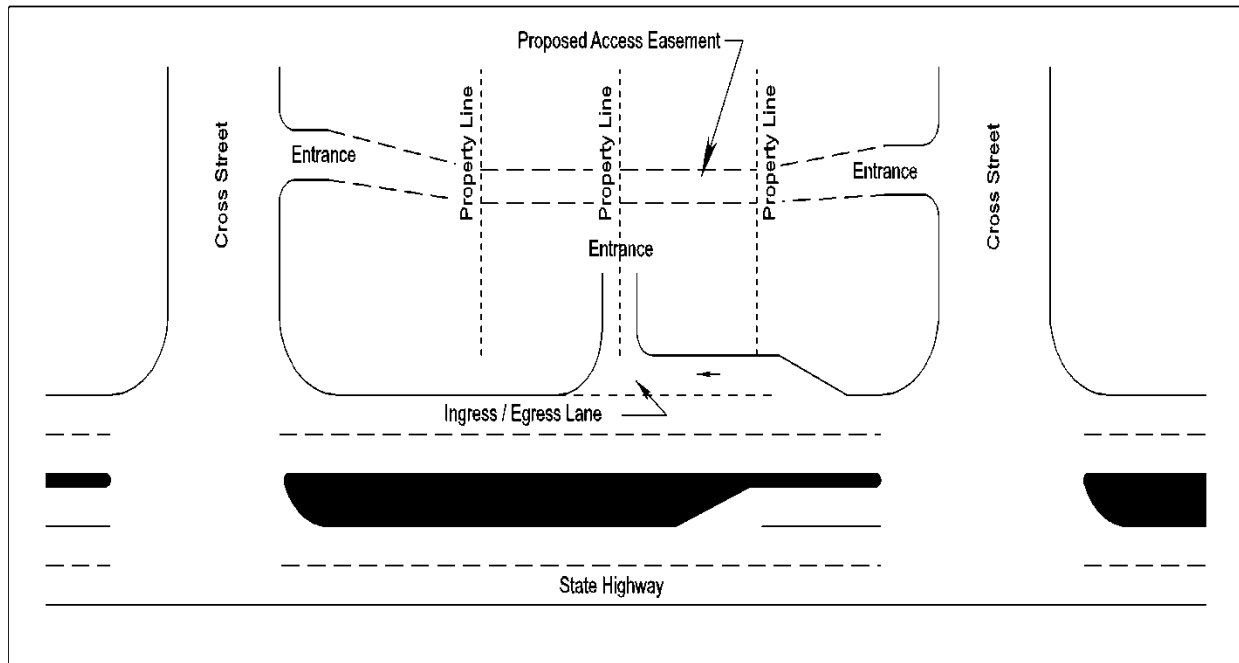
A Highway Capacity Manual (HCM) capacity or other appropriate analysis (Corsim/Synchro) shall be performed for intersection capacity and signalization requirements, and include a queuing analysis.

Sufficient offset dimensions, pavement widths, pluses, and radii shall be shown in the plans by the Engineer to insure that sign islands are properly positioned. Care should be taken in the design of four-lane roadways with intersecting two-lane roadways.

If traffic conditions clearly warrant a four-lane divided design for the two-lane road at the intersection, the divided design must be constructed for a sufficient distance to allow for the approaching divided design and the subsequent stop condition ahead to be properly signed. The four-lane divided design should not be constructed unless it is clearly warranted and the approaches can be properly signed or the minor road is expected to be improved to a divided status in the near future.

\* Rev. 1/14

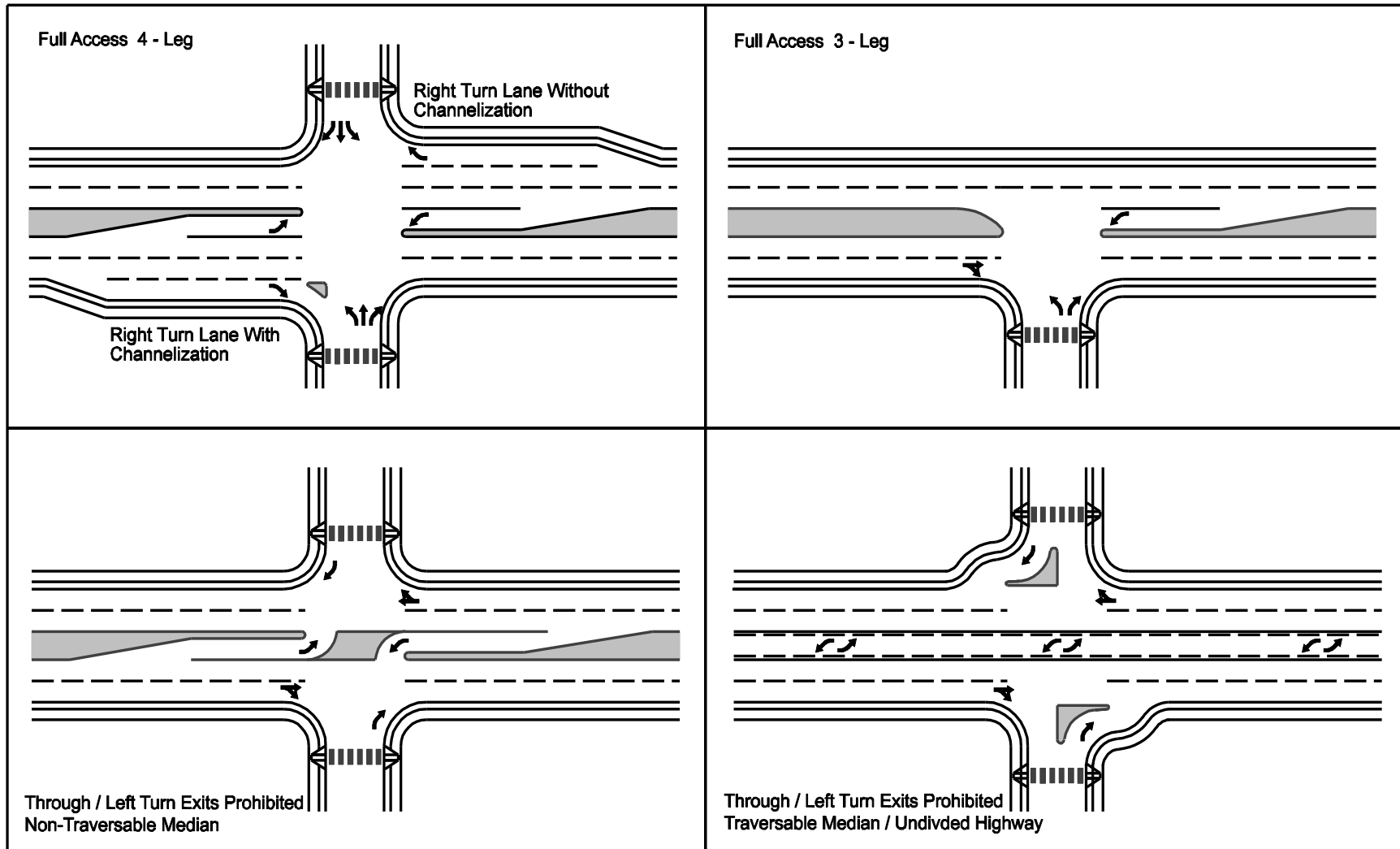
Examples of typical geometric design applications are presented in [Figure 2-3](#) and [Figure 2-4](#). Note: These examples are not all-inclusive. Other options may be developed, which would require VDOT approval.



**FIGURE 2-2 VEHICULAR CIRCULATION BETWEEN ADJOINING PROPERTIES**

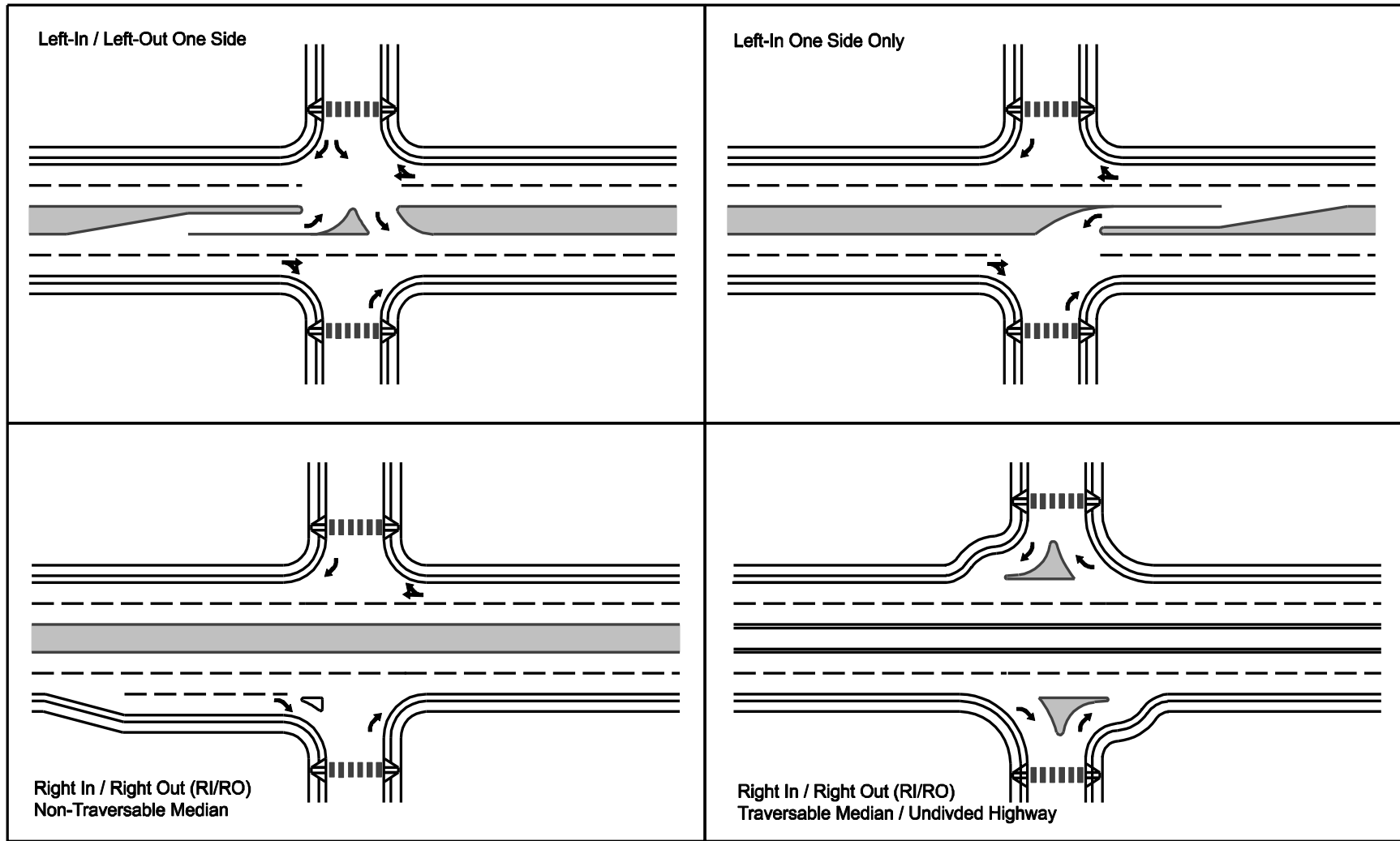
*Reg. 24VAC 30-73-120.C4*

Note: All **access point** design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodation"



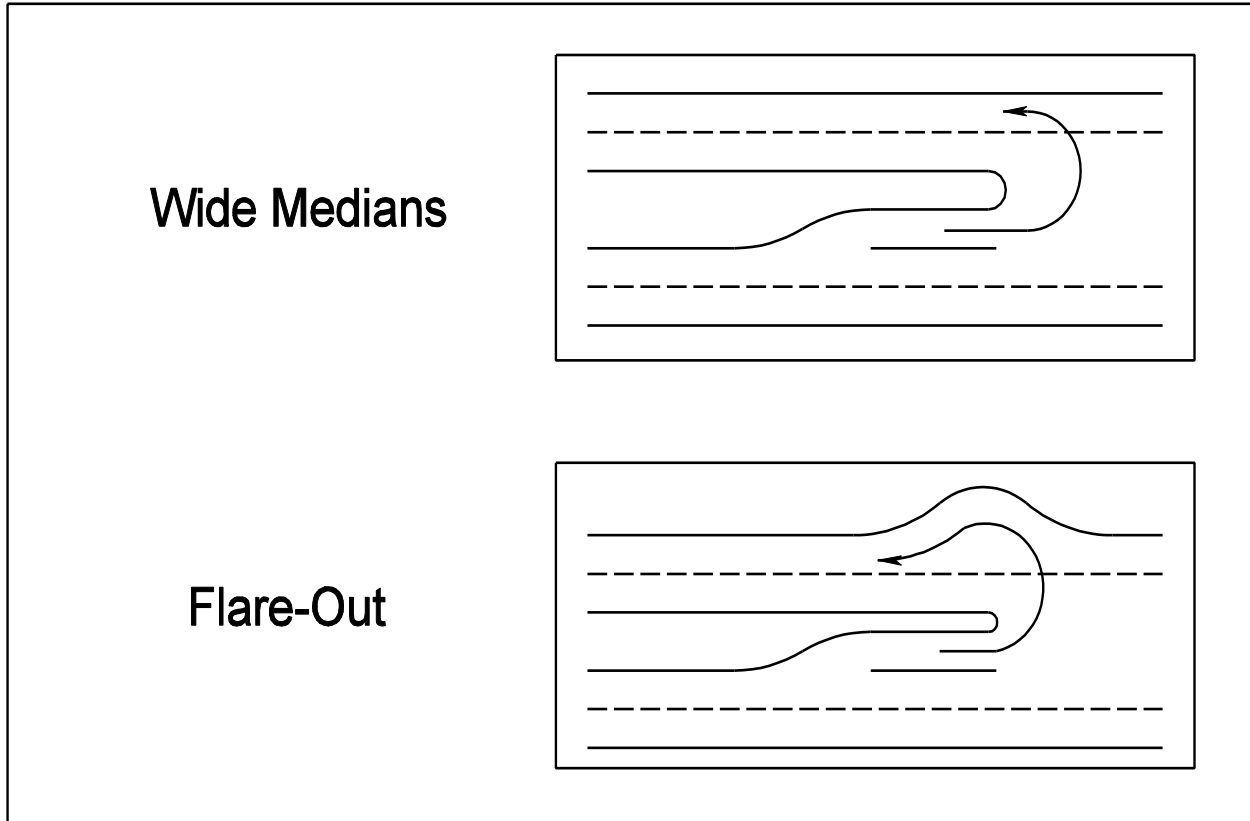
**FIGURE 2-3 TYPES OF ACCESS CHANNELIZATION**

Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board’s “Policy for Integrating Bicycle and Pedestrian Accommodations”.



**FIGURE 2-4 TYPES OF ACCESS CHANNELIZATION**

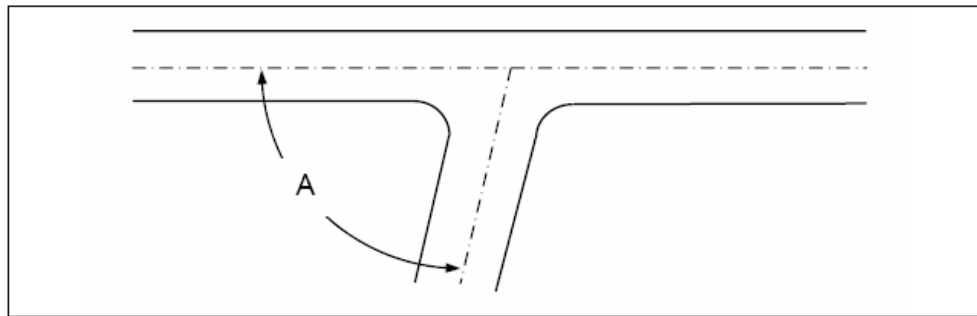
Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board’s “Policy for Integrating Bicycle and Pedestrian Accommodations”.



**FIGURE 2-5 U-TURN DESIGN OPTIONS**

**Minimum Angle of Intersections**

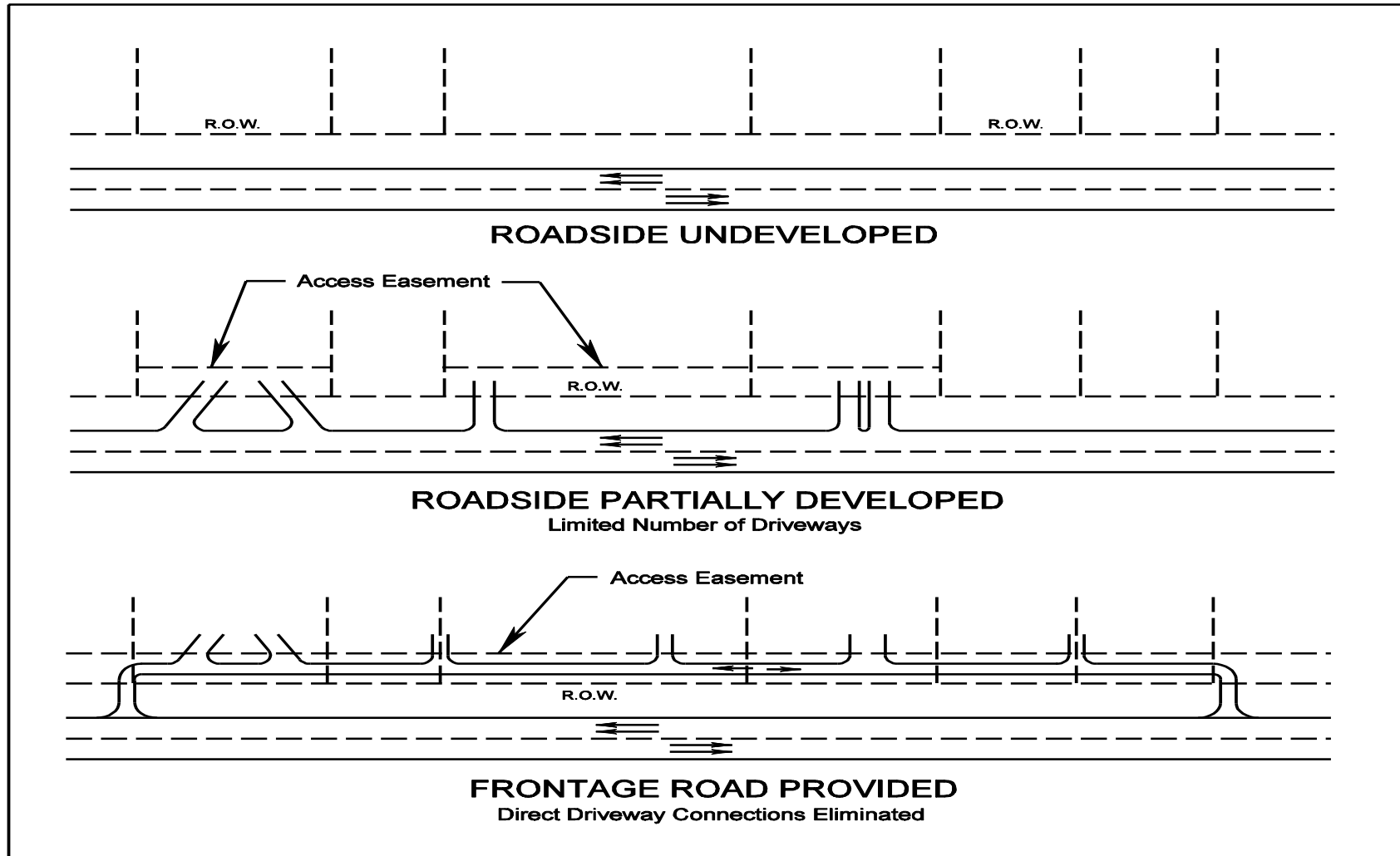
Streets should intersect at right angles; however, intersecting angles between 60 and 90 degrees are allowed.



**FIGURE 2-6 MINIMUM ANGLE OF INTERSECTIONS**

Source: 2018\* AASHTO “Green Book”, Section 9.4.2\* A = Minimum 60 degrees

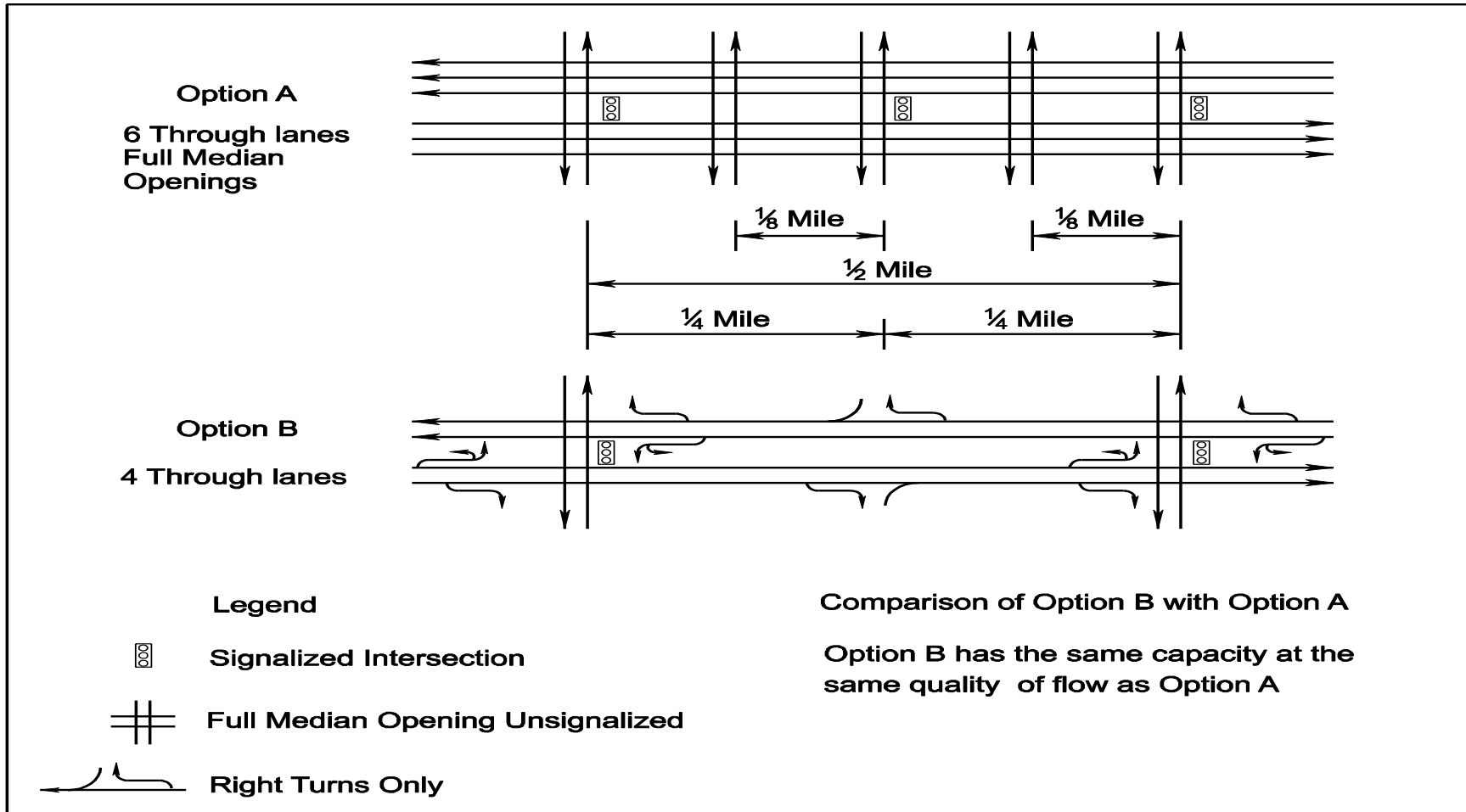
\* Rev 10/20



**FIGURE 2-7 ACCESS DEVELOPMENT SCENARIO ALONG A STATE HIGHWAY**

Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

**ILLUSTRATION OF ENTRANCE AND INTERSECTION SPACING**



**FIGURE 2-8 ILLUSTRATION OF ENTRANCE AND INTERSECTION SPACING**

Source: TRB, *Access Management Manual*, Dated 2003



## Signalized Intersection Spacing

One of the variables involved in the planning, design and operation of signalized arterial streets is “Signalized Intersection Spacing” (See [Table 2-2](#)). Efficient traffic progression is essential on arterials in order to maximize safety and capacity. Moreover, at high progression efficiencies, fewer vehicles are required to come to a stop. Deceleration noise is reduced: thus, vehicle emissions, fuel consumption and delay are minimized. Since capacity will always be an issue on an urban arterial once urban development has occurred, the signal spacing must be such that very high progression efficiencies can be obtained over a wide range of through and turn volumes which change over time and which differ by time of day.

Selecting long and uniform signalized intersection spacing is an essential element in establishing spacing standards. Several studies have found that the number of crashes and crash rates increases with the frequency of traffic signals. For example, an increase in signal density from 2.0 or less to 2.1 to 4.0 signals per mile can result in a 70% increase in the average crash rate – from about 2.8 to 4.8 crashes per million vehicle miles. The increased number of signals per mile also results in poor fuel efficiency and excessive vehicle emissions.

(Source: TRB *Access Management Manual*. 2003)

Signalized Intersection Spacing
<ul style="list-style-type: none"><li>• Essential to Movement Function</li><li>• Parameters<ul style="list-style-type: none"><li>- Speed</li><li>- Cycle Length (“Green” Band desired)</li><li>- Signal Spacing</li><li>- Efficiency of Progression</li><li>- Vehicle Mix</li><li>- Grade</li><li>- Queuing</li><li>- Emergency Preemptions</li></ul></li></ul>

Source: NHI Course No. 15255, additions made by Committee.

Arterials are intended to provide a high degree of mobility and serve the longer trips. Since movement, not access, is the principal function, access management is essential in order to preserve capacity and safety. [AASHTO’s “*A Policy on the Geometric Design of Highways and Streets*” (Green Book)]. Further, the adoption of functional design, in lieu of volume based design, represents a major change in the philosophy of planning and design of street and highway systems.

A uniform signal spacing of  $\frac{1}{2}$  mile provides for efficient signal progression at speeds of 30 mph to 60 mph along arterials. At these speeds maximum flow rates are achieved and fuel consumption and emissions are kept to a minimum.

Generally a  $\frac{1}{2}$ -mile spacing will enable traffic flow at a wide range of speeds with cycle lengths ranging from 60 to 120 seconds.  $\frac{1}{2}$ -mile spacing is needed to provide efficient progressions at 30 mph with a 120-second cycle commonly used in developed urban areas during peak hours. At slower speeds the increase in headway will result in a serious reduction in flow rate. (Source: TRB *Access Management Manual*, 2003)

Cycle Length (s)	Spacing			
	1/8 mi (600 ft.)	1/4 mi (1,320 ft.)	1/3 mi (1,760 ft.)	1/2 mi (2,640 ft.)
	Progression Speed (mph)			
60	15	30	40	60
70	13	26	34	51
80	11	22	30	45
90	10	20	27	40
100	9	18	24	36
110	8	16	22	33
120	7.5	15	20	30

**TABLE 2-1 RELATIONSHIP BETWEEN SPEED, CYCLE LENGTH & SIGNAL SPACING**

Source: TRB: *Access Management Manual*, 2003

## General Intersection and Access Spacing Criteria

When locating a new access point, there are typically three factors that determine minimum spacing between the subject access location and existing access points on the roadway:

1. Functional classification: This is defined using VDOT's functional classification map and includes principal arterials, major/minor collectors, and local streets.
2. Design speed: This is the speed determined for design and correlation of the roadway's physical features that influence vehicle operation. As detailed in VDOT [RDM Appendix A1](#), the design speed for roadways with a posted speed of 45 mph or less is at least equal to the posted speed. For roadways with a posted speed of 50 mph or higher, the design speed is at least 5 mph higher than the posted speed. Where design speed is not available, the posted speed should be used.
3. Existing and proposed access types: Types of access typically include signalized intersections, unsignalized intersections/full median crossovers, full access entrances/directional median crossovers, partial access entrances, roundabouts, interchange ramps, and innovative intersections/interchanges.

An example of how to apply the spacing standards in [Table 2-2](#) is depicted in [Figure 2-8.1](#).

Three additional factors that should be considered when locating an access are corner clearance, right turn lanes, and the functional area of the intersection.\*

Corner clearance is the minimum distance accesses on the minor roadway need to be separated from an intersection to prevent queued vehicles from backing up into the highway or blocking accesses near the intersection. This separation protects the functional area of the intersection. The corner clearance distance will apply where it is greater than the [Table 2-2](#) spacing standard. See Corner Clearance in Section 4 for more information.

It may be appropriate to provide a right turn lane at an access entering a site. When a right turn lane will be installed at an access, the length of the turn lane needs to be considered when locating the access. See Right Turn Lanes in Section 3 for more information.

Access points must avoid being located within the functional area of a signalized intersection. See Commercial Entrance Separation from an Intersection in Section 4 for more information.

The following sections outline minimum spacing standards for various access configurations, functional classifications, and speeds. With the exception of roundabouts, spacing distances are measured from centerline to centerline.

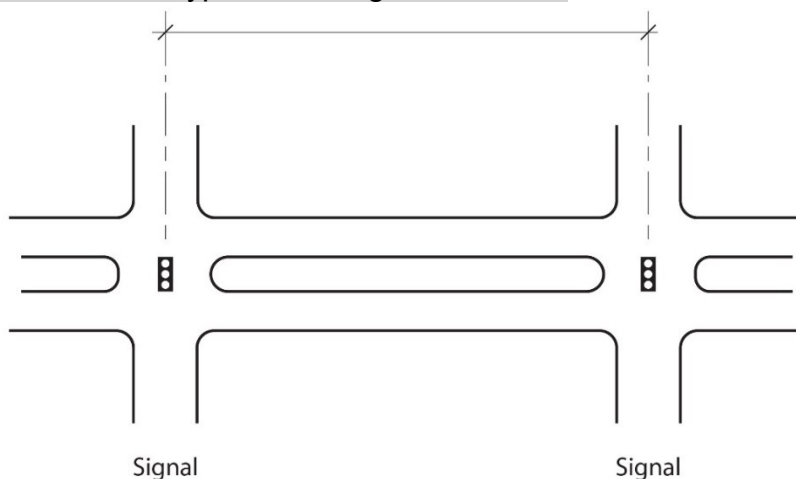
\* Added 1/21

For an explanation of terms used in [Table 2-2](#), see the Definitions section. Note also the access spacing applies to accesses on the same side of the roadway. See [Figure 4-6](#) for guidance on offsetting accesses on opposite sides of a roadway.\*

Other criteria that may need to be considered for new median crossover spacing is presented later in this section.

### Type 1: Signalized Intersection Spacing

Type 1 spacing applies only to spacing from one signalized intersection to another, regardless of the number of intersection legs. Spacing with a signalized three-leg intersection is the same as a typical four-leg intersection.



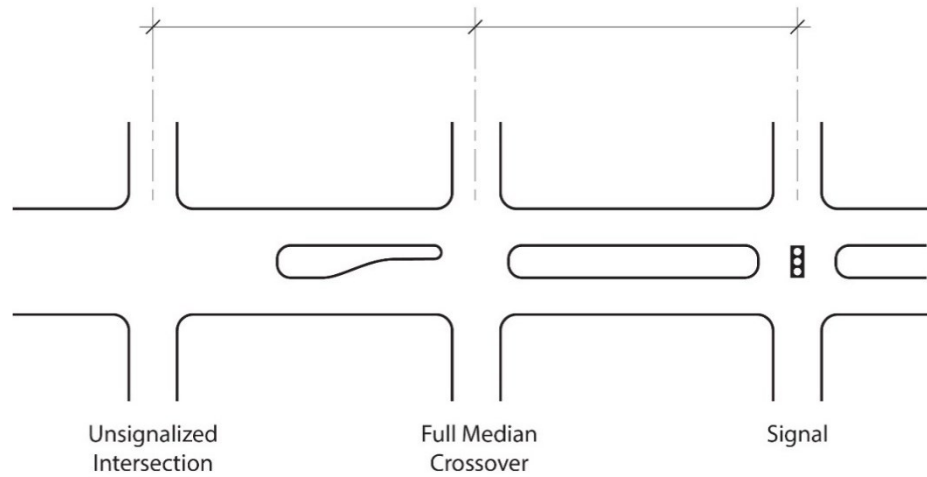
Spacing is allocated in fractions of a mile: (1/2 mile, 2,640 ft.); (1/3 mile, 1,760 ft.); (1/4 mile, 1,320 ft.); (1/5 mile, 1,050 ft.); (1/6 mile, 880 ft.), (1/8 mile, 660 ft.).

It is based on (i) the Signalized Intersection Spacing section and [Table 2-1](#) and (ii) Transportation and Land Development by Vergil Stover and Frank Koepke, Institute of Transportation Engineers: "Traffic signal control applied in a sequential pattern according to specific spacing criteria optimize traffic efficiency" ... "to reduce fuel consumption, reduce delay, reduce vehicular emissions and improve safety."

### Type 2: Unsignalized Intersection/Full Crossover Spacing

Type 2 spacing applies to spacing from unsignalized intersection to other signalized and unsignalized intersections. Full median crossovers qualify as unsignalized intersections, but unsignalized three-leg intersections do not.

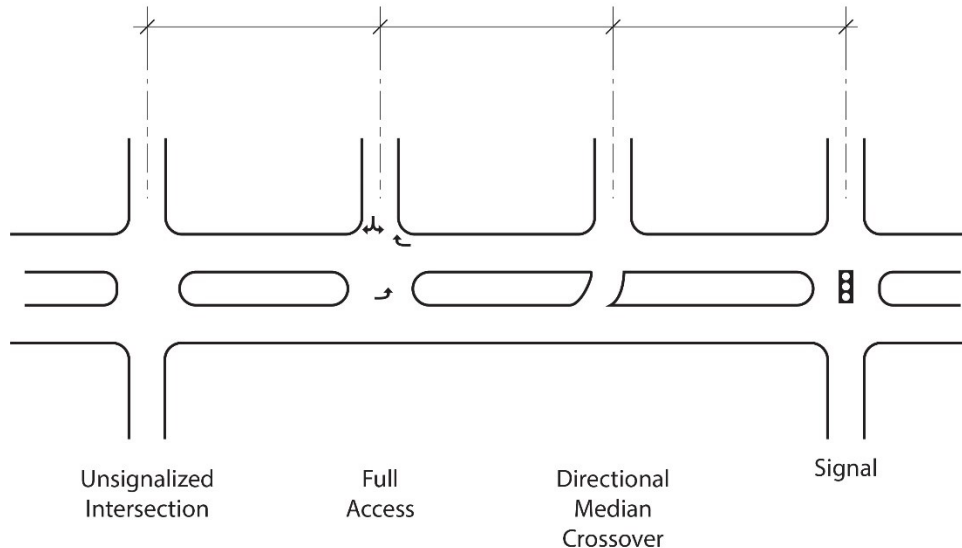
\* Rev. 7/20



Intersections and full median crossovers need ample spacing to accommodate the complex situations faced by motorists from vehicular deceleration, acceleration, and numerous conflict points associated with vehicular movements such as crossing and left and right turns. At a four-way intersection, these traffic movements create 32 conflicts (collision) points (see [Figure 2-1](#)). Intersections and full median crossovers also may become signalized over time. Spacing is allocated in fractions of a mile.

Type 3: Full Access/Directional Crossover Spacing

Type 3 spacing applies to spacing from full access/directional crossovers to other signalized intersections, unsignalized intersections, full accesses, and directional median crossovers. Three-leg unsignalized accesses on two-lane roads\* are considered to be a Type 3 access if no turning movements are restricted. If turning movements are restricted at an unsignalized three-leg on a two-lane road, Type 4 spacing applies.



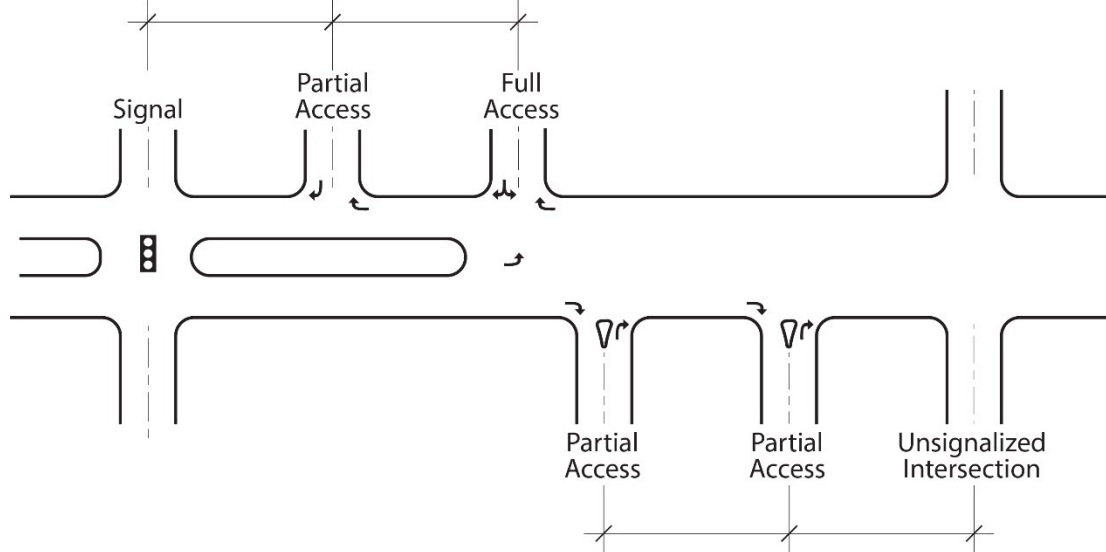
Spacing can be less than unsignalized intersection and full median crossover spacing. Full accesses on a four-lane roadway have only 11 potential conflict (collision) points and directional crossovers on a four-lane roadway only have six. However, studies have demonstrated that the majority of access-related vehicular crashes involve multiple left

\* Added 1/21

turn movements. The spacing is based on intersection sight distance for both four and two-lane highways to assure that motorists approaching an access and those turning out of the access have sufficient time to react to highway and access traffic and to merge safely when making right and left turns. Again, the purpose is to maintain the capacity and safety of the highway.\*

#### Type 4: Partial Access Spacing

Type 4 spacing applies to spacing from partial accesses to other signalized intersections, unsignalized intersections, full accesses, directional crossovers, and partial accesses. Partial accesses are right-in/right-out and can either be one-way or two-way.



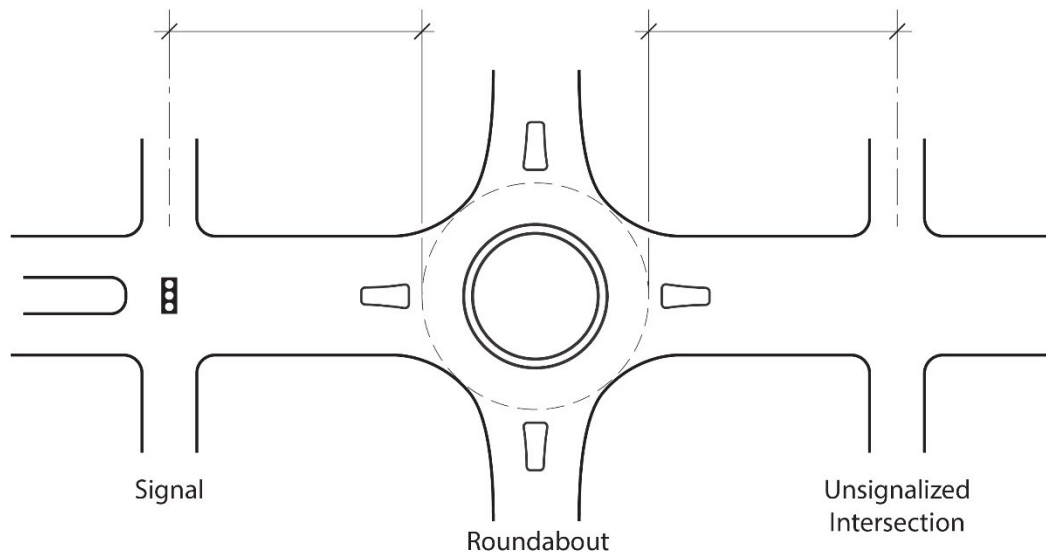
Left turn movements are limited (right-in/right-out with or without left in only movement). If a directional median crossover is involved the directional median crossover spacing applies to the access. The focus is on making sure motorists have sufficient time to be able to see/react to a vehicle slowing down to turn into the access or to a vehicle exiting the access and stop in time to avoid a collision. Stopping sight distance can be used for this purpose. See [Figure 4-4](#) for illustrations of right in/right out with or without left in commercial access channelization island options. Also see “Restricting Left Turn Movements at Commercial Entrances” for additional information.

#### **Roundabout Spacing**

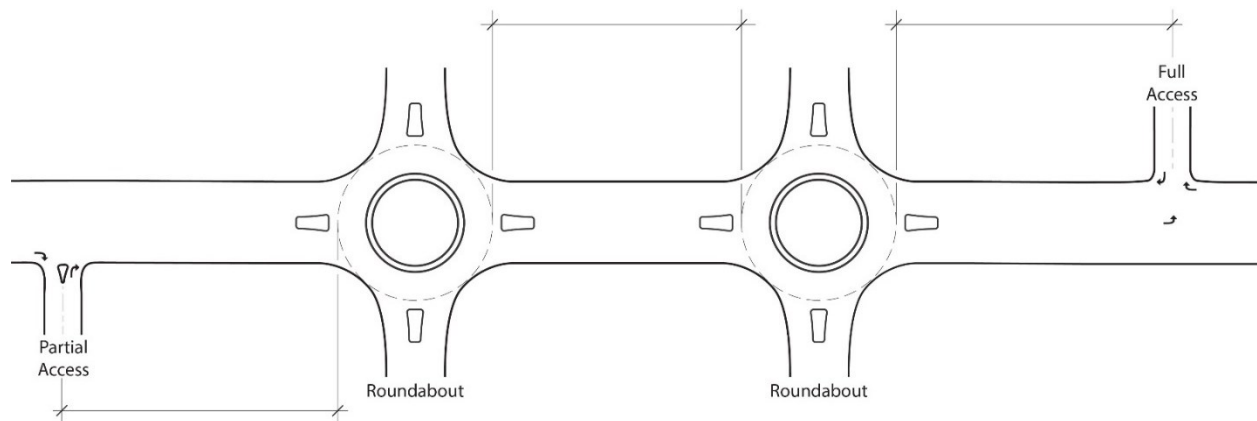
The following spacing types apply to roundabouts:

- Type 2 Spacing – Spacing from roundabouts to other signalized/unsignalized intersections and full or directional median crossovers.

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- Type 4 Spacing – Spacing from roundabouts to other roundabouts, full accesses, and partial accesses.\*



When determining the distance between a roundabout and another access, the measurement is not taken from the centerline. Instead, the point of reference is the outer edge of the inscribed circle diameter (Yield Line) on the nearest approach.

Spacing for commercial accesses on local streets with roundabouts is discussed in Note 1 to [Table 2-2](#). In summary, no commercial access shall be within 115 feet minimum measured from the outer edge of the inscribed circle of a Roundabout.

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Functional Classification	Design Speed (See Note 2)	Minimum Spacing (Distance) in Feet			
		Type 1 (Signalized)	Type 2 (Unsignalized/ Full Crossover)	Type 3 (Full Access /Directional Crossover)	Type 4 (Partial Access)
Principal Arterial	≤ 30 mph	1,050	880	440	250
	35 to 45 mph	1,320	1,050	565	305
	≥ 50 mph	2,640	1,320	750	495
Minor Arterial	≤ 30 mph	880	660	355	200
	35 to 45 mph	1,050	660	470	250
	≥ 50 mph	1,320	1,050	555	425
Collector	≤ 30 mph	660	440	225	200
	35 to 45 mph	660	440	335	250
	≥ 50 mph	1,050	660	445	360
Local Street	See Note 1				

**TABLE 2-2 MINIMUM SPACING STANDARDS FOR COMMERCIAL ACCESSES, INTERSECTIONS AND MEDIAN CROSSOVERS\***

**Notes to Table 2-2:**

**1. Local Street Spacing** – No commercial entrance shall be allowed within the functional area of an intersection without prior approval from the Engineer at the Residency or District. For commercial entrances on local streets (not individual private entrance driveways to homes), a spacing distance of 50 feet between entrance radii is specified to assure a minimum separation between such entrances (illustrated in [Figure 4-11](#)).

No commercial entrance shall be within 115 feet minimum measured from the outer edge of the inscribed circle of a Roundabout, without prior approval from the Engineer at the Residency or District. If an entrance is approved within the 115 feet of the outer edge of the inscribed circle it shall be “Right-In, Right-Out” Only (115’ feet minimum is based on the stopping sight distance for 20 mph).

**2. Design Speed** – Per VDOT [RDM Appendix A1](#), the design speed for roadways with a posted speed of 45 mph or less is at least equal to the posted speed. For roadways with a posted speed of 50 mph or higher, the design speed is at least 5 mph higher than the posted speed. Where design speed is not available, the posted speed should be used.

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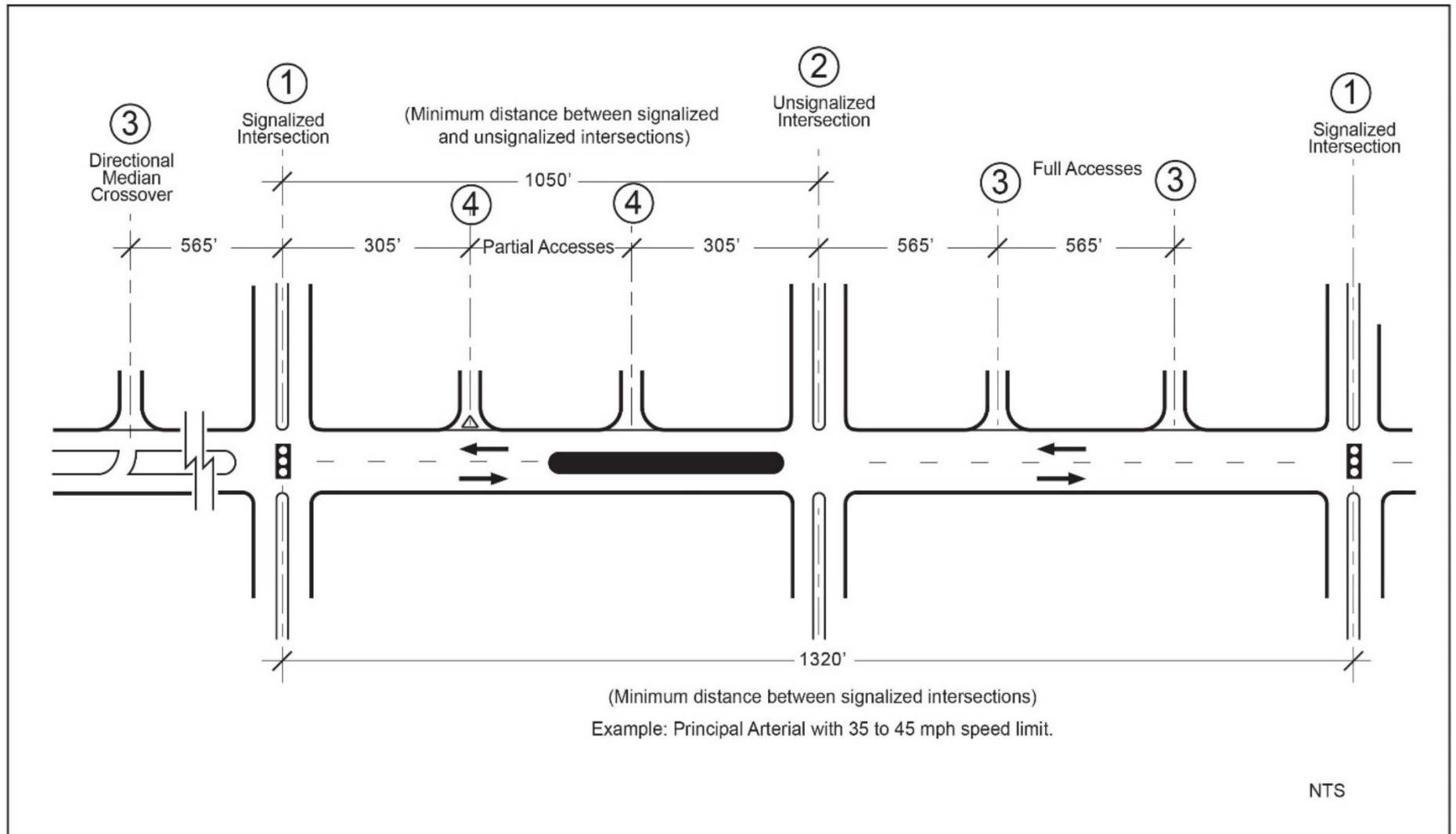


FIGURE 2-8.1 ILLUSTRATION OF THE RELATIONSHIP BETWEEN SPACING STANDARDS\*

\* Rev. 7/20

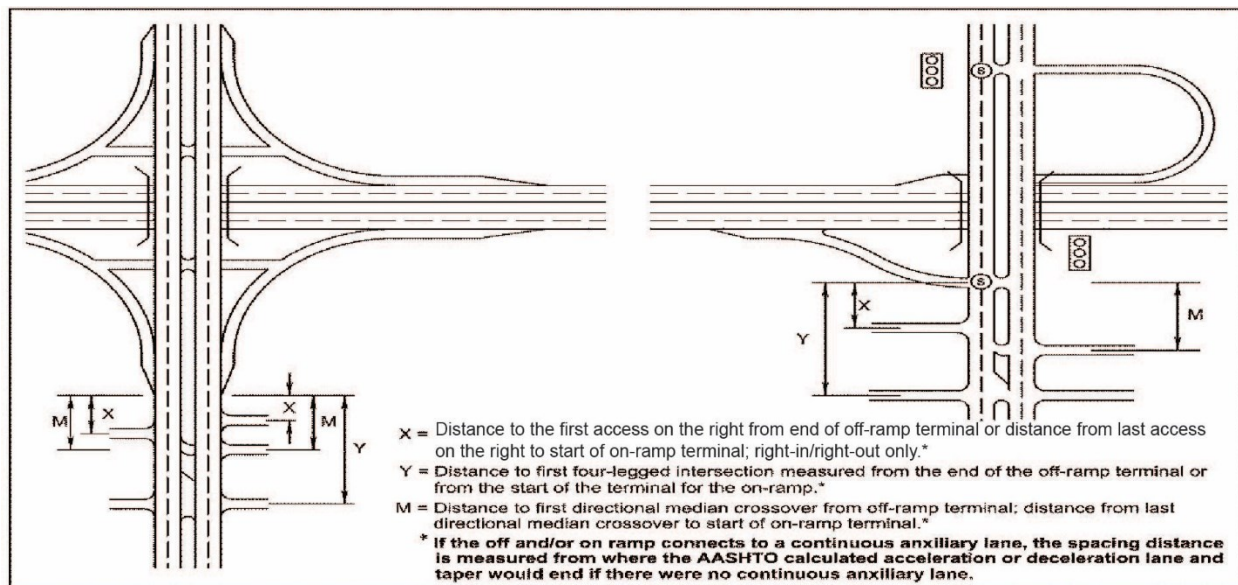
## Spacing Standards for Commercial Accesses/Intersections Near Interchange Ramps

The spacing standards near interchange ramps focus on safe ramp exit and entry movements. Greater separation between Ramp Terminals (see definition of Ramp Terminal) and other accesses is necessary for multilane versus two-lane highways. This is because the motorist's maneuvers at multilane roads are more complex, such as crossing through lanes to reach a left turn lane at an intersection.

The minimum spacing standards for accesses near interchange areas on multilane crossroads are shown in [Table 2-3](#). If the off and/or on ramp connects to a continuous auxiliary lane, the spacing distance is measured from where the AASHTO calculated acceleration or deceleration lane and taper would end if there were no continuous auxiliary lane.

**Note:** For Limited Access Line Fence Requirements / Placement, see [Figures 2E-19 and 2E-20\\*](#) and for FHWA Minimum Limited Access Control: 100' Urban and 300' Rural, see bottom of [Figure 2E-19\\*](#) of the Road Design Manual.

For multilane crossroads, the spacing standards apply to both signalized intersections and commercial accesses regardless of the interchange configuration. The three types of spacing to consider are shown in [Figure 2-9](#). Generally, the standards consider the distance between the interchange ramps and right-in/right-out accesses, directional median crossovers, and four-legged intersections.



**FIGURE 2-9 ACCESS CONTROL ON MULTILANE CROSSROADS AT INTERCHANGES**

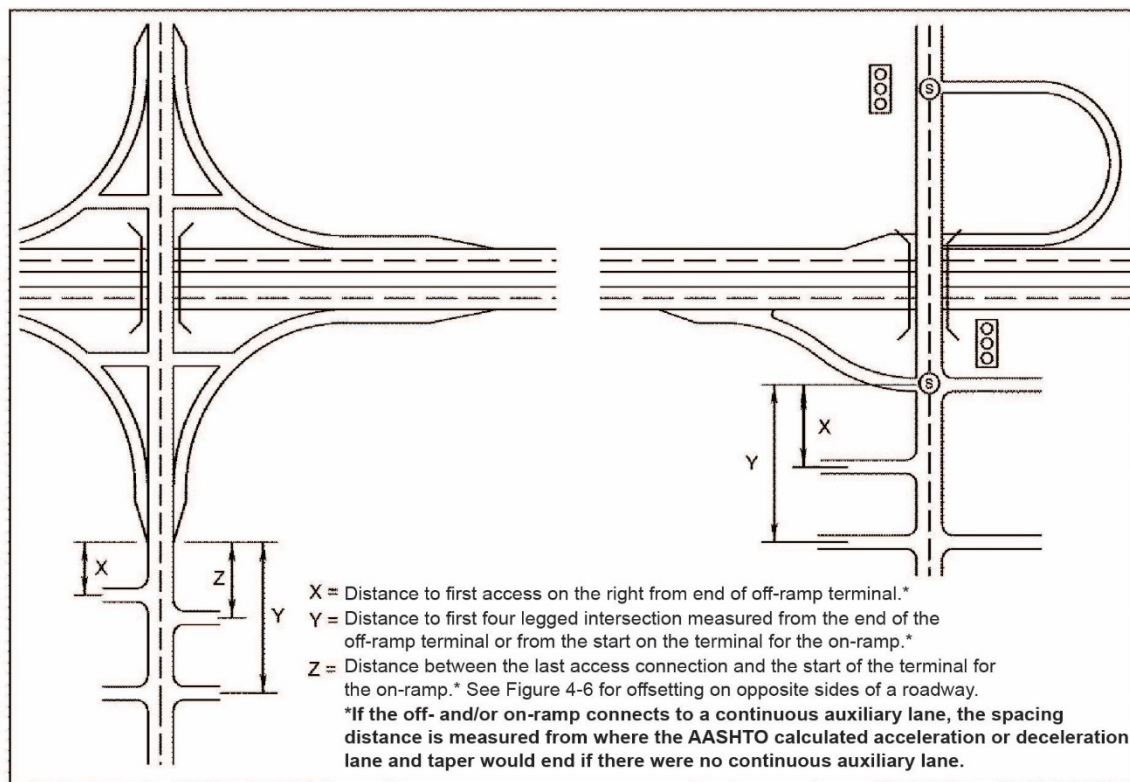
The minimum spacing standards for accesses near interchange areas on multi-lane crossroads are shown in [Table 2-3](#).

Minimum Spacing Standards for Accesses Near Interchange Areas on <u>Multilane</u> Crossroads		
X (Right-in/Right-out)	M (Directional Median Crossover)	Y (Four-legged Intersection)
750'	990'	1320'

**TABLE 2-3 MINIMUM SPACING STANDARDS FOR ACCESSES NEAR INTERCHANGE AREAS ON MULTI LANE CROSSROADS\***

Source: *Access Control Design on Highway Interchanges, 2008.*

For two-lane crossroads, the spacing standards for accesses near interchange areas apply to signalized intersections, unsignalized intersections, and commercial accesses regardless of the interchange configuration. The three types of spacing to consider are shown in [Figure 2-10](#). Generally, the standards consider the distance between the interchange ramps and downstream accesses, upstream accesses, and four-legged intersections.



**FIGURE 2-10 ACCESS CONTROL ON TWO-LANE CROSSROADS AT INTERCHANGES**

The minimum spacing standards for accesses near interchange areas on two-lane crossroads are shown in [Table 2-4](#).

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<b>Minimum Spacing Standards for <u>Accesses</u> Near Interchange Areas on <u>Two-Lane</u> Crossroads</b>	
<b>X (Downstream Access) or Z (Upstream Access)</b>	<b>Y (Four-legged Intersection)</b>
750'	1320'

**TABLE 2-4 MINIMUM SPACING STANDARDS FOR ACCESSES\* NEAR INTERCHANGE AREAS ON TWO-LANE CROSSROADS**

Source: *Access Control Design on Highway Interchanges, 2008.*  
*H. Rakha, A. M. Flintsch, M. Arafah, G. Abdel-Salam, D. Dua, and M. Abbas.*  
*Virginia Tech Transportation Institute, Blacksburg, VA*

### **Innovative Intersection and Interchange Spacing Considerations**

Implementation of innovative intersections and interchanges is one strategy VDOT uses to improve safety and mobility for all road users. VDOT has developed an Innovative Intersections and Interchanges webpage to provide additional information and resources to understand these designs. This webpage can be accessed at <http://www.virginiadot.org/innovativeintersections/>.

Innovative intersections and interchanges often include multiple access points that constitute the entire intersection or interchange. For example, a typical Restricted Crossing U-turn (RCUT) intersection includes one intersection with the cross-street and two crossovers separated from the main intersection to allow for U-turn movements. As such, these designs may require different spacing considerations from the criteria outlined in [Table 2-2](#) to ensure the multiple accesses work as a system.

The following sections provide current best practices and establish the spacing and design parameters of innovative intersections and interchanges.

#### **Sight Distance for U-turns**

Several innovative intersection and interchange configurations make greater use of U-turn maneuvers. However, U-turns are more complicated than typical left-turn or crossing maneuvers and require additional time to perform the maneuver and accelerate. As such, the minimum sight distance needed to complete a U-turn is greater than left-turn or crossing maneuvers. Florida Department of Transportation (FDOT) has developed sight distance calculations for U-turns using the following assumptions:

- Passenger vehicle
- 2.0 seconds reaction time
- Additional time required to perform the U-turn maneuver
- Acceleration beginning from 0 mph

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- AASHTO Green Book speed/distance/acceleration figures\*
- 50-foot clearance factor

Based on these assumptions, the following sight distance values were calculated below for speed limits between 35 mph and 60 mph.

<b>U-Turn Intersection Sight Distance</b>	
Speed (mph)	Sight Distance (ft.)
35	520
40	640
45	830
50	1,040
55	1,250
60	1,540

Adapted from Source: FDOT 2014 Median Handbook and NCHRP Report 524, page 21, Table 8.

### Best Practice Spacing Considerations

Many innovative intersection and interchange types have main and secondary intersections. FHWA research has covered several types and provides some best practices on spacing required for the design.

While some types have special considerations, there are common considerations that should be accounted for when determining the spacing between main and secondary intersections. Design speeds for the mainline and crossroad are important to consider. Current spacing recommendations by FHWA typically assume a mainline speed of at least 40 mph and lower speeds for the crossroad.

Intersection control types, particularly the use of signals at secondary intersections, is also important. When signals are not used, greater spacing may be required in some cases. When signals are used at secondary intersections, operational analyses should be conducted. Spacing should provide adequate queue storage to avoid spillback between the main and secondary intersections, as well as enable queues to clear during a signal cycle. Lastly, corridor progression should be considered where signals are proximate to the innovative intersection or interchange. Research has found that longer spacing distances can degrade progression when not properly considered.\*

From a design perspective, placement of signal equipment may also impact intersection spacing. Factors that may impact spacing include proximity to power source, equipment placement outside of sight lines, and maintenance access. Spacing should also provide adequate room for signing and pavement markings.

Lastly, spacing impacts right-of-way, construction, and maintenance costs. Unnecessarily long distances between main and secondary intersections can increase these costs, as

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well as translate into more vehicle-hours of travel. This reduces the overall benefit of the design and may impact project/design approval and driver compliance.\*

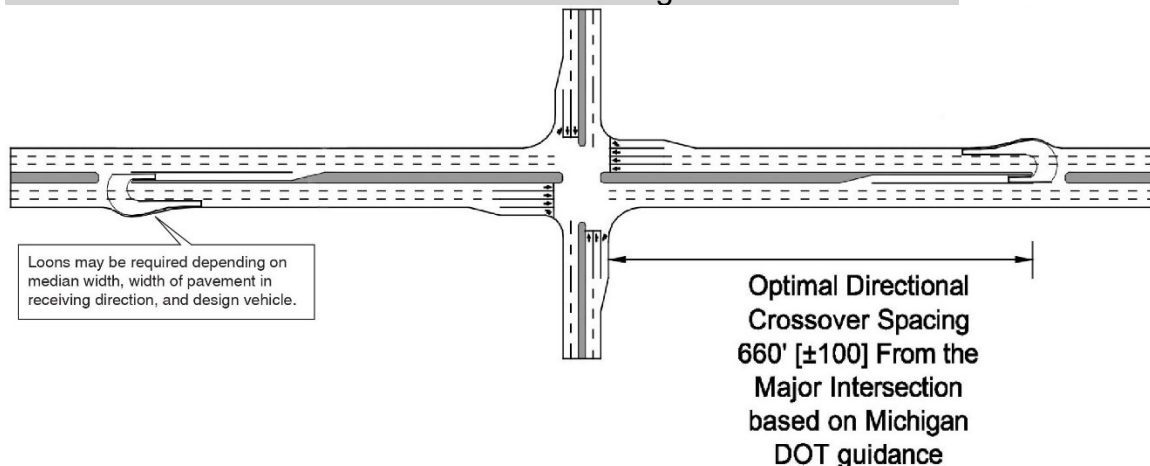
### VDOT Spacing and Design Needs

While these are general considerations, FHWA research provides a basis for VDOT to establish spacing and design guidance for innovative intersections and interchanges and forms the basis for VDOT's desired spacing design parameters for innovative intersections and interchanges. Spacing guidance for RCUTs, MUTs, Displaced Left Turns, and Quadrant Roadways outlined below shall be considered standards to meet VDOT requirements. Failure to meet these requirements may result in the design not being approved, lengthen the approval process, and/or require Access Management Waivers/Exceptions.

For all innovative intersections and interchanges, Type 4 (Partial) accesses may be allowed between main and secondary intersections if spacing conforms with [Table 2-2](#).

Access should also be avoided at secondary intersections. Additional spacing needs by type are summarized below:

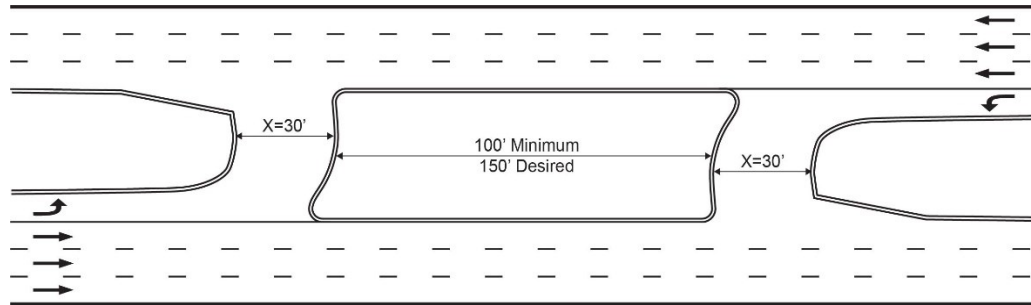
- Median U-Turns (MUTs)** – FHWA's Median U-Turn Intersection Informational Guide (August 2014) is VDOT's basis for MUT spacing standards. For additional information on this alternative intersection design, the guide is available online at [https://safety.fhwa.dot.gov/intersection/alter\\_design/pdf/fhwasa14069\\_mut\\_infoguide.pdf](https://safety.fhwa.dot.gov/intersection/alter_design/pdf/fhwasa14069_mut_infoguide.pdf). Research by the Michigan Department of Transportation (MDOT) determined that 660 feet ( $\pm 100$  feet) provides appropriate spacing between the main intersection and crossovers. This estimate is based in part on the deceleration length required for the major street having a posted speed of 45 mph. The AASHTO Green Book recommends a range of 400 to 600 feet.



Adapted from Source: FHWA, [Median U-Turn Intersection Informational Guide, 2014](#).

MDOT has also provided guidance for the minimum distance between consecutive U-turn crossovers. The desirable separation is 150 feet and the minimum separation is 100 feet.

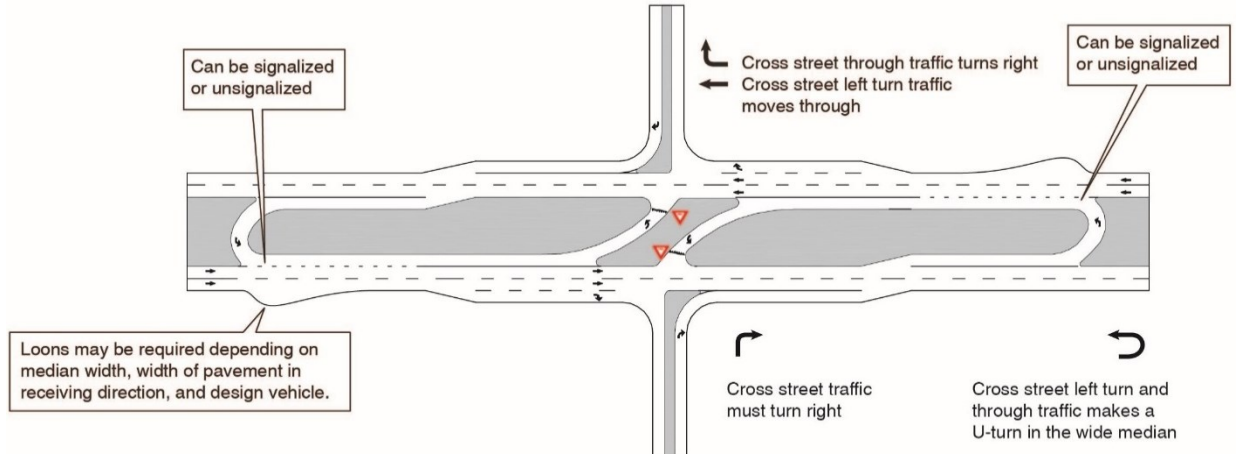
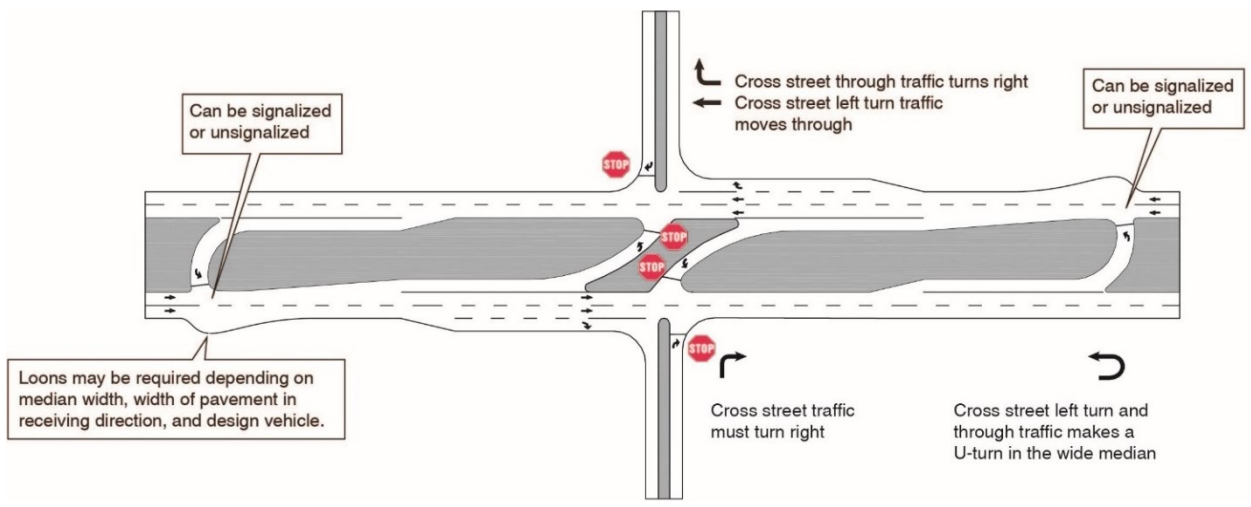
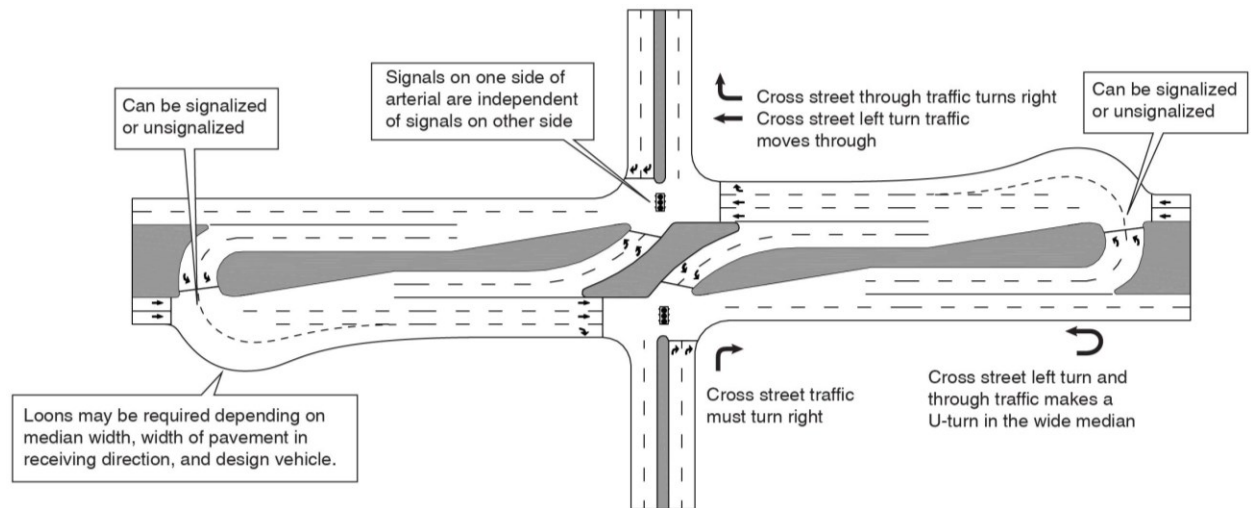
\* Rev. 7/20



Adapted from Source: MDOT, Geometric Design Guide 670, 2018\*

- Restricted Crossing U-Turns (RCUTs)** – FHWA’s Restricted Crossing U-Turn Intersection Informational Guide (August 2014) is VDOT’s basis for RCUT spacing standards. For additional information, the guide can be accessed online at [https://safety.fhwa.dot.gov/intersection/alter\\_design/pdf/fhwasa14070\\_rcut\\_infoguide.pdf](https://safety.fhwa.dot.gov/intersection/alter_design/pdf/fhwasa14070_rcut_infoguide.pdf). MUTs are similar to RCUTs and spacing guidance is typically consistent between the two. MDOT recommends a distance of 660 feet ( $\pm 100$  feet) between the main intersection and crossover. The AASHTO Green Book recommends a range of 400 to 600 feet.

Type of control can vary for RCUT intersections, which results in different spacing standards. Merge- or yield-controlled RCUT intersections constructed in Maryland have one-lane minor street approaches and one-lane crossovers. The distance from the minor street to the crossover is typically 2,000 to 2,600 feet, substantially longer than for other types of RCUT intersections. The additional spacing assures there is adequate distance for acceleration, weaving, deceleration, and tapers.

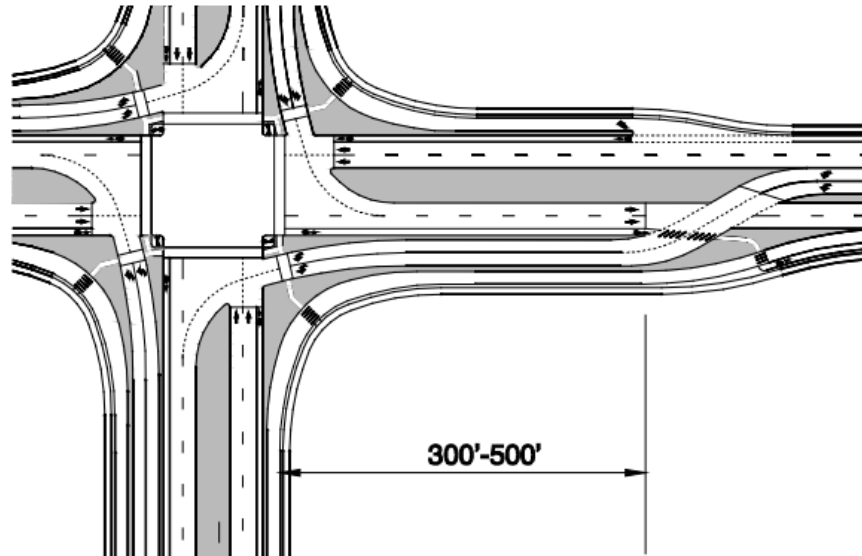


Adapted from Source: FHWA, [Restricted Crossing U-Turn Intersection Informational Guide, 2014](#).\*

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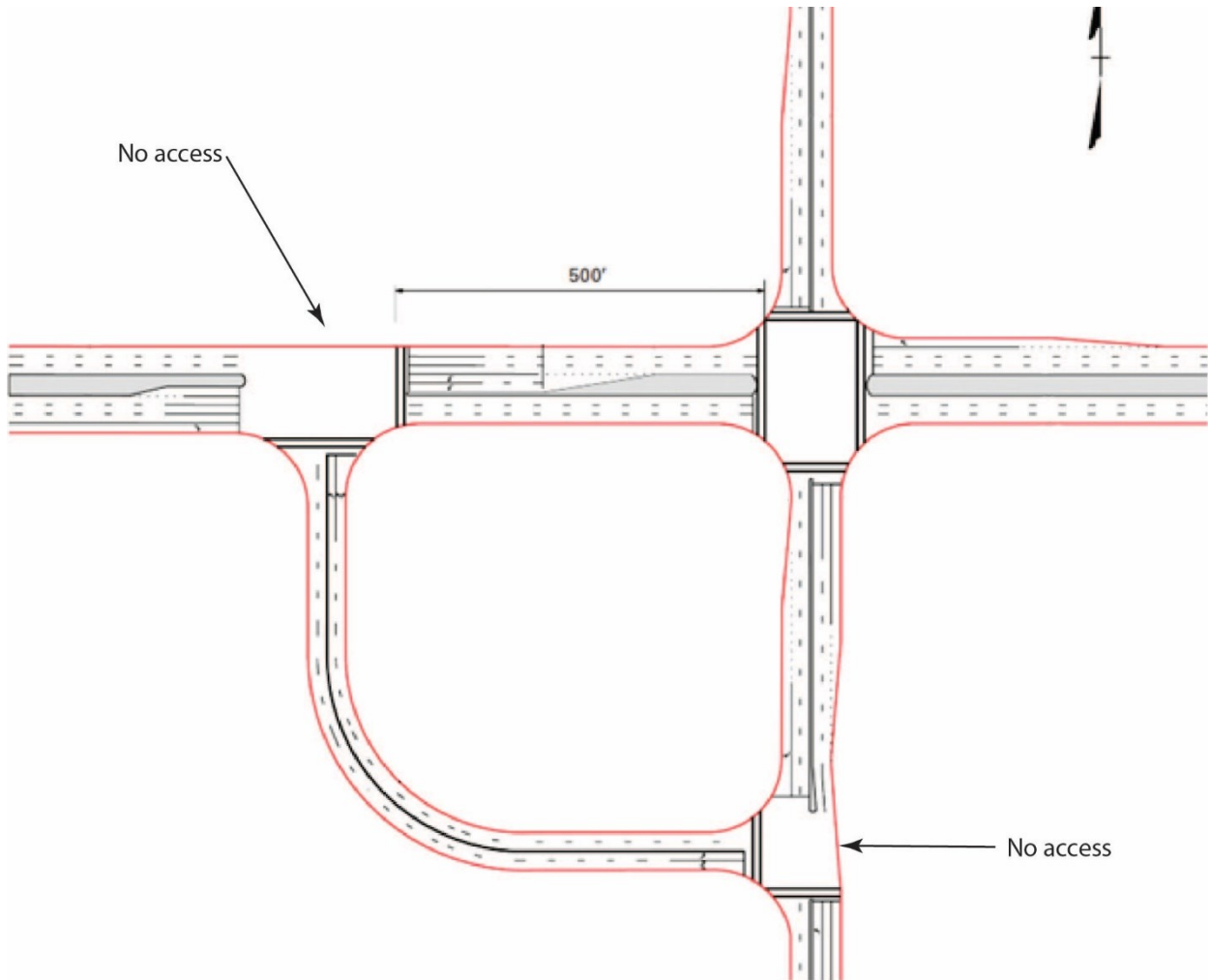
- **Displaced Left Turns** – FHWA’s Displaced Left Turn Intersection Informational Guide (August 2014) is VDOT’s basis for this design’s spacing standards. For additional information from FHWA, the guide is available online at [https://safety.fhwa.dot.gov/intersection/alter\\_design/pdf/fhwasa14068\\_dlt\\_infogui.de.pdf](https://safety.fhwa.dot.gov/intersection/alter_design/pdf/fhwasa14068_dlt_infogui.de.pdf). Research has generally found 300-500 feet to be adequate spacing between the main intersection and each upstream crossover intersection. With this intersection type, operations are especially important to consider because research indicates that intersection spacing influences the phase time that can be allocated to the left-turn crossover.\*



Source: FHWA, [Displaced Left Turn Intersection Informational Guide, 2014](#).

- **Quadrant Roadways** – FHWA’s Alternative Intersections/Interchanges: Informational Report, Chapter 5 (April 2010) is VDOT’s basis for this design’s spacing standards. For additional information from FHWA, the report is available online at <https://www.fhwa.dot.gov/publications/research/safety/09060/005.cfm>. FHWA research has generally found 500 feet provides appropriate spacing between main and secondary intersections. This distance assumes the mainline design speed is 40 mph, roadways intersect at 90 degrees, the connecting road design speed is 30 mph, and typical cross sections are used.

To ensure efficient operations at the secondary intersections, the intersections shall have three legs. Therefore, other accesses are not to be installed directly opposite the connecting roadway.



Adapted from Source: FHWA, [\*Alternative Intersections/Interchanges: Informational Report, Chapter 5\*](#), 2010.\*

## Exceptions/Waivers to the Spacing Standards/Access Management Requirements

The Access Management Regulations ([24VAC30-73-120](#)) identify potential exceptions to the spacing standards for commercial entrances, intersections, and median crossovers found in [Table 2-2](#), [Table 2-3](#), [Table 2-4](#) and [Figure 4-4](#) corner clearance in this Appendix. The Regulations also establish access management requirements for shared use **access points**<sup>\*</sup>, cross parcel access, and functional area of intersections and identify potential exceptions to these requirements. Exceptions to the spacing standards and access management requirements are referenced in section [24VAC30-73-120](#) of the Access Management Regulations. See the VDOT Access Management web page for the regulations at [www.virginiadot.org/projects/accessmgt](http://www.virginiadot.org/projects/accessmgt).

For commercial entrances, intersections, and median crossovers (new or to be relocated) proposed for private sector land development projects, the Access Management Regulations specify the documentation to be submitted to justify an exception to the spacing standards and access management requirements. A request for an exception shall be submitted to the District Engineer/Administrator or designee using Exception Form [AM-E](#).

For highway construction or reconstruction projects on roadways owned and maintained by VDOT, a request for a waiver to the spacing standards shall be submitted to the District Location and Design Engineer using Waiver Form [AM-W](#). This form is available on the VDOT web site at <http://vdotforms.vdot.virginia.gov/>.

## Exceptions / Waivers to the Design Standards

For both land development and highway construction projects **on VDOT owned and maintained roadways only**, the appropriate intersection sight distance from [Table 2-5](#) must be met for all commercial entrances, intersections, and median crossovers. If intersection sight distance cannot be met and a design waiver is granted (see below), then the minimum stopping sight distance from [Table A1-1 in Appendix A1](#) must be met.

If stopping sight distance cannot be met, a request for a design exception (Form [LD-440](#)) shall be submitted. If intersection sight distance cannot be met, a request for a design waiver (Form [LD-448](#)) shall be submitted. See [IIM-LD-227](#) for information on the exception and waiver review process for sight distance. [IIM-LD-227](#) is available at <http://www.virginiadot.org/business/locdes/rd-ii-memoranda-index.asp>.

[Section 24VAC30-73-50B](#) in the Access Management Regulations also provides details on the stopping sight distance exception process.

For both private developments and highway construction projects, if any design standard in [Appendix F](#) (everything except [Table 2-2](#), [Table 2-3](#), [Table 2-4](#) spacing standards, corner clearance, shared use entrances, cross parcel access, and functional area of intersections) cannot be met, a request for a design exception (Form [LD-440](#)) or design waiver (Form [LD-448](#)) shall be submitted in accordance with [IIM-LD-227](#), available on the VDOT web site at <http://www.virginiadot.org/business/locdes/rd-ii-memoranda-index.asp>.

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## Traffic Signals and Median Crossovers

Traffic signals and median crossovers offer potential benefits to intersection operations, capacity, and safety. However, if traffic signals are unjustified, designed (timing and phasing) or spaced improperly, they can have adverse impacts on motorist operations, capacity and safety. Median crossovers that are unjustified or spaced improperly can also have adverse impacts on motorist operations, capacity and safety. Therefore, the removal of traffic signals and median crossovers is desirable when it can be done safely.

Certain roads within Virginia are designated as part of the Arterial Preservation Network (APN) – major roadways outside of municipal corporate limits that serve a critical function for mobility. Because of the potential impact on through travel, traffic signal installation on APN highways requires additional approval than other highways.

See [IIM-TMPD-2 \(Corridor Planning Studies – Arterial Management Plans\)](#)\* for more information on the Arterial Preservation Network

The [Arterial Preservation Network \(APN\)](#) is shown on a statewide map.

Below is VDOT's policy on Traffic Signals and Median Crossovers:

### Removal of a Traffic Signal

Following engineering review of current signal operations, timings and traffic patterns, a decision can be made to eliminate a signal. The removal should be phased to include determining the type of control necessary post-signal, removing sight distance obstacles, informing the public of the potential removal, flash or cover the heads for 90 days and analyze the operations and remove the signal if the data confirms the signal is no longer justified. For additional information, see ([MUTCD Chapter 4B](#)).

- **Responsible Person:** District Traffic Engineer

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## Installation of a Traffic Signal ([24VAC30-315-10](#))

The selection and use of traffic control signals shall\* be based on a Signal Justification Report (SJR) engineering study that evaluates whether the signal is both warranted (as based on the signal warrants of the MUTCD) and justified, as per the latest effective revision to [IIM-TE-387](#). The SJR shall consider the impacts of the proposed signal on traffic, pedestrian, bicycle operations and safety, and whether spacing to adjacent intersections and entrances will be in accordance with the Access Management Spacing Standards.

The proposed installation of any new traffic signals on the APN shall be approved by the District Engineer and the State Traffic Engineer, as per [IIM-TE-387](#). There is no official appeal process for a denied traffic signal. For additional information see: [MUTCD Chapters 4B & 4C](#); RDM App. F, [Table 2-2](#); [IIM-TE-387](#).

Innovative Intersections and Interchanges as detailed in [Appendix A3](#) of this Manual, shall be considered and analyzed when reconstructing or constructing new signalized or unsignalized intersections. Unsignalized Innovative Intersections, including but not limited to Roundabouts, are the Department's preferred alternative if the analysis shows that they are feasible. On any roadway corridor designated as APN, intersections or new access points shall **not** have a new traffic signal installed until these alternatives have been evaluated and determined to be **not** feasible or appropriate for the location. For additional information see: [VA Supplement to the MUTCD Part 4](#).

- Responsible Person: District Engineer and the State Traffic Engineer for new signal(s) on the APN; District Traffic Engineer for new signal(s) on all other roadways.

## Addition, Relocation and/or Closing of a Median Crossover

### Median Crossover Location Approval Process:

#### Overview

[Tables 2-2](#) through [2-5](#) show the minimum median crossover spacing and sight distance requirements to be applied on all divided highways without full control of access. Median crossovers not meeting these minimums will only be allowed after an individual traffic safety and operational study and approval as outlined below.

The following are some factors, but not all inclusive, that should be considered in the study, if applicable: Operating speed, volume and composition of traffic for median crossover and through routes, signal operation and traffic progression, accidents with and without additional median crossover, number of U-turns, weaving maneuvers, alternative solution(s), capacity analysis, etc.

All Additions, Relocations and/or Closings of a Median Crossover require approval as indicated on the following pages.

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### Median Crossovers Requested by the Private Sector (APN)\*

Any new median crossover designated on the APN shall not be installed unless approved by the State Location & Design Engineer. The basic process is the same as for non-APN roadways (see below).

- **Responsible Person:** State Location and Design Engineer (New Median Crossovers)

The District Transportation and Land Use Director should consult with the responsible District Traffic Engineer concerning private sector (developer) requests to relocate or close an existing median crossover on VDOT owned and maintained highways. **A median crossover request that complies with the spacing standards, the sight distance requirements, and all other engineering standards may be approved by the District Engineer or designee.**

- **Responsible Person:** District Traffic Engineer

### Median Crossovers Requested by the Private Sector (Non-APN)

The District Transportation and Land Use Director should consult with the responsible District Traffic Engineer concerning private sector (developer) requests for a new median crossover or to relocate or close an existing median crossover on VDOT owned and maintained highways. **A median crossover request that complies with the spacing standards, the sight distance requirements, and all other engineering standards may be approved by the District Engineer or designee.**

- **Responsible Person:** District Traffic Engineer

For private sector project related median crossover requests **that do not meet the spacing standards**, a spacing exception must be approved by the District Engineer or designee as described in the “Exceptions to the Spacing Standards” section above. Traffic studies as outlined above must accompany the request for a median crossover location that does not meet the minimum spacing standards.

- **Responsible Person:** District Traffic Engineer

The approval of the addition, relocation or closing of median crossovers on an existing VDOT highway **that do not meet the sight distance requirements or other engineering standards** shall be the duty of the responsible District Traffic Engineer with the concurrence of the State Location and Design Engineer. It shall be the duty of the responsible District Traffic Engineer to coordinate such changes with the State Location and Design Engineer in order that these revisions of median crossovers may be properly recorded on the original plans.

- **Responsible Person:** District Traffic Engineer and State Location & Design Engineer

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### Median Crossovers on a Highway Construction Project (APN) \*

Any new median crossover designated on the APN shall be approved by the State Location & Design Engineer. The basic process is the same for non-APN roadways (see below). The closing of a median crossover shall be approved by the District Engineer and the responsible District Traffic Engineer.

- **Responsible Person:** State Location & Design Engineer (New Median Crossovers)
- **Responsible Person:** District Engineer and responsible District Traffic Engineer (Closing a Median Crossovers)

### Median Crossovers on a Highway Construction Project (Non-APN)

The determination of any new median crossover or the closing of an existing median crossover shall be the result of field inspection recommendations of the District Engineer and the responsible District Traffic Engineer.

- **Responsible Person:** District Engineer and the responsible District Traffic Engineer

As part of a highway construction project, median crossover spacing less than shown as minimum in [Tables 2-2, Table 2-3](#) and [Table 2-4](#), will be considered when required by existing intersecting public highways or streets with a current ADT of 100 or greater and must be submitted for approval to the District Location and Design Engineer using Form AM-W. All plans at the public hearing stage are to show only those median crossovers at public highways and streets which meet these criteria or at other locations that preliminary planning and traffic studies have warranted.

- **Responsible Person:** District Location & Design Engineer

The approval of median crossovers that do **not** meet sight distance or other engineering standards shall be the responsibility of the responsible District Traffic Engineer and the State Location and Design Engineer, with the final responsibility for the location of median crossover layout on plans resting with the State Location and Design Engineer. Plans at right-of-way stage are to indicate the median crossovers as determined and approved by the above criteria.

- **Responsible Person:** State Location & Design Engineer

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Any plans that are revised during construction for the addition or deletion of median crossovers where spacing standards or engineering standards are **not** met shall be approved by the District Location and Design Engineer, the responsible District Traffic Engineer, and/or the State Location and Design Engineer in accordance with the approval process outlined above.

- **Responsible Person:** District Location and Design Engineer (Spacing), District Engineer/Administrator (Closings) or State Location and Design Engineer (Sight Distance)

### **Signalized and Unsignalized Intersection Design (Corner Island Designs)**

At-grade intersections must provide adequately for anticipated turning and crossing movements.

For shoulder (Rural) applications, [Figures 2-11](#) and [2-12](#) provides the Engineer with the basic types of intersection designs and minimum dimensions, radii, skews, angles, and the types of island separations, etc. Also see AASHTO Green Book, Chapter 9, Section 9.6.3, Figure 9-39.

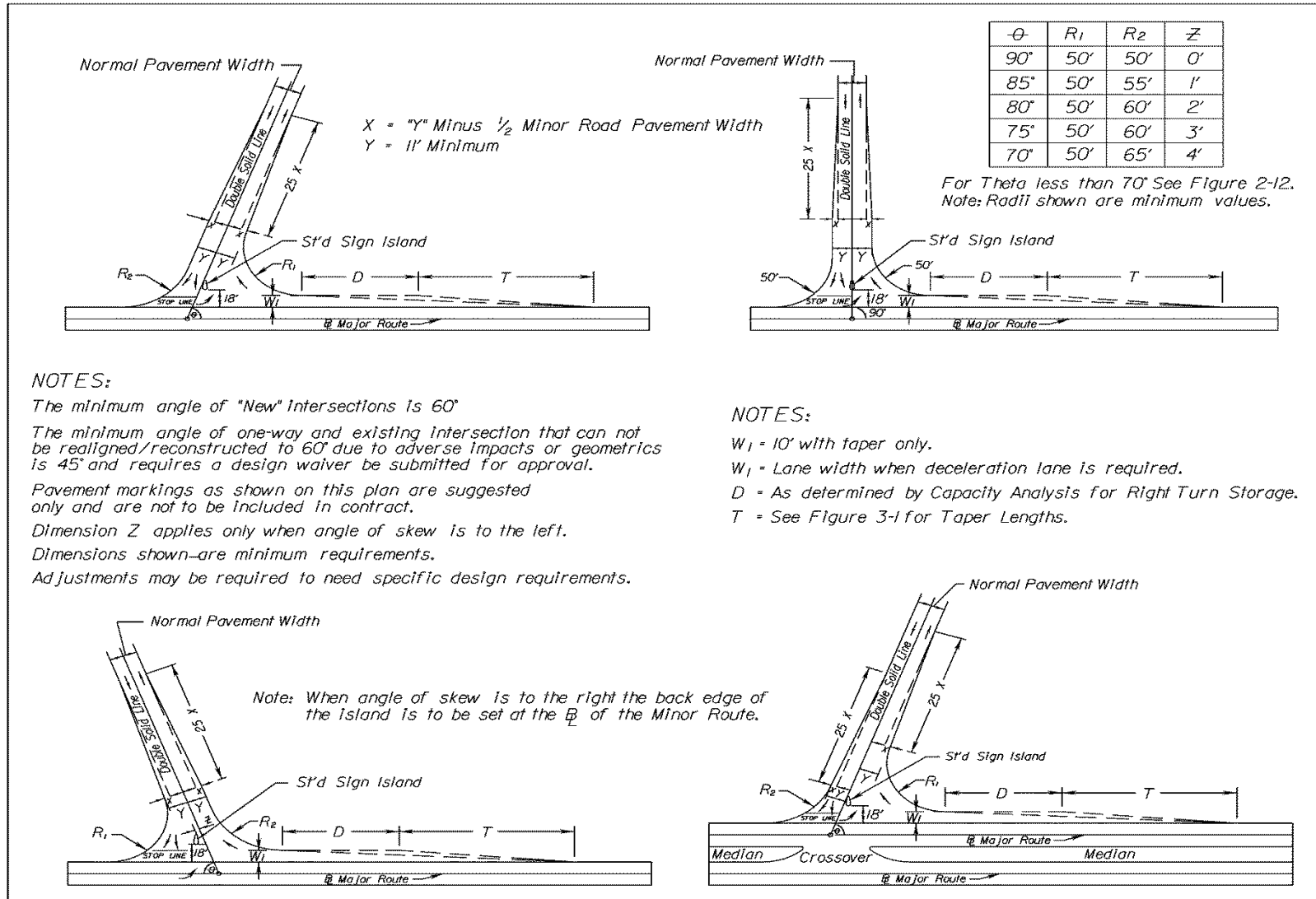
For curb and gutter (Urban) applications see AASHTO Green Book, Chapter 9, Section 9.6.3, Figure 9-38 (Intersections). This chapter provides additional information to be considered in the design since the site conditions, alignment, grades, sight distance, and the need for turning lanes and other factors enter into the type of intersection design.

Sufficient offset dimensions, pavement widths, and radii shall be shown in the plans by the designer to insure that the sign island is properly positioned.

Care should be taken in the design of four-lane roadways with intersecting two-lane roadways. If traffic conditions clearly warrant a four-lane divided design for the two-lane road at the intersection, the divided design must be constructed for a sufficient distance to allow for the approaching divided design and the subsequent stop condition ahead to be properly signed. The four-lane divided design should not be constructed unless it is clearly warranted and the approaches can be properly signed or an adjacent significant segment of\* the minor road is expected to be improved to a divided status in the near future.

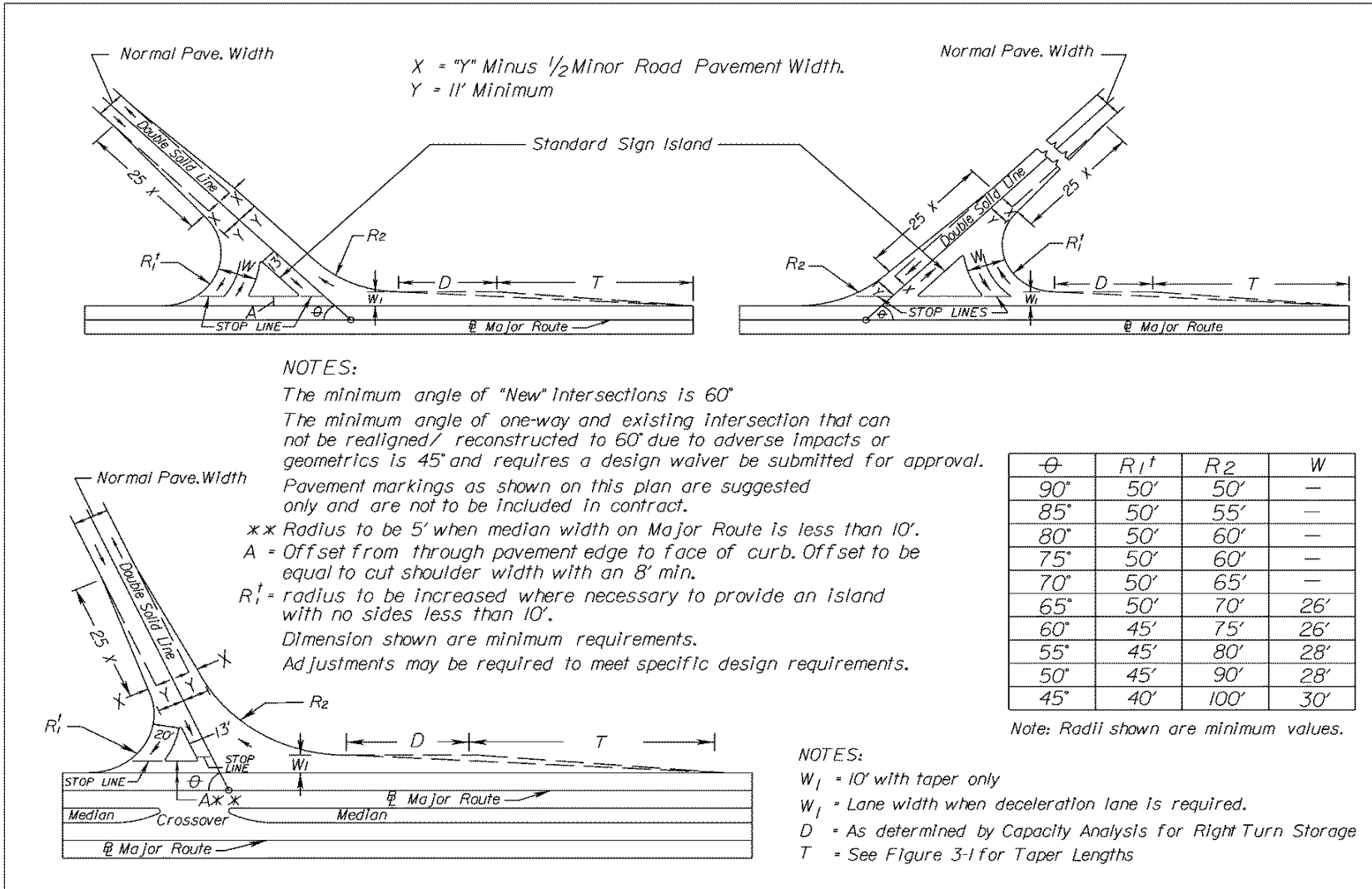
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**FIGURE 2-11 INTERSECTION DESIGN FOR RURAL APPLICATIONS WITH OR WITHOUT STANDARD SI-1 SIGN ISLAND DESIGN\***

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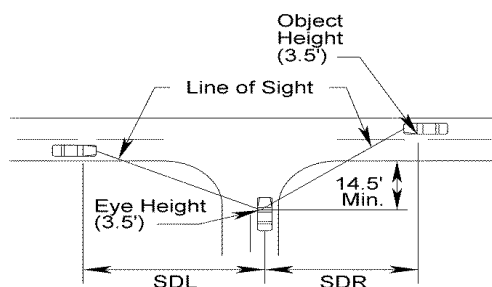


**FIGURE 2-12 INTERSECTION DESIGN FOR RURAL APPLICATIONS WITH OR WITHOUT STANDARD SI-2 OR SI-3 SIGN ISLAND DESIGN\***

\* Rev. 3/11

### Intersection Sight Distance

The following table shows intersection sight distance requirements for various speeds along major roads:



SDR = Sight Distance Right (For a vehicle making a left turn)  
 SDL = Sight Distance Left (For a vehicle making a right or left turn)

Height of Eye 3.5'		Height of Object 3.5'										
Design Speed (mph)**		20	25	30	35	40	45	50	55	60	65	70
In Feet	SDL=SDR: 2 Lane Major Road	225	280	335	390	445	500	555	610	665	720	775
	SDR: 4 Lane Major Road (Undivided) or 3 Lane	250	315	375	440	500	565	625	690	750	815	875
	SDL: 4 Lane Major Road (Undivided) or 3 Lane	240	295	355	415	475	530	590	650	710	765	825
	SDR: 4 Lane Major Road (Divided – 18' Median)	275	340	410	480	545	615	680	750	820	885	955
	SDL: 4 Lane Major Road (Divided – 18' Median)	240	295	355	415	475	530	590	650	710	765	825
	SDR: 5 Lane Major Road (continuous two-way turn-lane)	265	335	400	465	530	600	665	730	800	860	930
	SDL: 5 Lane Major Road (continuous two-way turn-lane)	250	315	375	440	500	565	625	690	750	815	875
	SDR: 6 Lane Major Road (Divided – 18' Median)	290	360	430	505	575	645	720	790	860	935	1005
	SDL: 6 Lane Major Road (Divided – 18' Median)	250	315	375	440	500	565	625	690	750	815	875
	SDL: (Where left turns are physically restricted)	210	260	310	365	415	465	515	566	620	670	725

**TABLE 2-5 INTERSECTION SIGHT DISTANCE**

Source: 2018 AASHTO Green Book, Chapter 9, Section 9.5.3

\*\*For all tables, use design speed if available, if not use legal speed.

Note: Both SDR and SDL must be met at the entrance or intersection, unless left turns are physically restricted by a median or channelization island; then only SDL is needed. Intersection sight distance determinations apply both horizontally and vertically, measured in each direction, and are to be based on a height of driver's eye of 3.5' and a height of object 3.5'.

The term "Major Road" refers to the road with the higher functional classification, or if both have the same classification, the road with the higher volume.

Intersection sight distance does not control the access spacing for entrances and intersections shown in [Table 2-2](#).

For major roadways of more than four lanes, large truck volumes on a minor road or median crossover, or median widths over 60', see AASHTO's [A Policy on Geometric Design of Highways and Streets](#).

The Engineer must check each entrance and intersection to insure that adequate sight distance is provided. On a typical two-lane road horizontal curve there are numerous objects that restrict sight distance such as cut slopes, buildings, vegetation, vehicles, etc.

These obstructions should be considered when reviewing commercial entrances. A divided highway can have similar problems. It is very important to obtain adequate intersection sight distance for all "New" and "Reconstructed" commercial entrances from the access point as well as the left turn position into the access point. If the minimum intersection sight distance values in the table mentioned above cannot be met, including applying the adjustment factors for sight distances based on approach grades, a Design Waiver shall be requested in accordance with [IIM-LD-227](#), see 2018 AASHTO Green Book, Chapter 9, Section 9.5.3 for further guidance. Design Waiver and Design Exception requirements are based on the following;

- 1) Design Waiver – Meets Stopping Sight Distance but not Intersection Stopping Sight Distance.
- 2) Design Exception – Does not meet the minimum Stopping Sight Distance ([See Appendix A1](#) for Stopping Sight Distance Table A1-1).

The Intersection Sight Distance values in the table above permit a vehicle stopped on a minor road or median crossover, to cross the major road safely or merge safely in the case of turns.

The Intersection Sight Distance table above is based on the following criteria:

The AASHTO Green Book shows that it requires 7.5 seconds for a passenger car to turn left onto a two-lane road. For a passenger vehicle to turn right into the first lane, the Green Book shows that only 6.5 seconds is required because drivers making right turns generally accept gaps that slightly shorter than those accepted in making left turns.

The reference to 18' median in [Table 2-5](#) applies to medians up to 18' in width (18' or less). An 18' median is equivalent to 1 ½ lanes, and requires an additional 0.75 s for a passenger car to cross and an additional 1.05 s for a truck to cross.\* For medians up to this width there is not sufficient room to stop so more sight distance is needed. For wider

\* Rev 7/21

medians, there would be room to stop in the middle of the highway so sight distance can be less.

### Stopping Sight Distance

Stopping sight distances exceeding those shown in the table below should be used as basis for design wherever practical.

In computing and measuring stopping sight distances, the height of the driver's eye is estimated to be 3.5 feet and the height of the object to be seen by the driver is 2 feet, equivalent to the taillight height of a passenger car. The "K Values" shown are a coefficient by which the algebraic difference in grade may be multiplied to determine the length in feet of the vertical curve that will provide minimum sight distance. Crest vertical curves shall meet or exceed AASHTO design criteria for Stopping Sight Distance, not the "k" Values. The "K" values for sag vertical curves take into account the headlight sight distance.

<b>Height of Eye 3.5'</b>	<b>Height of Object 2'</b>										
Design Speed (mph) **	25	30	35	40	45	50	55	60	65	70	75
Min. Sight Distance (ft.)	155	200	250	305	360	425	495	570	645	730	820

Source: 2018\* AASHTO Green Book, Chapter 3, Section 3.2.2

Minimum K Value For:											
Crest Vertical Curves	12	19	29	44	61	84	114	151	193	247	312
Sag Vertical Curves	26	37	49	64	79	96	115	136	157	181	206

**TABLE 2- 6 STOPPING SIGHT DISTANCE**

Source: 2018\* AASHTO Green Book, Chapter 3, Section 3.4.6\*

\*\*For all tables, use design speed if available, if not use legal speed limit.

When a highway is on a grade, the sight distances in the table below shall be used.

Design Speed (mph) **	Stopping Sight Distance on Grades					
	Downgrades			Upgrades		
	3%	6%	9%	3%	6%	9%
15	80	82	85	75	74	73
20	116	120	126	109	107	104
25	158	165	173	147	143	140
30	205	215	227	200	184	179
35	257	271	287	237	229	222
40	315	333	354	289	278	269
45	378	400	427	344	331	320
50	446	474	507	405	388	375
55	520	553	593	469	450	433
60	598	638	686	538	515	495
65	682	728	785	612	584	561
70	771	825	891	690	658	631
75	866	927	1003	772	736	704

**TABLE 2-7 STOPPING SIGHT DISTANCE ON GRADES**

(See 2018\* AASHTO Green Book, Chapter 3, Section 3.2.2)

\*\*For all tables, use design speed if available, if not use legal speed limit.

Connection grades are to provide for a smooth tie-in with the mainline edge of pavement in accordance with [Appendix F, Section 2-INTERSECTING CROSS ROAD GRADES](#) and are to provide for adequate sight distance.

Current practice is to eliminate scuppers on most bridge designs. For this reason a minimum gradient of 0.5 percent is desirable to facilitate surface run-off. There will be instances where flatter gradients are required, through vertical curves, long water crossings, etc.; therefore, the water should be removed by means of inlets in lieu of open scuppers. Gradients are to be computed to as few decimal places as possible and should be in numbers evenly divisible by four, where feasible.

All grades are to be checked, as accurately as possible at this stage. See GS standards or proper minimum vertical clearances at underpasses and overpasses.

Minimum vertical clearances for structures or limits of work at grade crossing of railroads are to be obtained from the Department of Rail and Public Transportation.

Drainage of the existing terrain and adequate cover for drainage structures are also important factors to be considered in designing grades.

Proposed grades for roadside ditches and/or special design ditches are to be shown on corresponding profile sheet. See [Chapter 7 of VDOT Drainage Manual](#).

Conflicts with utilities are to be avoided wherever practicable. See VDOT [Survey Manual, Chapter 8](#) for additional analysis information.

The Department of Motor Vehicles\* permit policy allows vehicles with excess heights to operate on our highways under an over-height permit. In view of this, 14'-0" has been accepted as the maximum allowable height to be provided for during construction, reconstruction, or maintenance operations. Every effort must be made to insure that a minimum vertical clearance of 14'-2" is provided on existing grade separation structures during construction, reconstruction, or maintenance. If temporary reduction in the vertical clearance below 14'-2" is unavoidable and is apparent in the design stage, the VDOT Structure and Bridge Division is to be advised when the project is turned in to the Construction Division.

The following information is to be furnished so that over-height permit holders can be notified:

- Route, county, and mile post
- Name of railroad or route overpass
- Minimum overhead clearance prior to change
- Minimum overhead clearance after change

Date of change

Temporary or permanent

\* Rev. 1/21

## Median Crossovers

### (With and Without Connections)

The shape of the median end for the crossover\* should generally be symmetrical when the median width is less than 10' and the median opening length is not excessive, but the bullet nose can be effectively used to reduce the opening. For a median width of 10' or more, the bullet nose design should be used instead of a semicircular design at 3-leg and 4-leg intersections.

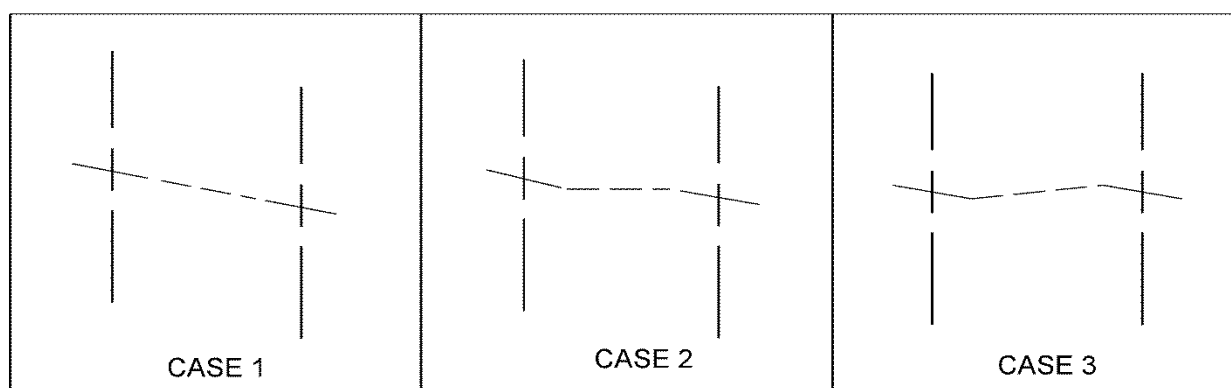
The length of the median crossover and the shape of the median end are controlled by the width of the median and the turning radii. A wide median opening can be reduced at skewed intersections by utilizing modifications of the bullet nose design. Additional information may be obtained from the Access Spacing [Table 2-2](#) and AASHTO's *A Policy on Geometric Design of Highways and Streets* (Median Openings).

New median crossovers must demonstrate that left-turn storage space is met. Use appropriate turning movement software for analysis (such as Auto-Turn).

### Median Crossover Grades

On divided highways with depressed medians, there are generally three cases by which superelevation is determined for the opposing traffic lanes.

Case 1 is for the superelevation of all lanes to be obtained along a single plane. Case 2 is for the median pavement edges to be held at the same, or close to the same elevation. Case 3 is for each baseline elevation to be approximately the same, with a corresponding difference in elevation of the median pavement edges. Thus, the grade of the lane on the outside of the curve is higher than the inside lane. The various methods are illustrated below.

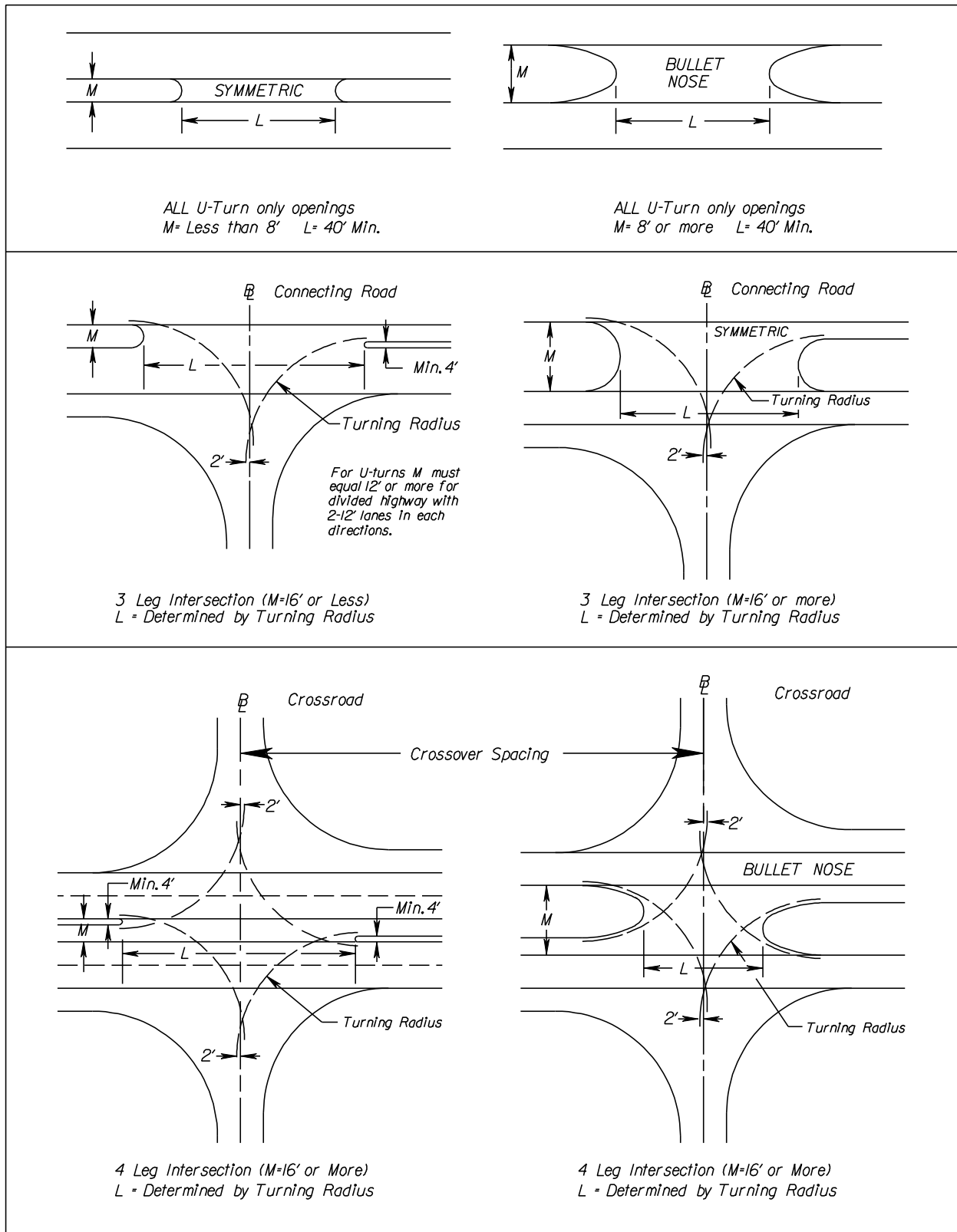


Source: AASHTO Green Book, Chapter 3, Section 3.3.8

Deleted Information

\* Rev. 1/21





**FIGURE 2-13 MEDIAN CROSSOVERS WITH AND WITHOUT CONNECTIONS\***

\* Rev. 1/14

The Engineer is to study the requirements of each particular situation. In the case of a facility without median crossovers, [Case 2](#)\* above is generally acceptable on superelevated curves. This will allow the median area to be properly graded without creating an adverse design situation.

[Case 3](#) generally results in an undesirable situation and must be used with caution.

In a case where a median crossover is proposed, particularly in conjunction with a connecting road within the limits of a superelevated curve, the designer shall pay particular attention to the path which must be traversed by vehicles using the median crossover.

In most cases, the application of the superelevation in a single plane ([Case 1](#)) is the acceptable method. This will allow a vehicle to cross from one lane to the other without negotiating several different gradients. As noted, herein, this will require the adjustment of the mainline grades.

The desirable grade on a median crossover is between 0.5% and 5%. The maximum grade should never exceed 10% as safe turning movements above this level are difficult. It is especially important at locations, such as truck stops and other businesses generating large vehicular traffic, that median crossover grades fall in the category of less than 5%. A desirable maximum algebraic difference of a median crossover crown line is 4 or 5 percent, but it may be as high as 8 percent at the locations where there are few trucks or school buses and low speeds.

Additionally, sight distances must be checked for values shown in the [Table 2-5](#) Intersection Sight Distance.

Any deviation from these values is to be brought to the attention of the State Location and Design Engineer.

The grade on a median crossover is measured from the edge of shoulder to the edge of shoulder, unless left turn lanes are provided, in which case the grade is applied from the edge of pavement of the left turn lanes to the edge of pavement of the opposite left turn lane. This is more clearly shown in the following diagram:

Determination of Grade on a Crossover



In preparing plans for field inspection, the gradient at each median crossover is to be plotted graphically.

\* Rev. 7/15

## Intersecting Cross Road Grades

The grade of a connecting facility must be carefully studied when approaching an intersection where the mainline is superelevated. A smooth grade tie-in is desirable, with sufficient area on a relatively flat grade for a vehicle to stop before entering the main roadway. Also, when a connection is on the outside of a superelevated curve, the grade must be designed so that the connection is visible to a driver on the main roadway desiring to turn onto the connections.

Every attempt must be made to provide an adequate area for this vehicular stoppage, giving full consideration to the horizontal and vertical sight distances.

The desirable tie-in is one that is no steeper than the pavement cross slope whether this is superelevated or the normal crown. The maximum difference between the pavement cross slope and the approach road grade shall not exceed 8% at stop intersections or 4% at continuous-movement intersections. The stoppage area should be a minimum of 50' before beginning the steeper grade. (See AASHTO's *A Policy on Geometric Design of Highways and Streets*).

## Innovative Intersection and Interchange Policies

### Roundabout Policy

VDOT recognizes that Roundabouts are frequently able to address safety and operational objectives better than other types of intersections (signalized and unsignalized)\* in both urban and rural environments and on high-speed and low-speed highways.

Therefore, it is VDOT policy that Roundabouts or other Innovative Intersections / Interchanges shall be considered when a project includes reconstructing or constructing new intersection(s), signalized or unsignalized (Roundabout HJR 594, 2003). Roundabouts and other Innovative Intersections / Interchanges shall be screened using the Department's [Virginia Junction Screening Tool \(VJuST\)](#). When the VJuST shows that a Roundabout or other Innovative Intersection / Interchange configuration is a feasible alternative, it is considered the Department's preferred alternative due to the proven substantial safety and operational benefits as well as the reduction in the Department's long-term maintenance costs for traffic signals.

If VJuST determines that a Roundabout is a feasible alternative, then a traffic analysis and preliminary layout should be developed and analyzed in more detail. In such case, the Engineer shall provide an analysis of each intersection to determine if a roundabout is a feasible alternative based on site constraints, including right-of-way, environmental factors and other design constraints. The advantages and disadvantages of constructing a Roundabout shall be documented for each intersection.

\* Rev. 7/19

The Department's **Roundabout Analysis Selection Tools** listed below shall be used for a more detailed screening and to develop a planning-level cost comparison between a Roundabout and a traditional signalized intersection\*

[1-Roundabout Screening Criteria](#)

[2-Roundabout Cost Comparison Tool Manual v2.5](#)

[3-Roundabout Cost Comparison Tool v2.5](#)

[4-Roundabout Design Guidance](#)

## Innovative Intersection and Interchange Policy

Conventional intersections are not always the most effective traffic control. Innovative Intersections / Interchanges, including but not limited to Roundabouts, can provide innovative solutions to address safety and operational objectives better in both urban and rural environments and on both high-speed and low-speed highways. Innovative Intersections / Interchanges are defined as non-traditional intersection designs that improve operations and safety by reducing the overall number of conflicting movements and/or signal phases.

Therefore, it is VDOT's Innovative Intersection and Interchange policy that:

- On the Arterial Preservation Network (APN) [Mapping of which can be found at this hyperlink: Innovative Intersections / Interchanges, including but not limited to Roundabouts, **shall** be considered when a project includes constructing or reconstructing any new intersection(s). For the purposes of this requirement, "reconstruction" includes signalization of an unsignalized intersection.
- Innovative Intersection designs **shall** be considered prior to the construction of a new grade-separated interchange as a replacement for an existing at-grade intersection.
- For projects involving new freeway interchanges or reconstruction of existing freeway interchanges, Innovative Interchange configurations **shall** be considered.

Innovative Intersection and interchange controls shall be analyzed to determine benefits and impacts including safety, delay reduction, right-of-way and environmental impacts. During the preliminary engineering phase, it is not necessary to consider all Innovative Intersection/interchange configurations; engineering judgment should be used to identify which configurations are potentially applicable.

\* Rev. 7/19

The [Virginia Junction Screening Tool \(VJuST\)](#) shall\* be used to determine which Innovative Intersection / Interchange control configurations including but not limited to Roundabouts, are most deserving of further investigation at a particular location. Those configurations deserving further investigation will then be analyzed more comprehensively in accordance with [VDOT's Traffic Operation Safety Analysis Manual \(TOSAM\)](#). A Preliminary layout and right of way and construction cost for each feasible alternative shall be developed and the advantages and disadvantages of constructing each of the feasible alternatives shall be documented for each alternative analyzed.

For new signals or Innovative Intersections / Interchanges on the APN, the District Traffic Engineer shall provide a recommendation to the Innovative Intersection Review Committee as to the preferred Innovative Intersection / Interchange alternative for the location, based on safety, operational, environmental, right of way and/or Common Sense Engineering benefits, for their concurrence.

Below are examples of Innovative Intersection and Interchange Control Types that VDOT currently recognizes as effective traffic control treatments:

### **Intersections**

- Displaced Left-Turn (DLT)
- Median U-Turn (MUT)
- Restricted Crossing U-Turn (RCUT)
- Continuous Green-T (CGT)
- Quadrant Roadway (QR)
- Jug-handle
- Roundabouts

### **Interchanges**

- Diverging Diamond Interchange (DDI)
- Single Point Urban Interchange
- Double Roundabout Interchange

\* Rev. 7/19

For Details of these Innovative Intersections and interchanges, including roundabouts, see [Appendix A3](#) of this Manual.

Other Innovative Intersection and interchange designs may be developed in the future and will be listed in [Appendix A3](#) of this Manual.

For more information on the above mentioned Innovative Intersection Designs see: [http://www.virginiadot.org/info/alternative\\_intersection\\_informational\\_design\\_guides.asp](http://www.virginiadot.org/info/alternative_intersection_informational_design_guides.asp)  
[https://safety.fhwa.dot.gov/intersection/alter\\_design/](https://safety.fhwa.dot.gov/intersection/alter_design/)\*

### **Accommodating Pedestrians and Bicyclists**

According to the Commonwealth Transportation Board's adopted *Policy for Integrating Bicycle and Pedestrian Accommodations*, bicycling and walking are fundamental travel modes and integral components of an efficient transportation network. Appropriate bicycle and pedestrian accommodations provide the public, including the disabled community, with

- Access to the transportation network;
- Connectivity with other modes of transportation; and
- Independent mobility regardless of age, physical constraints, or income.

Effective bicycle and pedestrian accommodations enhance the quality of life and health, strengthen communities, increase safety for all highway users, reduce congestion, and can benefit the environment. Bicycling and walking are successfully accommodated when travel by these modes is efficient, safe, and comfortable for the public. It is important that the consideration and provision of bicycling and walking accommodations be consistently incorporated into the decision-making process for Virginia's transportation network.

The VDOT web site contains a number of resources on accommodating pedestrian and bicycle facilities as well as facility design guidelines.

VDOT's [Designated Bicycle and Pedestrian Accommodations](#) provides design standards for bicycle and pedestrian facilities (e.g. designated bicycle lanes at least 4 feet in width, providing striping for bicycle lanes, asphalt or concrete sidewalks at least 5 feet in width, pedestrian islands at intersections and roundabouts).

Bicycle and Pedestrian Facility Guidelines are presented in [Appendix A\(1\), Section A\(1\)-1\\*](#) of the *Road Design Manual*. For information on curb ramps and sidewalks, see [IIM-LD-55](#). Also see [MUTCD](#), Chapter 9, Traffic Control for Bicycle Facilities

[Standards for Intersection Crosswalk Markings](#) can be found on page 3B-27 in the [Manual for Uniform Traffic Control Devices](#) and [Standards for Pedestrian and Bicycle Markings for Roundabouts](#) are described on pages 3B-44 and 3B-45.

[Figure 3-25](#) offers a basic illustration of these pedestrian and bicycle concepts along a highway corridor and at an intersection.

An Internal Bicycle and Pedestrian Task Force is responsible for ensuring consistent implementation of bicycle and pedestrian policies within VDOT, while the Bicycle Accommodations Review Team evaluates proposed plans to ensure consistency in bicycle and pedestrian facility design. For additional information see the [State Bicycle and Pedestrian Program](#) web page on the VDOT web site.

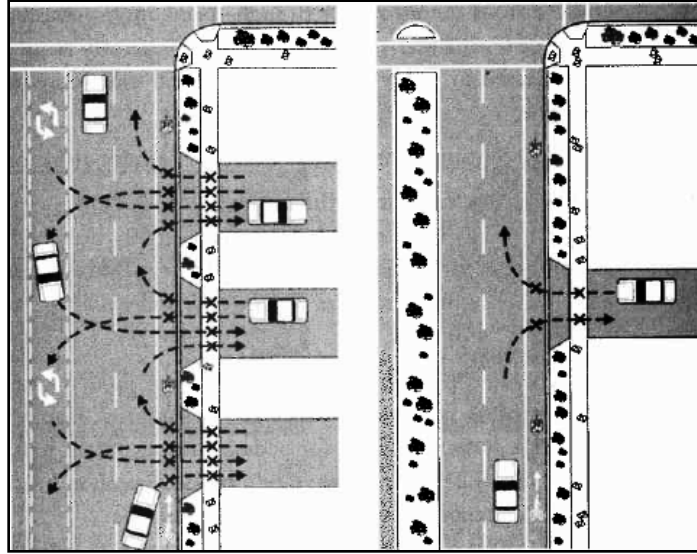
### Managing Access to the Highway and Pedestrian/Bicyclist Safety

Numerous entrances and intersections create safety problems for pedestrians and bicyclists. Every entrance and intersection creates pedestrian-vehicle, bicyclist-vehicle and vehicle-vehicle conflicts. Pedestrians and bicyclists are especially vulnerable to vehicular left turns because they are small visual objects compared to vehicles and not clearly visible to drivers who are focusing on the opposing traffic when they begin a left turn. Left turns account for a high number of crashes with bicyclists and pedestrians.

Reducing the number of entrances and limiting access from one or more directions improves pedestrian and bicyclist safety:

- The number of conflict locations is minimized;
- Lowering the driver workload, as well as that of pedestrians and bicyclists, improves safety and simultaneously improves traffic flow.
- Pedestrian/bicyclist crossing is enhanced with median refuge areas; and
- Accommodating the disabled is easier, as the need for special treatments at entrances is reduced.

[Figure 2-23](#) illustrates how each entrance creates eight potential conflict points for pedestrians and bicyclists. Reducing the number of entrances and restricting left turn movements lowers these potential crash points.



**FIGURE 2-23 REDUCING THE NUMBER OF ENTRANCES BENEFITS PEDESTRIANS AND BICYCLISTS**

Source: *Transportation & Land Development 2<sup>nd</sup> Edition 2003*, Koepke and Stover

Once the pattern of entrances and intersections is established, it is difficult to retroactively reduce, consolidate, or eliminate existing entrances to make existing roads more attractive to bicyclists and pedestrians.

However, mid-block crosswalks can be considered to provide locations for pedestrians and bicyclists to cross arterials between intersections where pedestrian/bicyclist attractors are located on opposite sides of a roadway. Mid-block crossings can provide:

- Visual cues to allow approaching motorists to anticipate pedestrian activity and unexpected stopped vehicles, and
- Reasonable opportunities to cross during heavy traffic periods, when there are few natural gaps in the traffic streams.

A traffic engineering investigation study will need to evaluate the proposed location and design. Conditions to examine include: sight distance, speeds, volumes, crash experiences, illumination, number and type of pedestrians, and the location of pedestrian generators. Design considerations include median refuge area, pavement markings, advance warning signs for vehicular traffic, and coordinating potential pedestrian/bicyclist activated crossing signals with the traffic signal timing on the highway so as to not interfere with traffic progression.

The Federal Highway Administration's web site contains a variety of research reports on techniques for improving pedestrian and bicyclist safety along the highway:

<https://www.fhwa.dot.gov/publications/research/safety/pedbike/research/current.htm>



**References for Section 2: Intersections**

1. "Highway Capacity Manual" Special Report 209, Transportation Research Board, National Research Council, Washington, D.C. (2000).
2. Manual of Uniform Traffic Control Devices for Streets and Highways, Federal Highway Administration, Washington, D.C. (2003).
3. Levinson, H.S. "The Capacity of Shared Left Turn Lanes" Transportation Research Record 1225. Transportation Research Board, National Research Council, Washington, D.C. (1989).
4. Roundabouts: An Informational Guide, Federal Highway Administration, Washington D.C. (2000).
5. Stover, V.G. and Koepke, F., Transportation and Land Development, Institute of Transportation Engineers, Washington, D.C. (2002).

## SECTION 3 – TURNING LANES

### Turn Lane Criteria for Single and Dual Lanes

Right and left-turn lanes shall be provided for traffic in both directions in the design of intersections and left turn lanes for median crossovers and in one direction for directional median openings (see [Figure 3-25](#) illustration) on non-access controlled four-lane or greater divided highways using the criteria as shown in [Figure 3-1](#) and adjusted upward as determined by [Figure 3-3](#) or by capacity analysis for left-turn storage.

Left-turn lanes shall also be established on two-lane and four lane highways where needed for storage of left-turn vehicles and/or prevention of thru-traffic delay using the criteria shown in [Figure 3-1](#). See [Figures 3-5](#) through [3-21](#) for warrants for left-turn storage lanes on two-lane highways and [Figure 3-3](#) for four-lane highways.

Intersections with low right turn volumes shall be evaluated in accordance with [Figures 3-26](#) and [3-27](#).

LENGTH OF STORAGE (*)		TAPER - Rural (*)	
Rural - For Design Speeds 50 MPH or Higher	*L - 200' min. (For 240 or fewer vehicles during peak hour, <u>making turn</u> )	- For Design Speeds 35 MPH or Higher	**T - 200' Min.
Rural - For Design Speeds 45 MPH or Less	*L - 100' min. (For 60 or fewer vehicles during peak hour, <u>making turn</u> )	- For Design Speeds 30 MPH or Less	**T - 100' Min. (single) **T - 200' Min. (dual)
*Distance L to be adjusted upward as determined by capacity analysis for Left and Right Turn Storage.		**Tapers are to be straight-line unless local policy requires reverse curves. In congested areas the taper length may be reduced to increase storage length. However, a design waiver shall be required.	
LENGTH OF STORAGE		TAPER - Urban	
Urban - Length determined by capacity analysis for Left and Right Turn Storage (100' Minimum)		- For Design Speeds 50 MPH or Higher	**T - 200' Min.
		- For Design Speeds 45 MPH or Less	**T - 100' Min. (single) **T - 150' Min. (dual)

**FIGURE 3-1 RIGHT AND LEFT TURN LANE CRITERIA FOR SINGLE AND DUAL LANES**

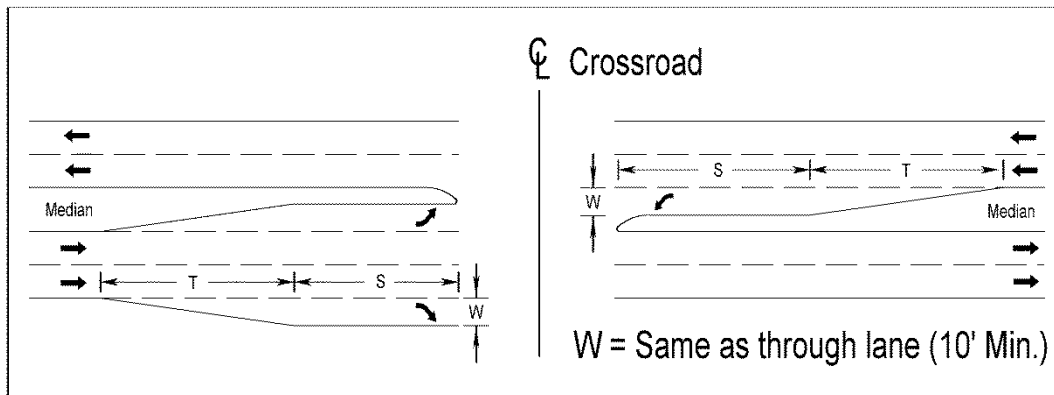
(\*) For instructions on selection of design speed, see [Appendix A1](#).

Taper rates: Rural - 8:1 for design speeds 30 mph and less, 15:1 for design speeds 35 mph and greater. Urban - 8:1 for design speeds 45 mph and less, 15:1 for design speeds 50 mph and greater. For urban dual lane taper (150' min.), See 2018\* AASHTO Green Book, Chapter 9, Section 9.7.2.3.

Note: Taper lengths shown above were compiled using these formulas and were rounded up.

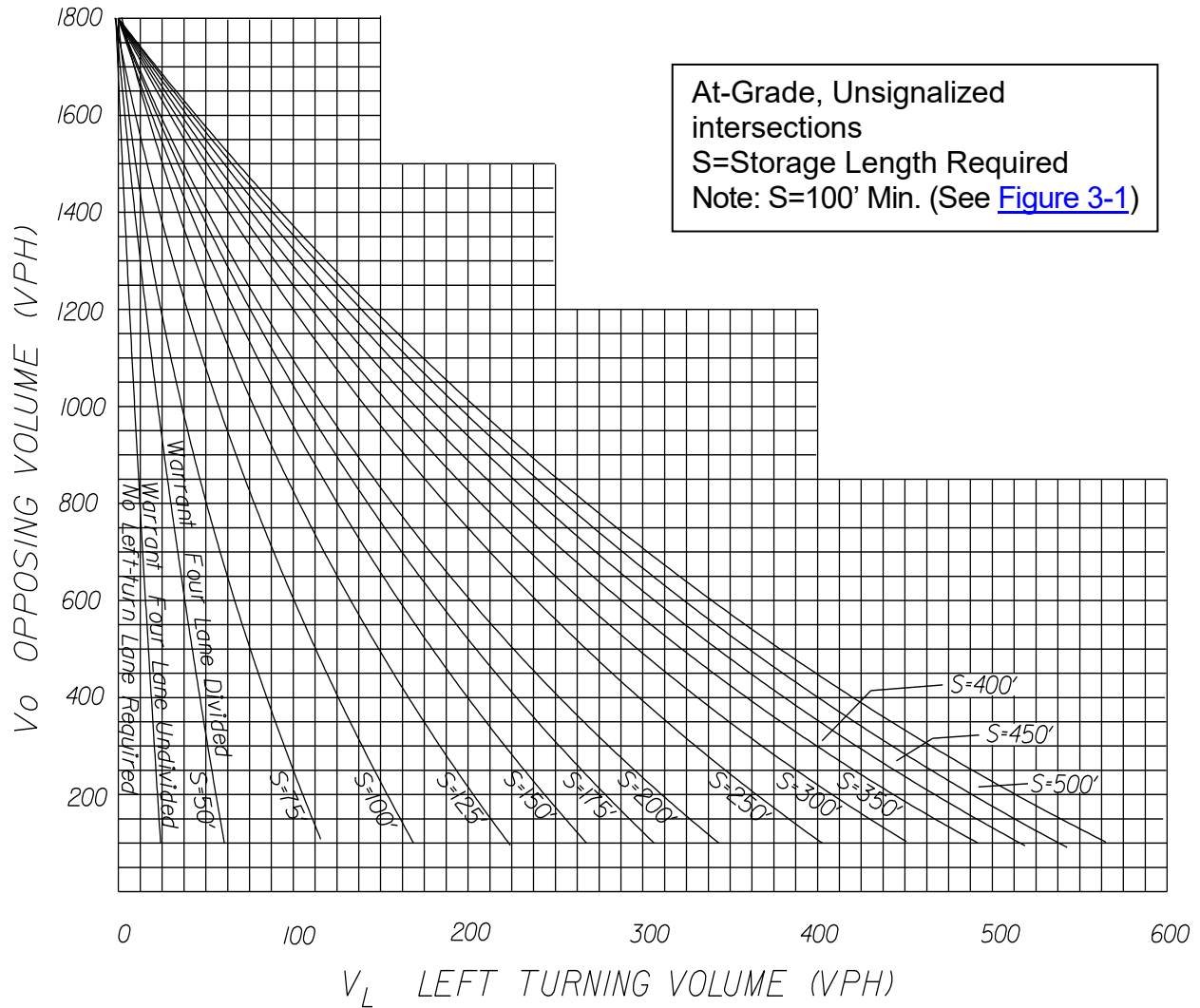
### For Four-Lane Highways

Storage Length "S" to be adjusted upward as determined by [Figure 3-3](#) or by capacity analysis for left-turn storage lanes on four-lane or greater highways.



**FIGURE 3-2 LEFT AND RIGHT TURN STORAGE AND TAPER LENGTHS**

### Warrants for Left Turn Storage Lanes on Four-Lane Highways



**FIGURE 3-3 WARRANTS FOR LEFT TURN STORAGE LANES ON FOUR LANE HIGHWAYS**

[Figure 3-3](#) was derived from *Highway Research Report No. 211*.

Opposing volume and left turning volume in vehicles per hour (VPH) are used for left turn storage lane warrants on four-lane highways.

For plan detail requirements when curb and/or gutter are used, see VDOT's [Road Design Manual, Section 2E.3](#) on the VDOT web site:  
<http://www.virginia-dot.org/business/locdes/rdmanual-index.asp>.

## For Two-lane Highways

Storage Length "S" to be adjusted upward as determined by [Figures 3-5](#) through [3-21](#) or by a capacity analysis for left-turn storage. A capacity analysis is defined as a detailed analysis of the location in accordance with the guidelines contained in the current issue of the *Highway Capacity Manual* for intersection capacity and signalization requirements.

In general, when left-turn volumes are higher than 100 VPH, an exclusive left-turn should be considered.

Dual left-turn lanes should be considered when left turn hourly volumes exceed 300 VPH.

Left-turn lanes shall also be established on two-lane highways where traffic volumes are high enough to warrant them.

### Warrants for Left Turn Storage Lanes on Two-Lane Highways

Advancing volume and opposing volumes (VPH), speed and percent left turns are used to determine whether a left turn storage lane is warranted on two-lane highways.

Research on left-turn accommodations at unsignalized intersections produced warrants for the installation of left-turn lanes and bypass lanes that account for those factors. [Figures 3-5](#) through [3-21](#) provide warrants for left-turn storage lanes on two-lane highways based on 5 to 30 percent left-turn volumes and design speeds of 40, 50, and 60 MPH. Additional storage length is required for 10 to 50 percent truck volumes. They were derived from Highway Research Record No. 211, Figures 2 through 19, for required storage length determinations.

Suggested Left-Turn Lane Warrants Based on Results from Benefit–Cost Evaluations for Intersections on Arterials in Urban Areas show traffic-volume-based guidelines where left-turn lanes should be provided and are presented in the 2018 AASHTO Greenbook in the following locations:

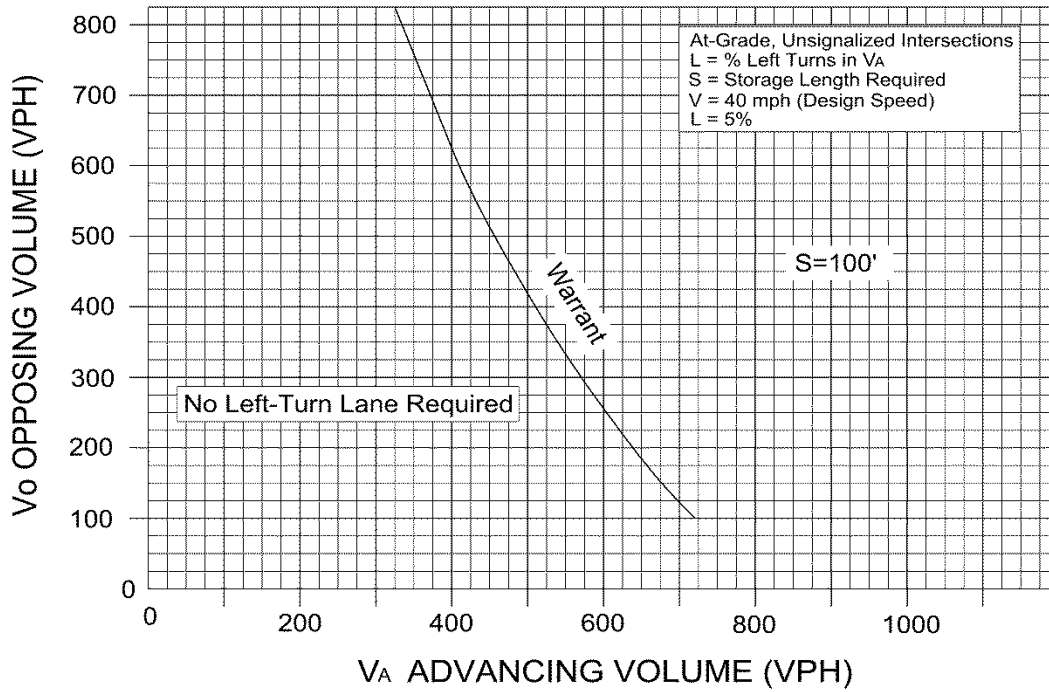
- Table 9-24 and Figure 9-35 for arterials in urban areas
- Table 9-25 and Figure 9-36 for two-lane highways in rural area
- Table 9-26 and Figure 9-37 for four-lane highways in rural areas

These three tables and three figures are applicable at unsignalized intersections with streets and driveways where the major road is uncontrolled and the minor-road approaches are stop- or yield-controlled. The volume-based guidelines or warrants presented in Tables 9-24 through 9-26 and Figures 9-35 through 9-37 indicate situations where a left-turn lane may be desirable, not necessarily situations where a left-turn lane is definitely needed\*.

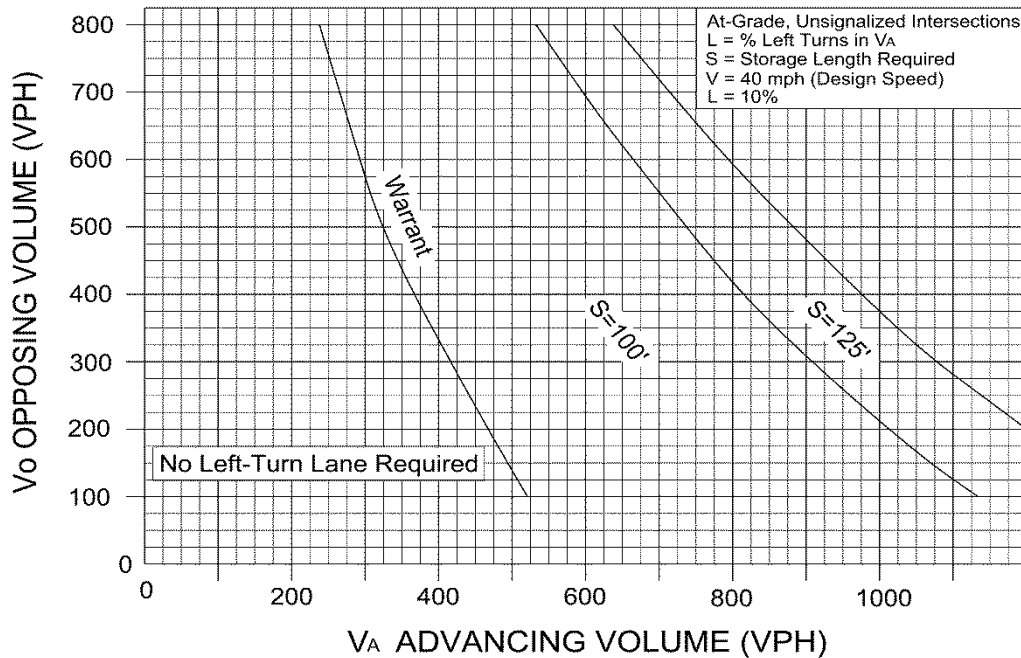
Additional information on left-turn lanes, including their suggested lengths, can be found in NCHRP Synthesis 225, NCHRP Report 279, and NCHRP Report 745\*.

\* Added 10/20

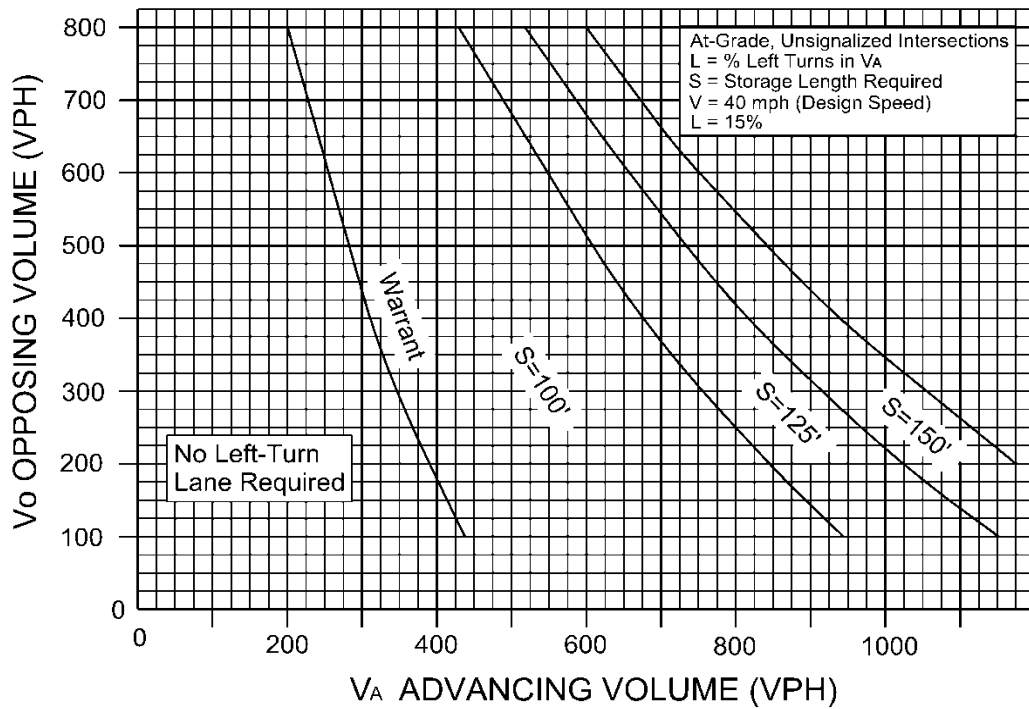
**WARRANT FOR LEFT-TURN STORAGE LANES ON TWO-LANE HIGHWAY**



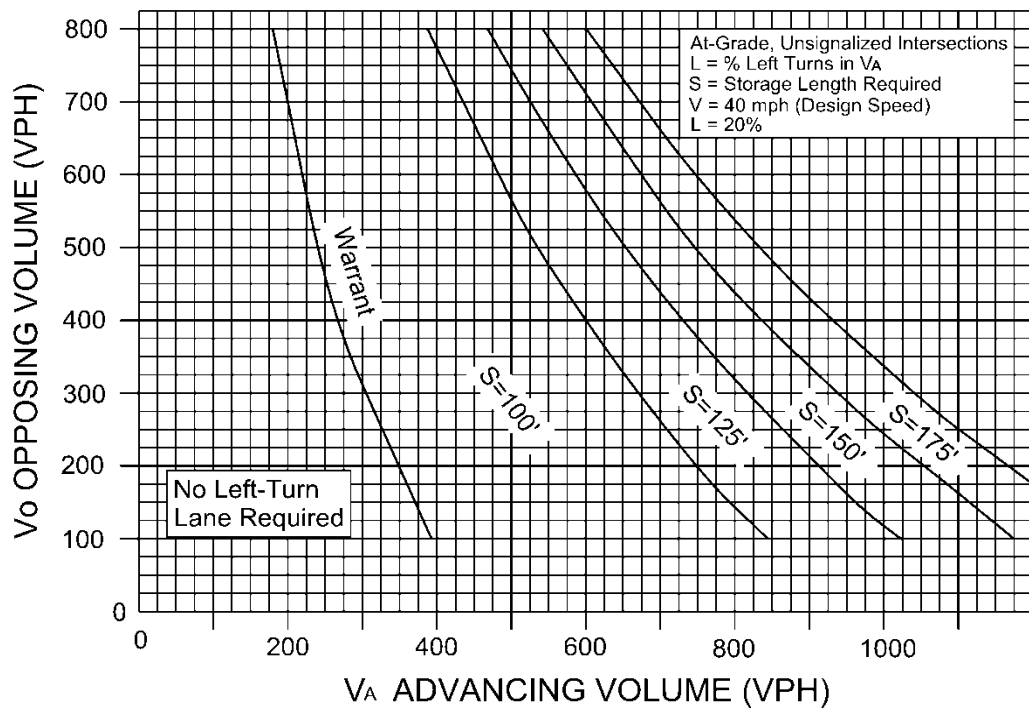
**FIGURE 3-4 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



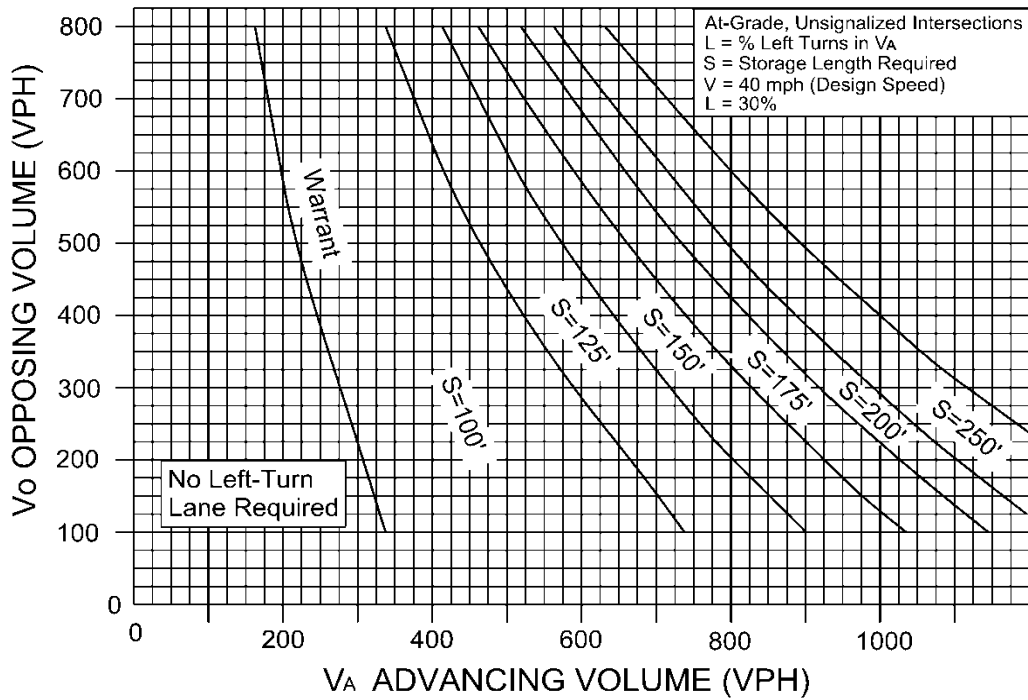
**FIGURE 3-5 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



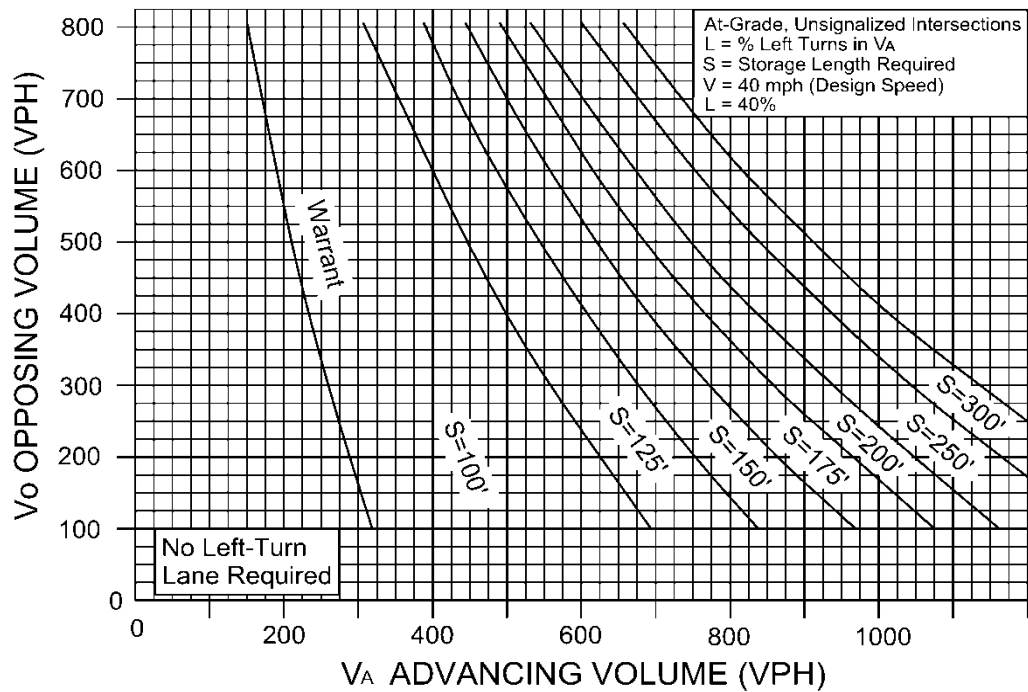
**FIGURE 3-6 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



**FIGURE 3-7 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**

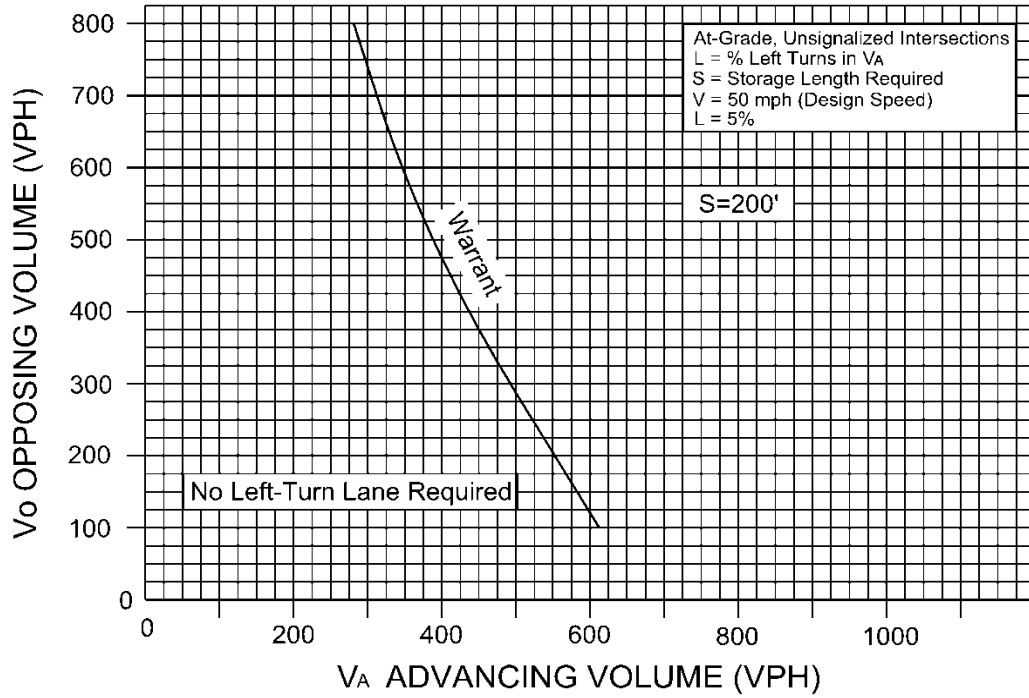


**FIGURE 3-8 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**

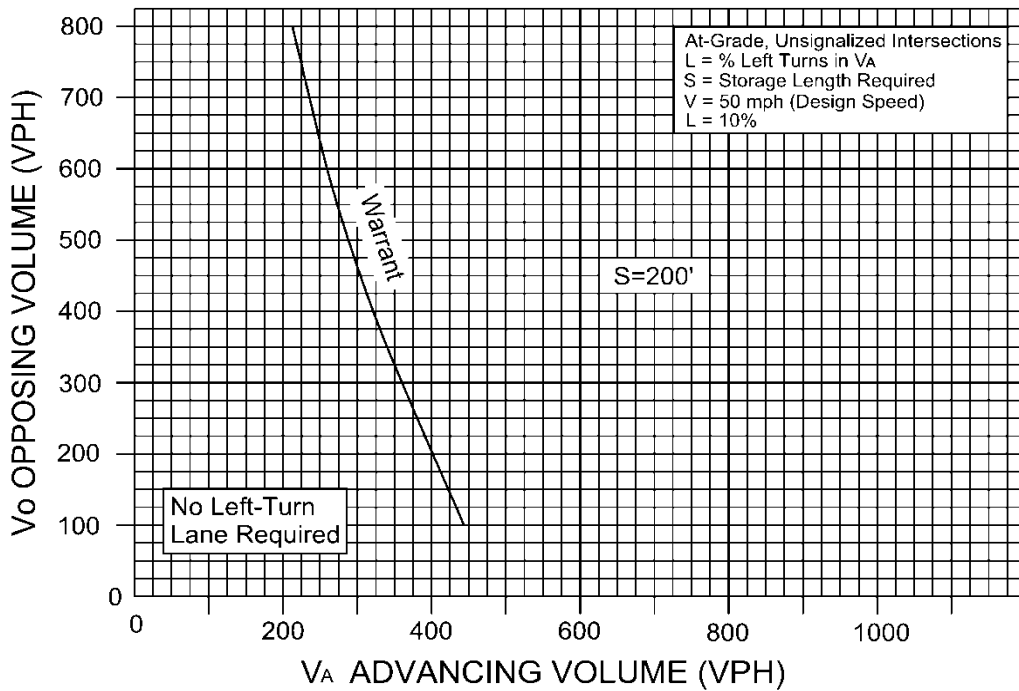


**FIGURE 3-9 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



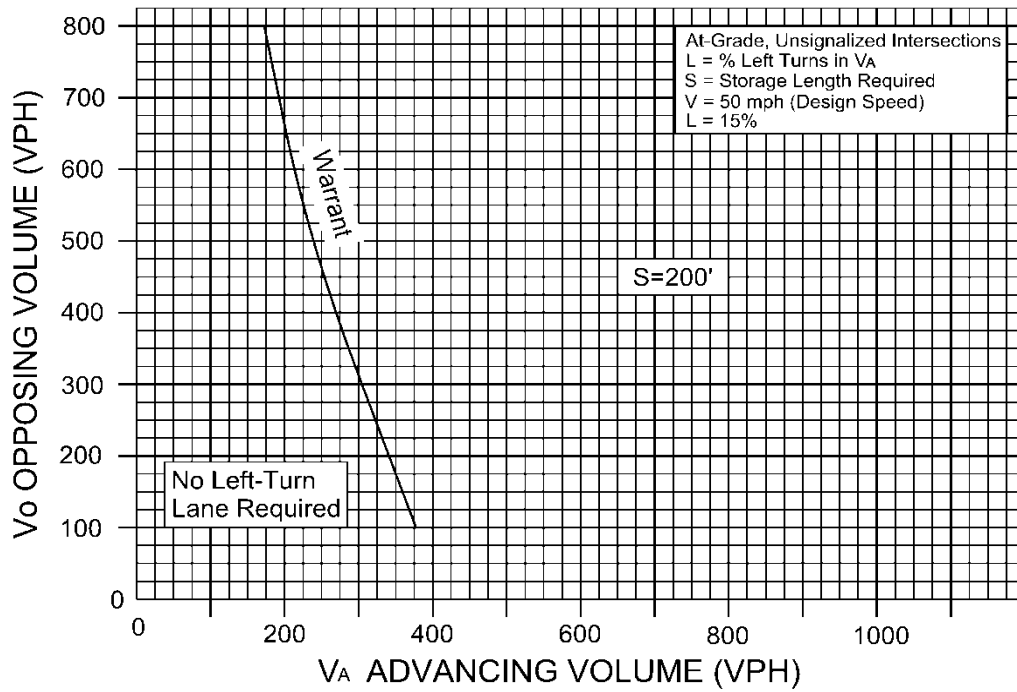


**FIGURE 3-10 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**

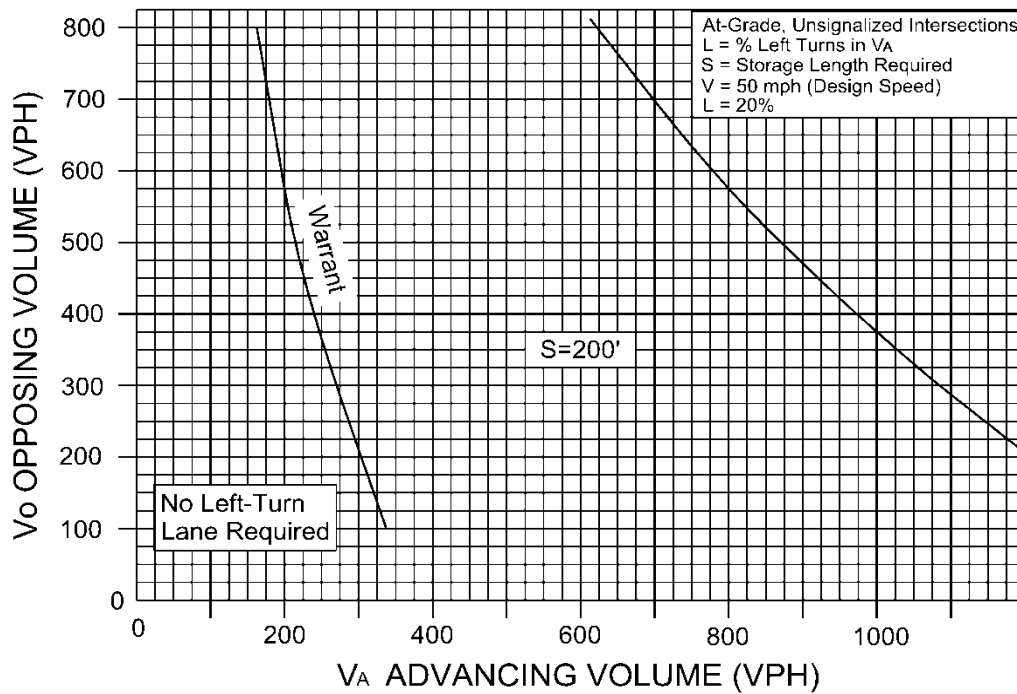


**FIGURE 3-11 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**

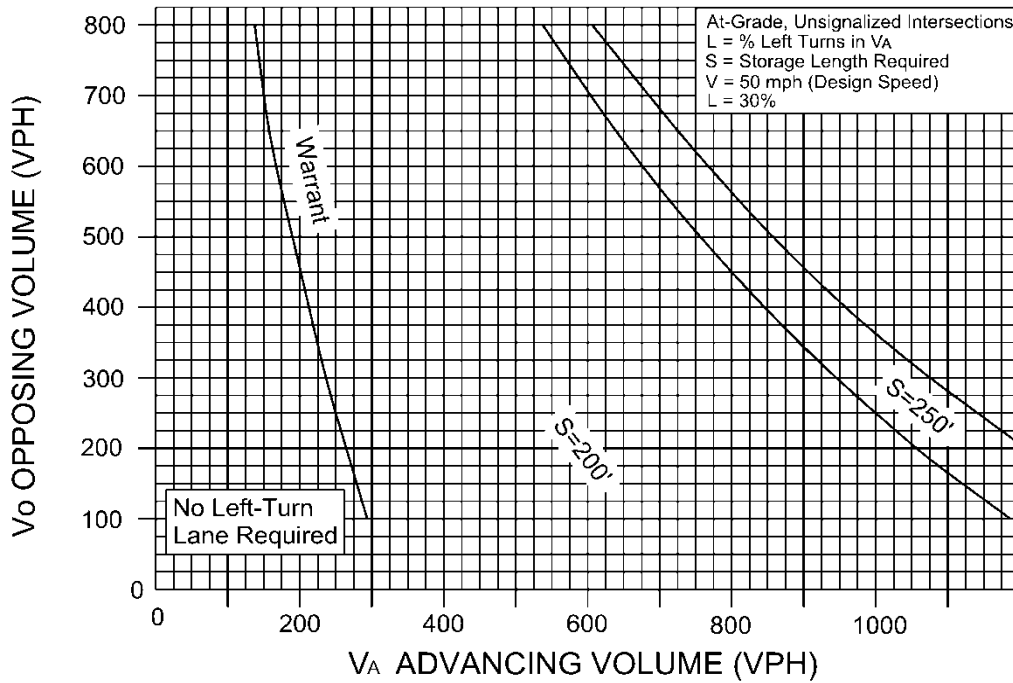
**WARRANT FOR LEFT-TURN STORAGE LANES ON TWO-LANE HIGHWAY**



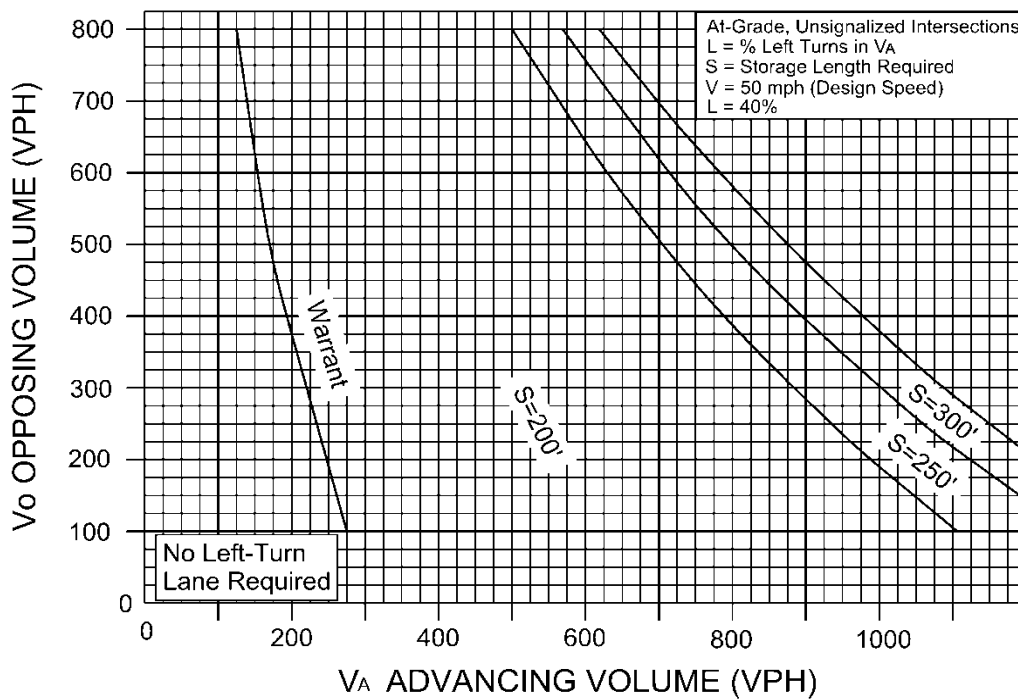
**FIGURE 3-12 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



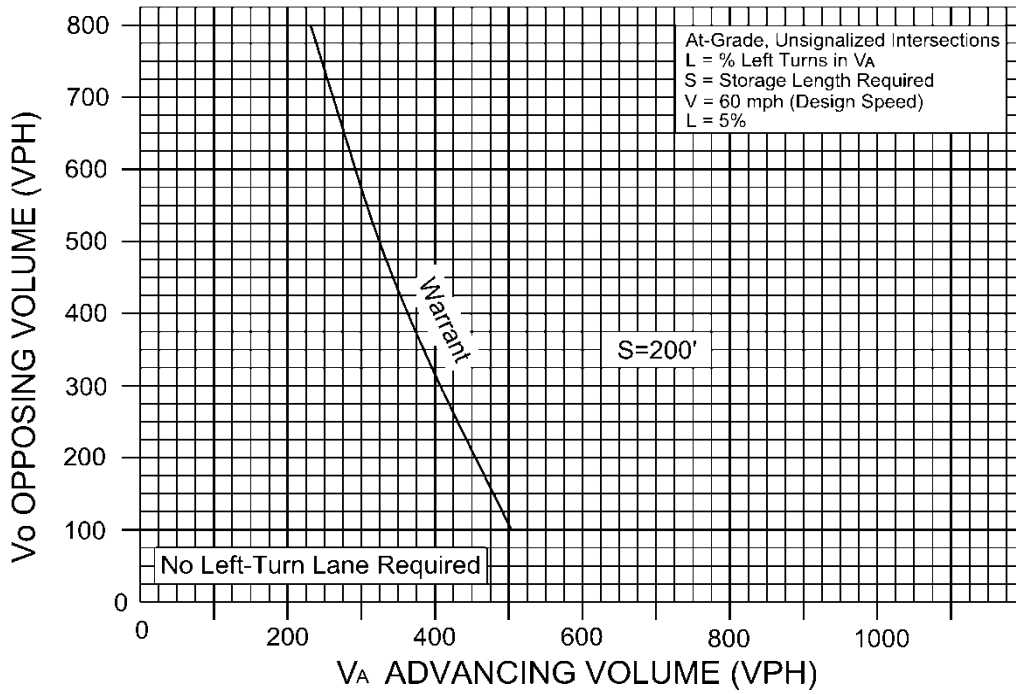
**FIGURE 3-13 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



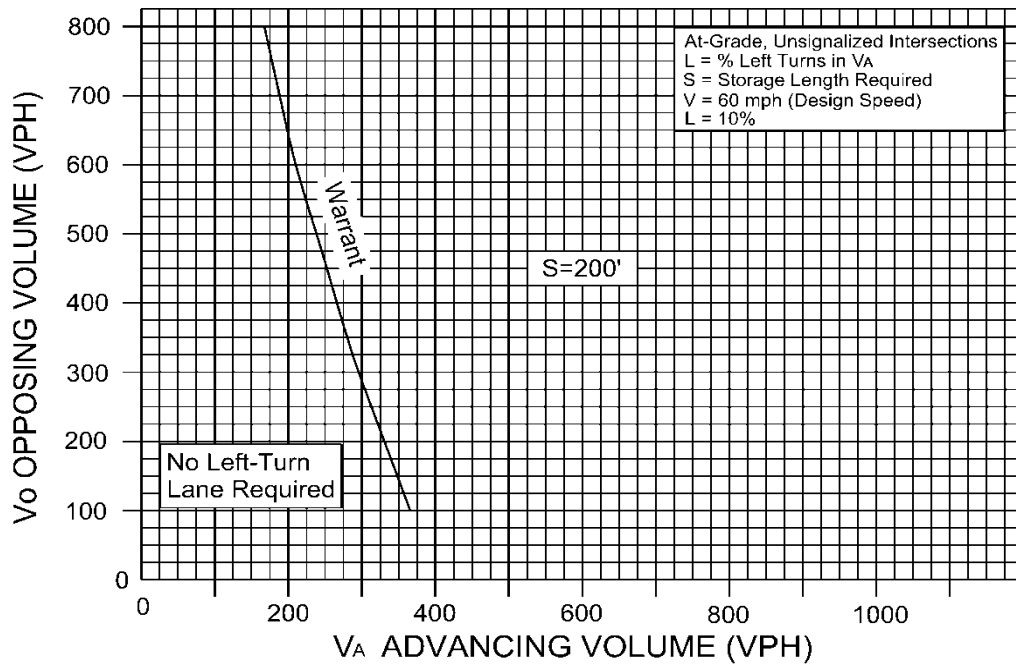
**FIGURE 3-14 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



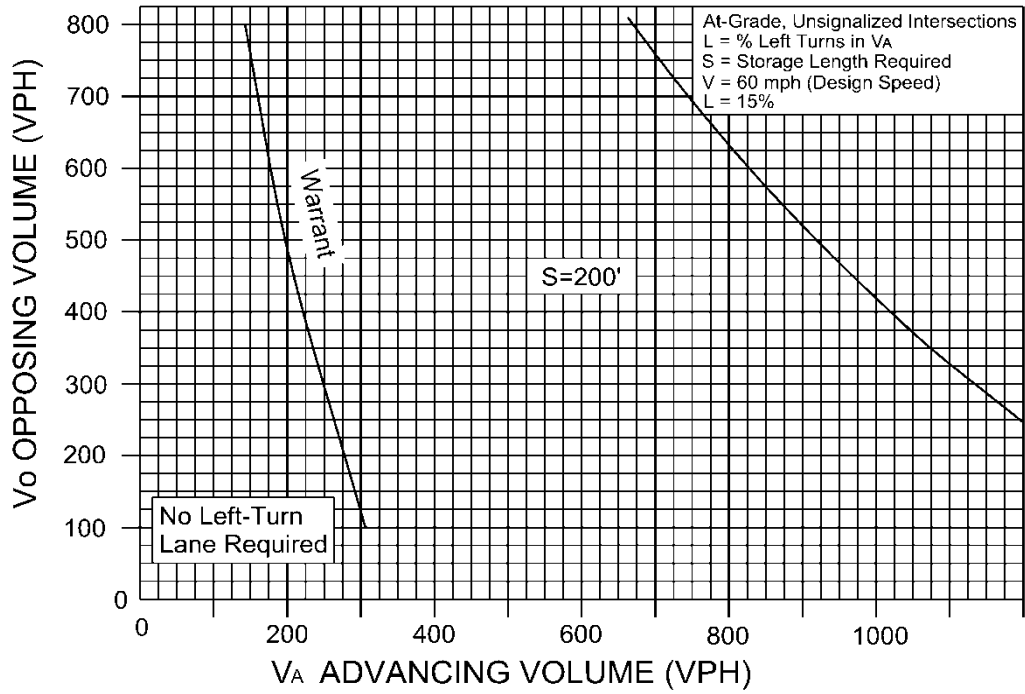
**FIGURE 3-15 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



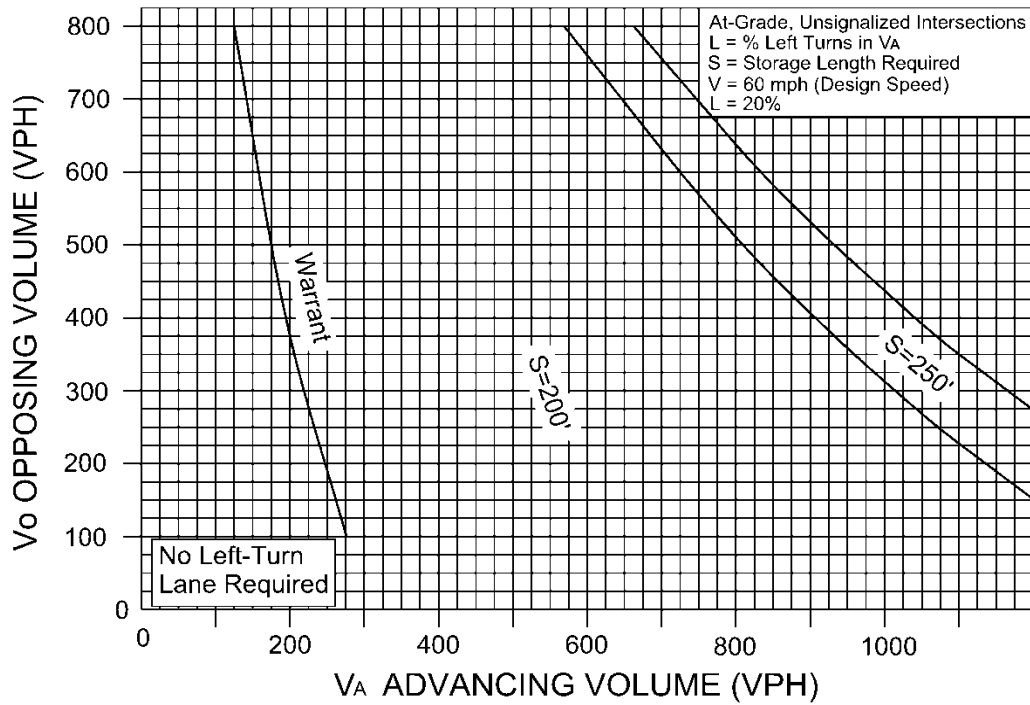
**FIGURE 3-16 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



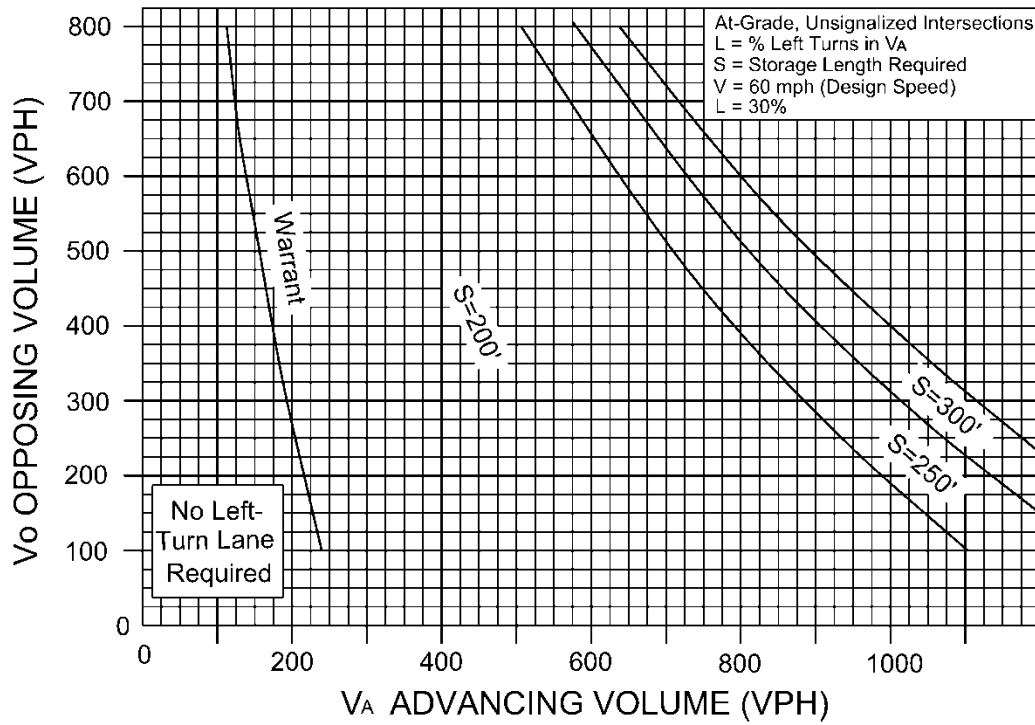
**FIGURE 3-17 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



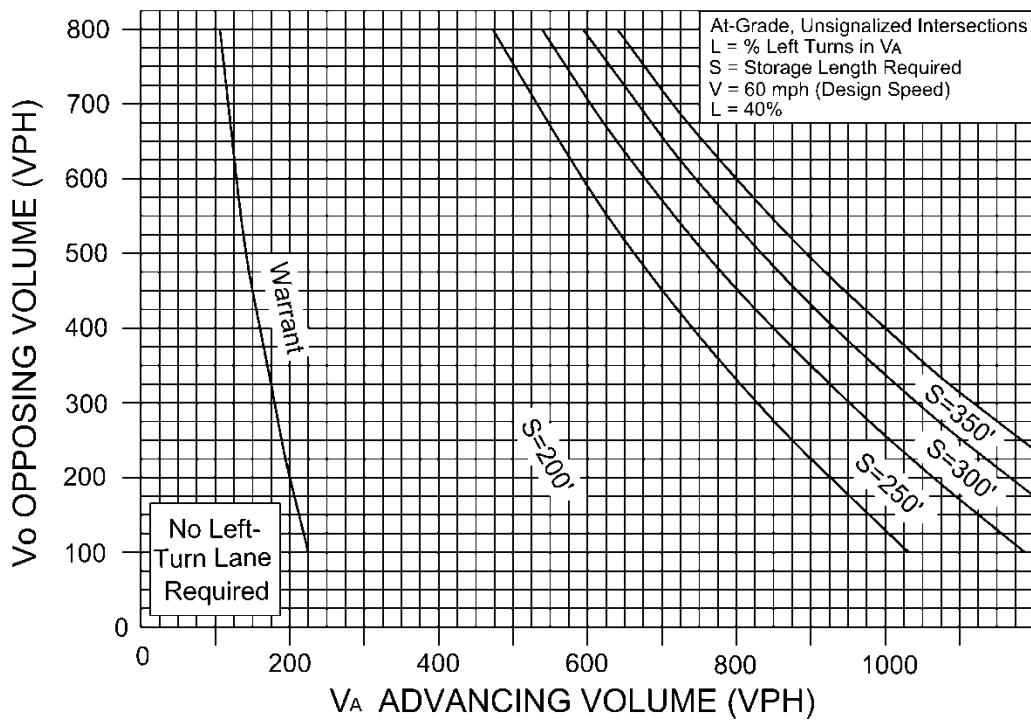
**FIGURE 3-18 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



**FIGURE 3-19 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



**FIGURE 3-20 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**



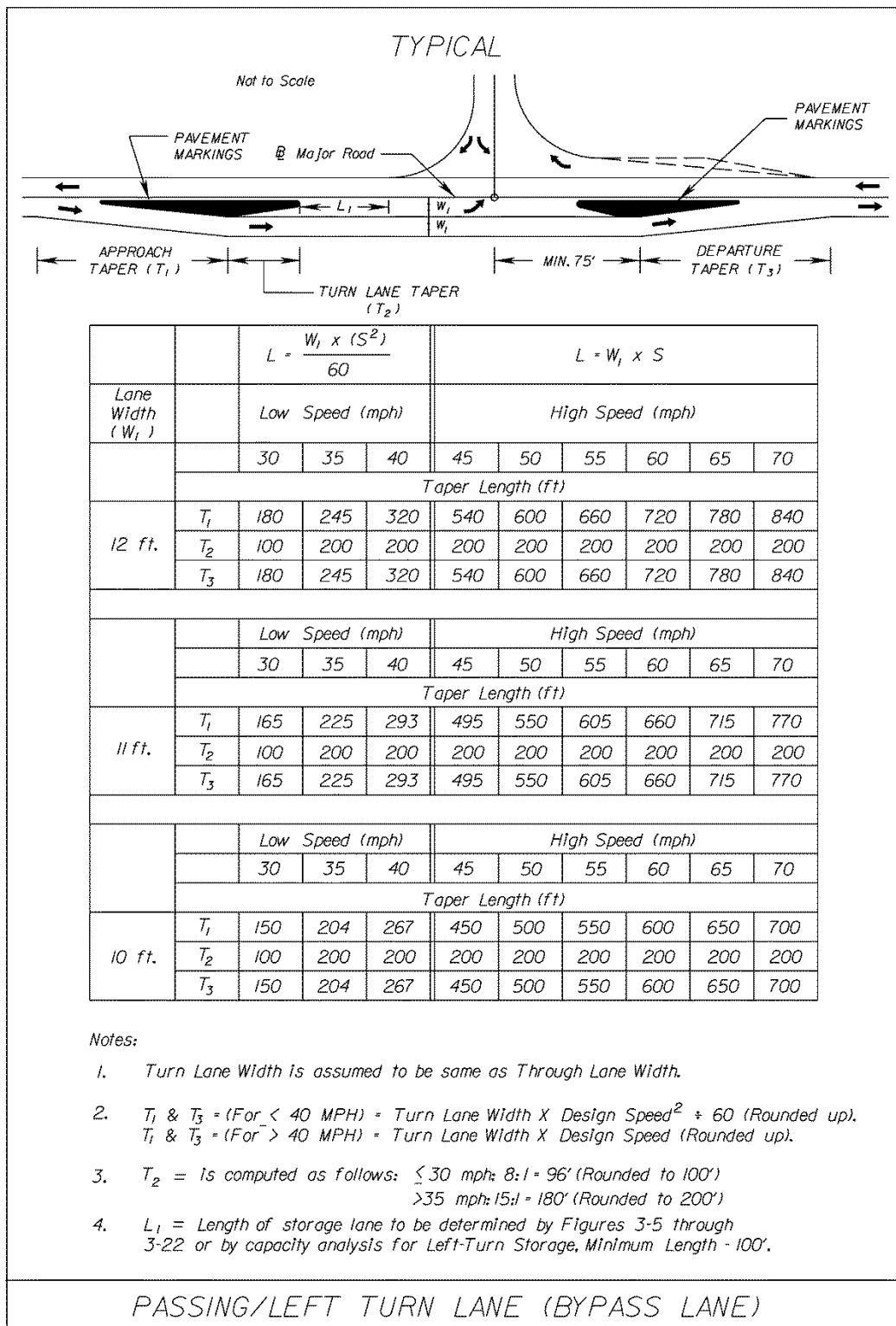
**FIGURE 3-21 WARRANT FOR LEFT TURN STORAGE LANES ON TWO LANE HIGHWAY**

CHART VALUE OF STORAGE LANE REQUIRED	% TL=% TRUCKS IN VPH turning left					
	0%	10%	20%	30%	40%	50%
100'	0'	25'	25'	50'	50'	50'
125'	0'	25'	25'	50'	50'	75'
150'	0'	25'	50'	50'	75'	75'
175'	0'	25'	50'	75'	75'	100'
200'	0'	25'	50'	75'	100'	100'
250'	0'	25'	50'	75'	100'	125'
300'	0'	50'	75'	100'	125'	150'
350'	0'	50'	75'	125'	150'	175'
400'	0'	50'	100'	125'	175'	200'
450'	0'	50'	100'	150'	200'	225'
500'	0'	50'	100'	150'	200'	250'

**TABLE 3-1 TRUCK ADJUSTMENTS**

STORAGE LENGTH TO BE ADDED TO CHART VALUES OF LEFT-TURN LANE  
STORAGE LENGTHS (Length in Feet)

Source: *Highway Research Report Number 211\**



**FIGURE 3-22 PASSING / LEFT TURN LANE**

Sources: AASHTO Green Book, Chapter 3, Section 3.4.4  
 NCHRP Report 780, page 17\* © 2014

\* Rev. 7/17



NOTE: There are circumstances where a left turn lane may be needed even if the warrants are not met.

For example, intersections and entrances with poor visibility and/or a bad accident record may require the Engineer to use engineering judgment when volume conditions alone do not warrant a storage lane.

Additionally, the functional classification of the highway shall be considered so that the impact of turning movements on highways intended to serve through traffic is minimized.

### **Taper Lengths (L) - Lane/Pavement Transitions and Merging Tapers**

Lane /pavement/shoulder transitions typically occur where new or reconstructed roadways tie-in to existing roadways. This also applies to where roadways tie-in to bridges. Permanent\* lane/pavement/shoulder\* transitions, merging tapers and speed change lengths shall meet the minimum length (L) provided by the following equations:

For 40 mph or less

$$L = S^2W \div 60$$

For 45 mph or greater

$$L = W \times S$$

L = length of transition

S = Design Speed

W = Width of offset on each side

Source: 2018\* AASHTO Green Book, Equations 3-37 & 3-38

Pavement transition is separate from the length of need for guardrail. Length of need and shoulder prep for guardrail shall be in accordance with the VDOT [RDM Appendix J](#) and the [Road and Bridge Standards](#).

## Double (Dual) Left-Turn Lanes

Double (dual) left-turn lanes (DLTL's) shall be considered where peak left-turn movements exceed 350 vph. DLTL's require a protected (exclusive) signal phase, a minimum 4' raised concrete median separating opposing traffic, and a width of at least 30' on the acceptance lanes (see [Figure 3-23](#)). The AutoTurn analysis shall consider, at a minimum, simultaneous side-by-side turning movements by the design vehicle in the outer left turn lane and a passenger car in the inner left lanes(s).\*

The length of storage shall be sufficient to accommodate the projected queuing as per the TOSAM. For addition information on Dual Left Turn Lanes see AASHTO "Green Book" Chapter 9, Section 9.7.3.

## Continuous Two-Way Left-Turn Lanes (TWLTL's)

Continuous two-way left-turn lanes (TWLTL's) should be considered on low-speed arterial highways (25 to 45 MPH) with no heavy concentrations of left-turn traffic. TWLTL's also may be used where an arterial or major route must pass through a developed area having numerous street intersections and entrances, and where it is impractical to limit left turns. The minimum width for this application shall be 13 feet, which is an 11 foot lane plus 2 feet for a solid yellow line and a dotted yellow line on each side of the 11 foot lane.

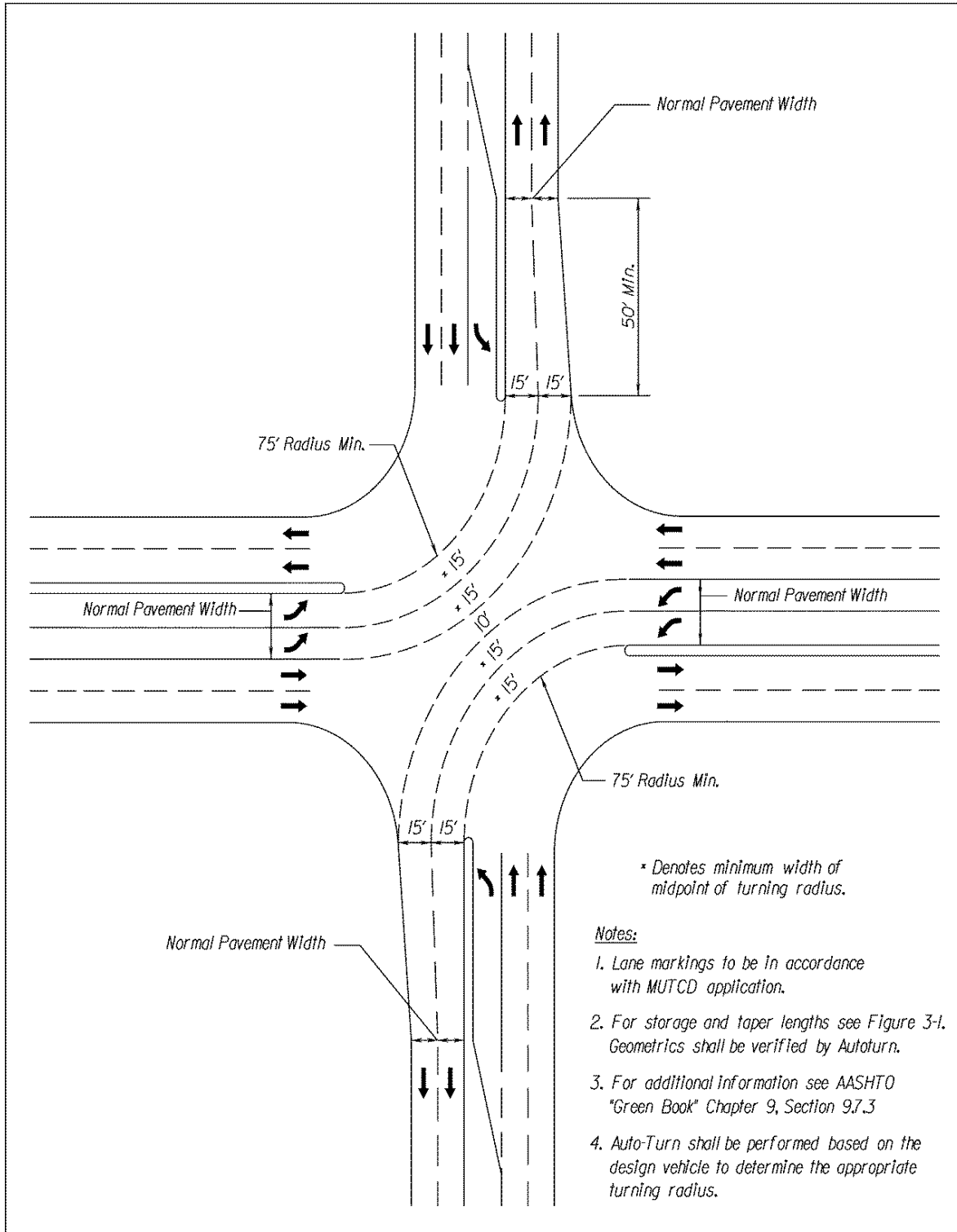
TWLTL's shall only be used with roadways having a maximum of 2 through lanes in each direction, and shall be shown in accordance with [Figure 3-24](#).

### Advantages are:

- Reduced travel time.
- Improved capacity.
- Flexibility of using as temporary detour during closure of through lane.
- Does not control or limit the number of left turns.
- Minimizes interference to through traffic lanes.
- Separates opposing traffic flows by one full lane.
- Public preference (both from drivers and owners of abutting properties.)
- Reduced accident frequency, particularly rear-end collisions.

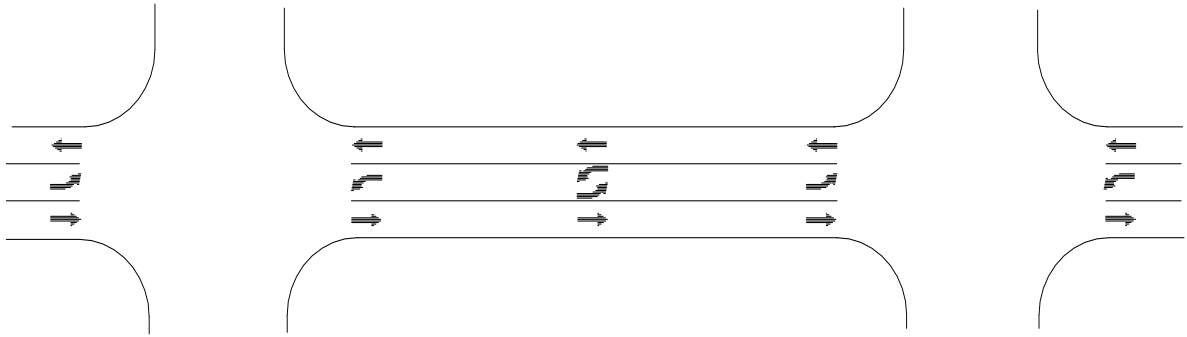
### Disadvantages:

- Poor visibility (corrected by using proper delineation)

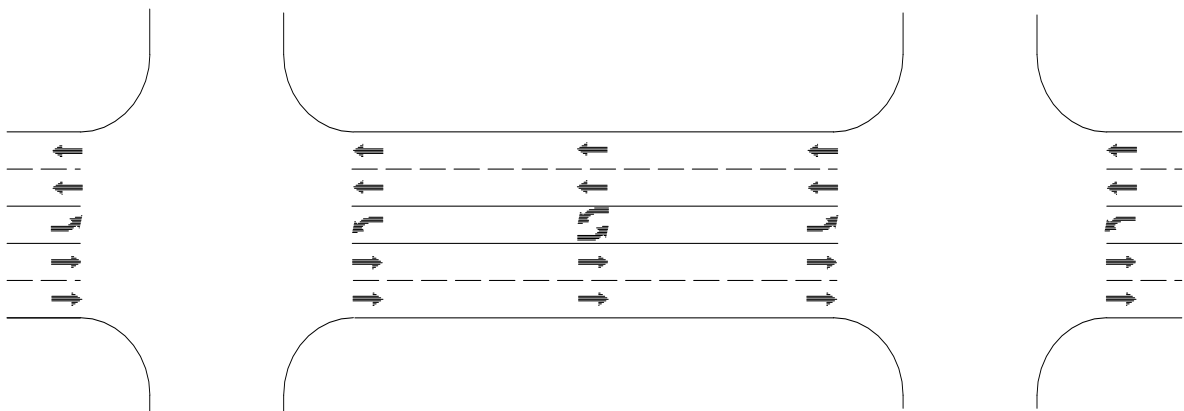


**FIGURE 3-23 DOUBLE LEFT TURN LANES\***

\* Rev. 1/14



Typical 3-Lane Configuration  
W/Left Turn Provisions for the Minor Street



Typical 5-Lane Configuration  
W/Left Turn Provisions for the Minor Street

**FIGURE 3-24 CONTINUOUS TWO-WAY MEDIAN LEFT TURN LANES**

(Lane markings to be in accordance with MUTCD application)

## Medians

**Channelization:** Positive channelization shall be provided for all median crossovers. Standard striping in accordance with the [Manual on Uniform Traffic Control Devices \(MUTCD\)](#) shall be used for all median crossovers and speed change lanes in medians without raised channelization. If new curbing is required it shall match the existing curb type of the median.

**U-turns:** Medians should\* be designed to permit U-turn movements. If a median is too narrow to permit U-turns by the design vehicle, then a flare-out (“loon”) as shown in [Figure 2-5](#) should be provided, or else signs shall be erected prohibiting U-turns.

**Pavement:** Median paving shall be full depth and match the pavement section design of the existing roadway.

**Drainage Function:** Medians frequently provide a conveyance, detention or retention function for roadways. The installation of a median crossover shall not reduce the conveyance or storage capacity of the median.

### Directional Median Crossovers for Left Turns and U-Turns

A directional median crossover for left turns and U-turns limits movements at median crossovers to specific turns only; the physical design actively discourages or prevents all other movements.

- The technique can be applied to unsignalized median crossovers on multilane divided urban and suburban streets.

### Special Considerations

- The minimum width of a median nose has commonly been 4 feet. AASTHO recommends a minimum median width of not less than 4 feet and 6 to 8 feet wide is preferable where pedestrians may be present.
- Narrow median noses less than 4 feet wide are difficult to see especially at night and in inclement weather, even when yellow raised pavement markers are adhered to the median nose.

\* Rev. 1/19

- Carefully selected landscaping is the most effective way to ensure high visibility of the median and median **crossovers**\*
- Landscaping of the median nose for visibility is especially important where long left-turn lanes are used. The choice of vegetation and the landscaping design must ensure that sight distance is not obstructed.
- Overlapping of the separators of a directional median **crossover** restricts movements to the intended left turn or U-turn.
- Directional median **crossovers** will accommodate U-turns by automobiles where the separation is at least 4 feet wide and there are three opposing lanes. Where there are two opposing lanes a triangular flare of 10 feet along the intersecting roadways and at least 20 feet along the major roadways will allow an automobile to execute a U-turn.

#### Advantages

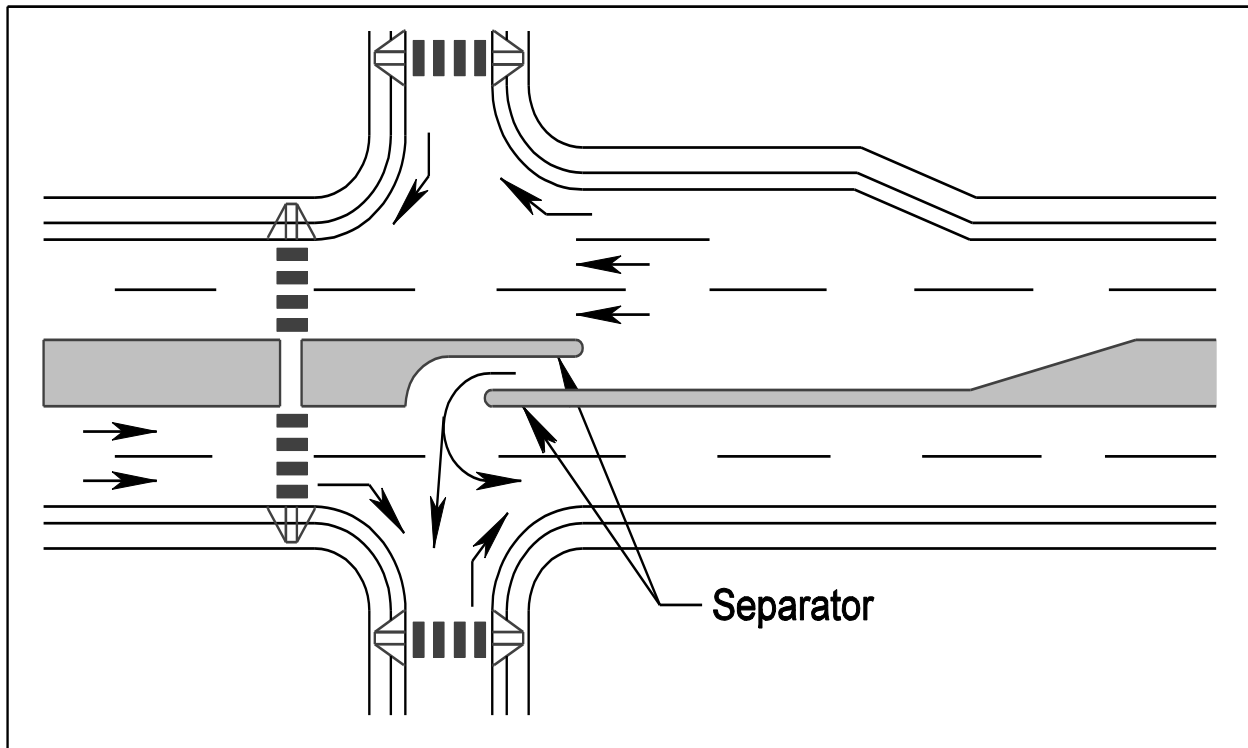
- The directional median **crossover** for left turns and U-turns improves safety by limiting the number and location of conflict points and by prohibiting direct crossing.
- Right-angle crashes are avoided because vehicles are prevented from crossing where the median width is not sufficient for drivers to cross one-traffic stream at a time.

#### Disadvantages

- Cross-median movements are limited to specific locations and to specific turns.
- It is not practical to design for U-turns executed by large vehicles in all directions.

\* Rev. 1/14

### Illustration of Directional Median Crossover for Left Turns and U-Turns



**FIGURE 3-25 DIRECTIONAL MEDIAN CROSSOVER FOR LEFT TURNS AND U-TURNS**

Source: TRB, *Access Management Manual*, Dated 2003

#### Examples

- Some states make extensive use of directional median crossovers\*. Preference is given to left turns and U-turns from the major roadway. Existing full median crossovers are reconstructed as directional crossovers as part of resurfacing projects or reconstruction projects. The minimum width of 2 feet can be accommodated in the standard 16 foot raised median. Separators are overlapped by at least 2 feet.
- The Michigan DOT has pioneered a variation of the directional median crossover called the Michigan U-Turn. This design involves the installation of directional crossover near signalized intersections.

\* Rev. 1/14

## Right Turn Lanes

An exclusive right-turn lane shall be considered when the warrants in [Figures 3-26](#) and [3-27](#) are met. Double exclusive right-turn lanes may be provided when capacity analysis warrants. Safety implications associated with pedestrians and bicyclists should always be considered.

These warrants are to be used as an aid in selecting appropriate treatments for right turn movements. (Reference material attained from Virginia Transportation Research Council Report "*The Development of Criteria For the Treatment of Right Turn Movements on Rural Roads*" dated March 1981).

1. Number of Lanes – Warrants are differentiated on the basis of the number of lanes on the major roadway. Refer to [Figure 3-26](#) for 2-lane roadways and [Figure 3-27](#) for 4-lane roadways. The minor roadway is a 2-lane road. Discussion on both figures is provided. All volumes refer to the volumes on the approach under consideration for right turn treatments.
2. Radius Treatment – Refer to Warrants for right turn treatment on 2-lane roadways. The predominant treatment for 2-lane roadways is the radius. Arterial roadways tend to carry higher volumes of traffic traveling at higher speeds as compared to local roadways.

The traffic on local roadways tends to include a higher number and percentage of right turning vehicles than that on arterials. An adjustment is needed to permit local roadways to handle more right turns (at lower speeds) compared to arterial roads. The following adjustment is made for posted speeds at or under 45 mph.

Adjusted Number of Right Turns = Number of Right Turns - 20 for number right turns > 40 and total volume < 300

For example, Total volume = 200 vph, Right turn volume = 70 vph and Posted speed = 40 mph. Then adjusted number of right turns -  $r = 70 - 20 = 50$ . Therefore, projecting a total volume 200 vph and  $r = 50$  vph in the table, a radius is recommended for the right turn treatment.

3. Four lane Roadways – Four lane roadways tend to have a taper or full width lane to facilitate right turn movements. Many of these roads are divided highways with a speed limit of 55 mph.
4. Curb Channelized Island – Curb channelized island should be considered to separate right turn lanes from thru traffic based on capacity analysis.

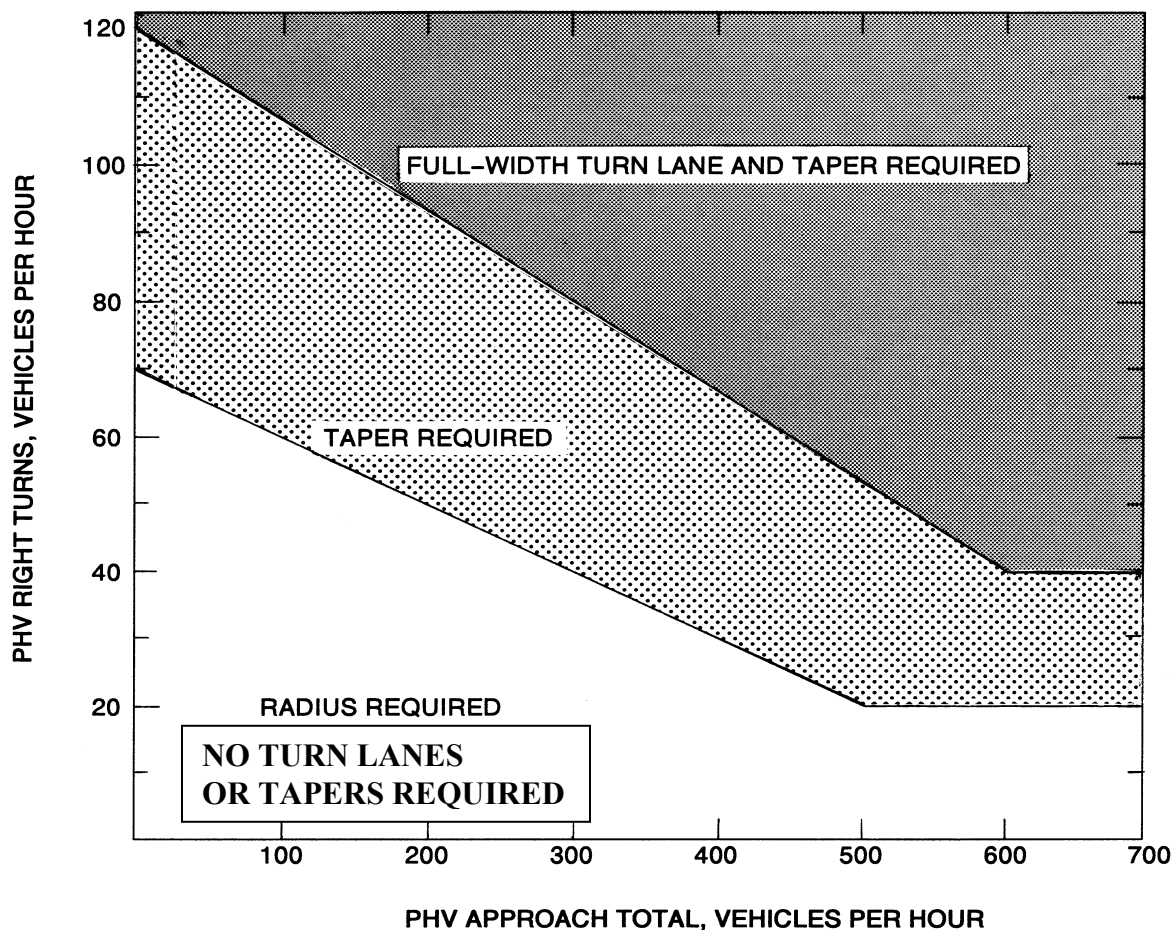


5. Other factors – The selection of a treatment for right turn movements may be influenced by sight distance, availability of right-of-way, grade, and angle of turn. Although these factors are not incorporated in the guidelines, they should be given consideration. The guidelines should be used unless the Engineer at the District or Residency determines that special treatment is necessary due to other factors.
6. Data collection procedures – In order to employ these guidelines, peak hour volume data must be provided.

**Right / Left Turn Lanes may be required beyond these guidelines at the discretion of the District \*Engineer/Administrator's designee.**

Conditions for providing an exclusive right turn lane when the right turn traffic volume projections don't exceed the guidelines:

- Facilities having a high volume of buses, trucks or trailers.
- Poor internal site design of an entrance facility causing potential backups in the through lanes.
- Heavier than normal peak flows on the main roadway.
- High operating speeds (such as 55 mph or above) and in rural locations where turns are not expected by through drivers.
- Highways with curves or hills where sight distance is impacted.
- Higher functionally classified highways shall be considered so that the impact of turning movements on highways intended to serve through traffic is minimized.



**FIGURE 3-26 WARRANTS FOR RIGHT TURN TREATMENT (2-LANE HIGHWAY)**

Appropriate Radius required at all Intersections and Entrances (Commercial or Private).

### LEGEND

**PHV** - Peak Hour Volume (also Design Hourly Volume equivalent)

#### Adjustment for Right Turns

For posted speeds at or under 45 mph, PHV right turns > 40, and PHV total < 300.

Adjusted right turns = PHV Right Turns - 20

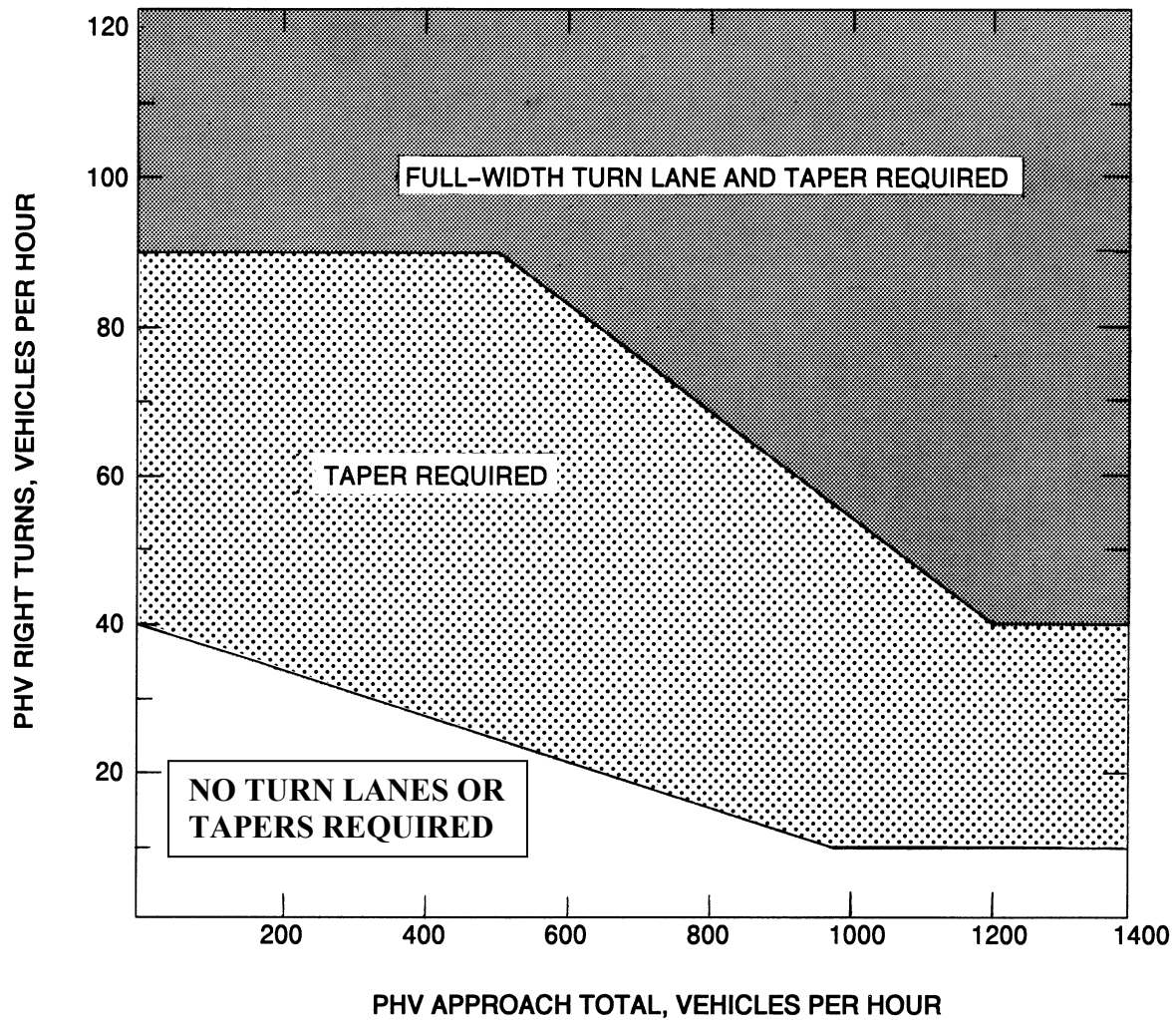
If PHV is not known use formula:  $PHV = ADT \times K \times D$

K = the percent of AADT occurring in the peak hour

D = the percent of traffic in the peak direction of flow

Note: An average of 11% for K x D will suffice.

When right turn facilities are warranted, see [Figure 3-1](#) for design criteria.\*



**FIGURE 3-27 WARRANTS FOR RIGHT TURN TREATMENT (4-LANE HIGHWAY)**

Appropriate Radius required at all Intersections and Entrances (Commercial or Private).

**LEGEND**

**PHV-** - Peak Hour Volume (also Design Hourly Volume equivalent)

**Adjustment for Right Turns**

If PHV is not known use formula:  $PHV = ADT \times K \times D$

K = the percent of AADT occurring in the peak hour

D = the percent of traffic in the peak direction of flow

Note: An average of 11% for K x D will suffice.

When right turn facilities are warranted, see [Figure 3-1](#) for design criteria.\*

\* Rev. 1/15

## Acceleration/Deceleration Lanes

Acceleration lanes shall be considered on high speed roadways (Design Speed 50 mph and greater) where WB 67 vehicles will be entering the roadway. See [Figure 3-32](#).

Acceleration/Deceleration lanes shall consist of a full-width lane and a transition taper. Acceleration lanes should be designed so that a turning vehicle will obtain the highway posted speed at the point where the full -width lane ends and transition taper begins.

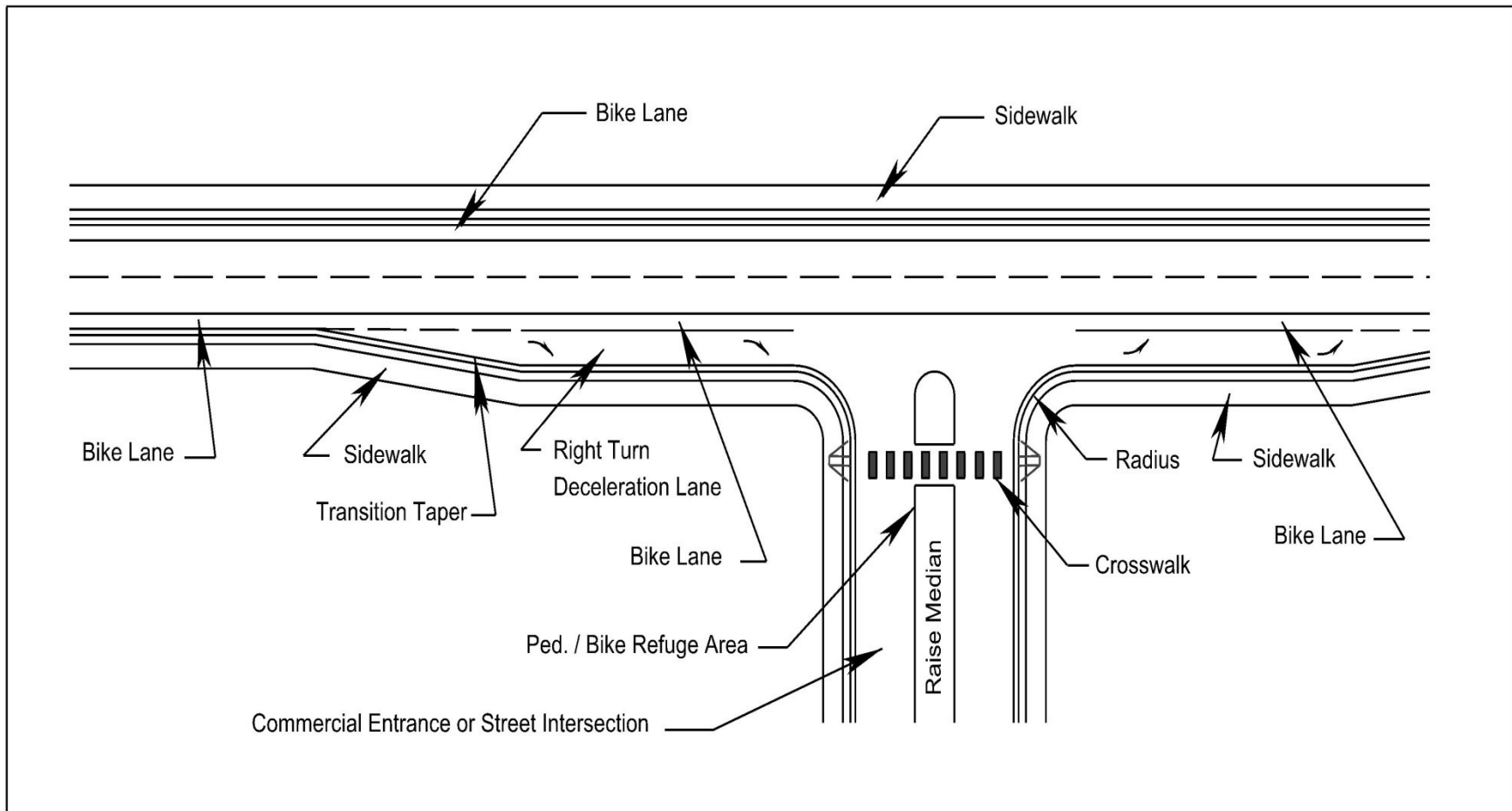
- Acceleration Lane: See 2018\* AASHTO Green Book, Chapter 10, Section 10.9.6, Table 10-4\* Minimum Acceleration Lengths for Entrance Terminals with Flat Grades of 2% or Less.
- Deceleration Lanes: Storage and Transition Taper: See Section 3 – Turning Lanes, [Figure 3-1](#) Left and Right Turn Lanes Criteria in this chapter. See [Figure 3-28](#), and [3-30](#).
- Transition Taper: See Section 3 – Turning Lanes, [Figure 3-1](#) Left and Right Turn Lanes Criteria in this chapter.

## Bus Pullout

- See [RDM Appendix C](#)

## Left Turn Deceleration Lane

- See [Figure 3-31](#)



**FIGURE 3-28 TYPICAL APPLICATION WITH SIDEWALKS AND BIKE LANES WITH RIGHT TURN DECELERATION LANES (CURB AND GUTTER SECTION)\***

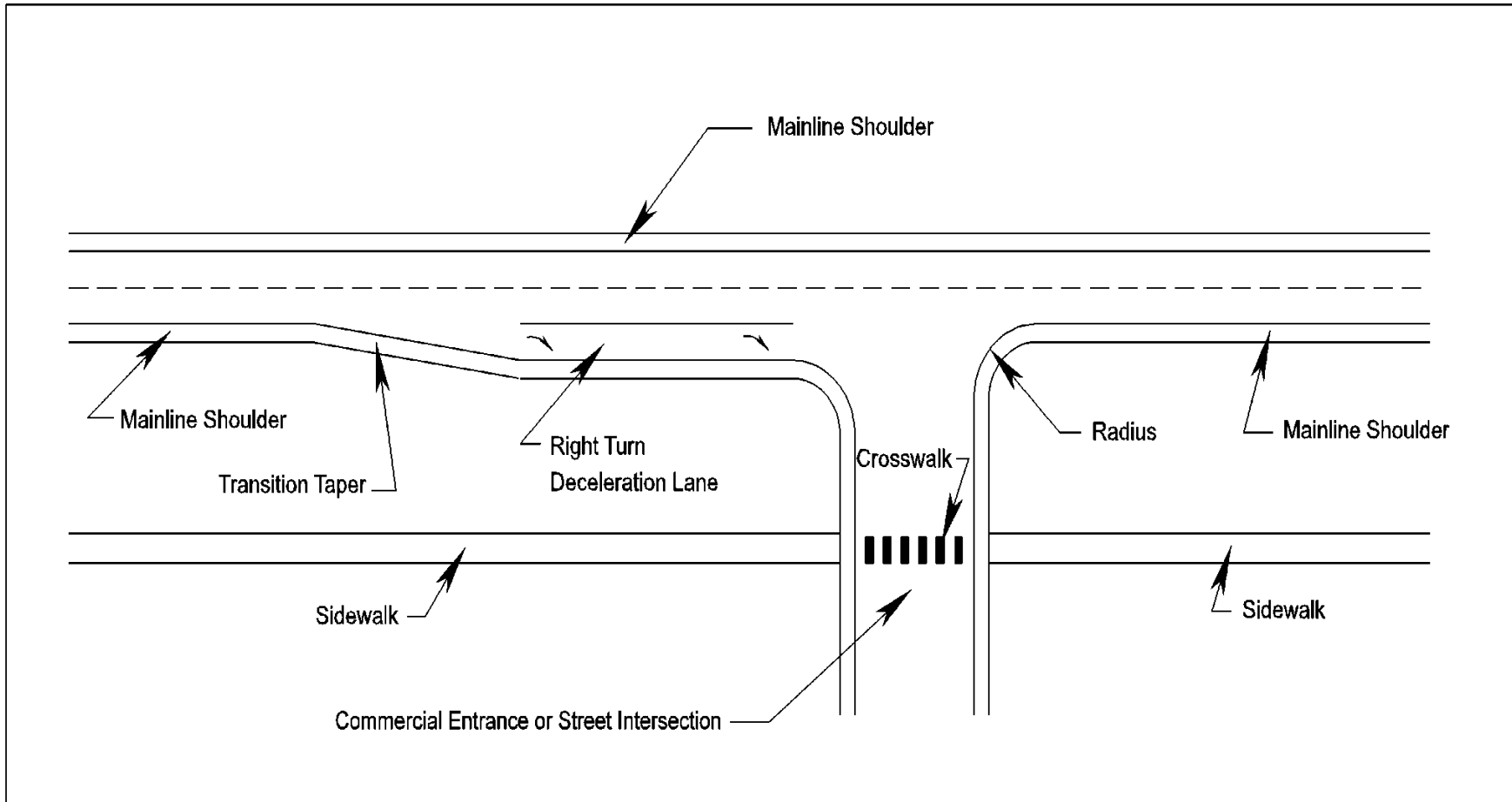
Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board’s “Policy for Integrating Bicycle and Pedestrian Accommodations”.

\* Rev. 1/20

See BUS TURNOUT (BUS STOP) DESIGN: LOCATION, TYPE AND DIMENSIONS in [Appendix A\(1\)](#)\*

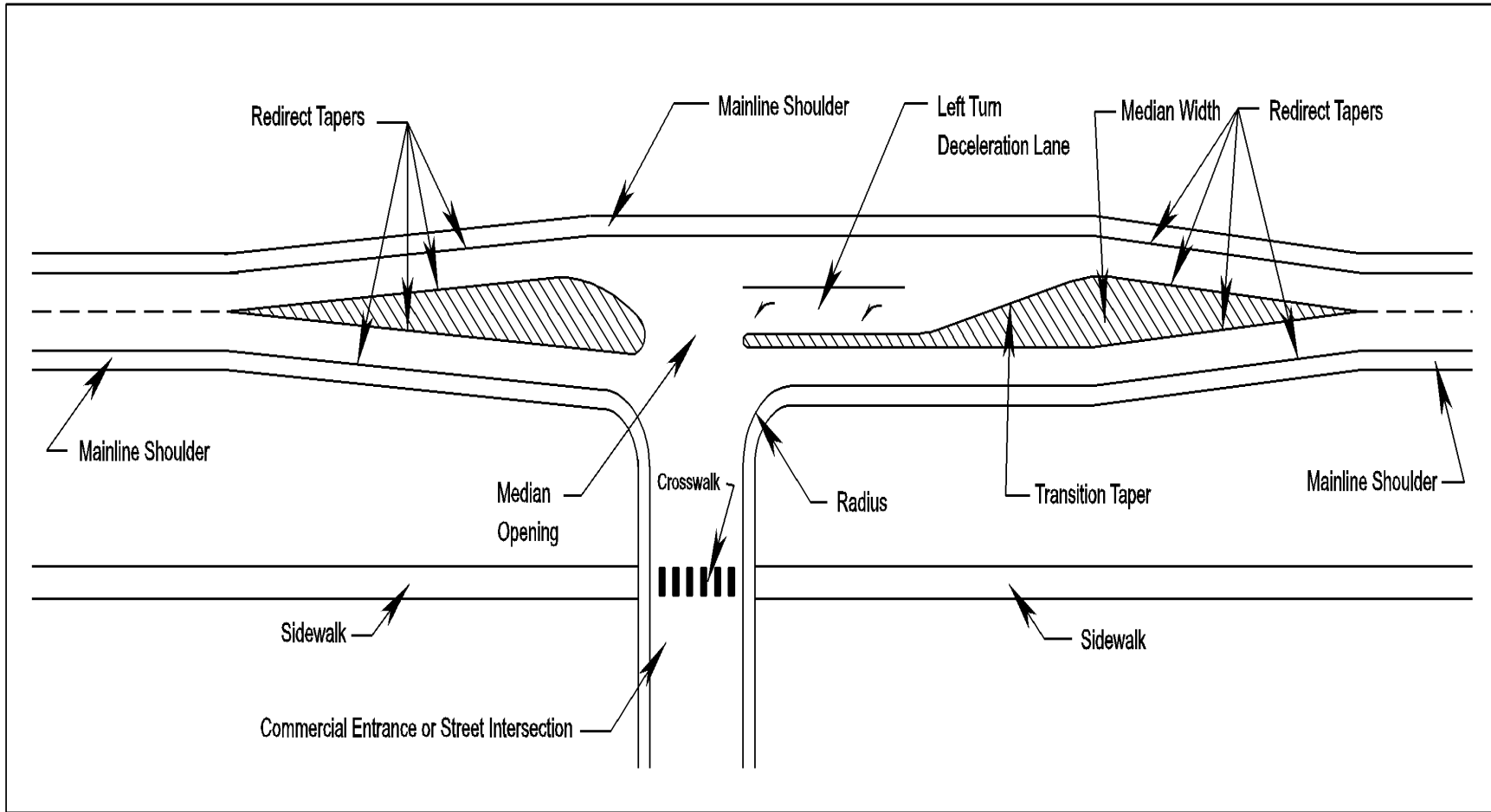
**FIGURE 3-29 TYPICAL APPLICATION OF A BUS PULLOUT**

\* Rev. 7/18



**FIGURE 3-30 TYPICAL APPLICATION OF A RIGHT TURN DECELERATION LANE (SHOULDER SECTION)**

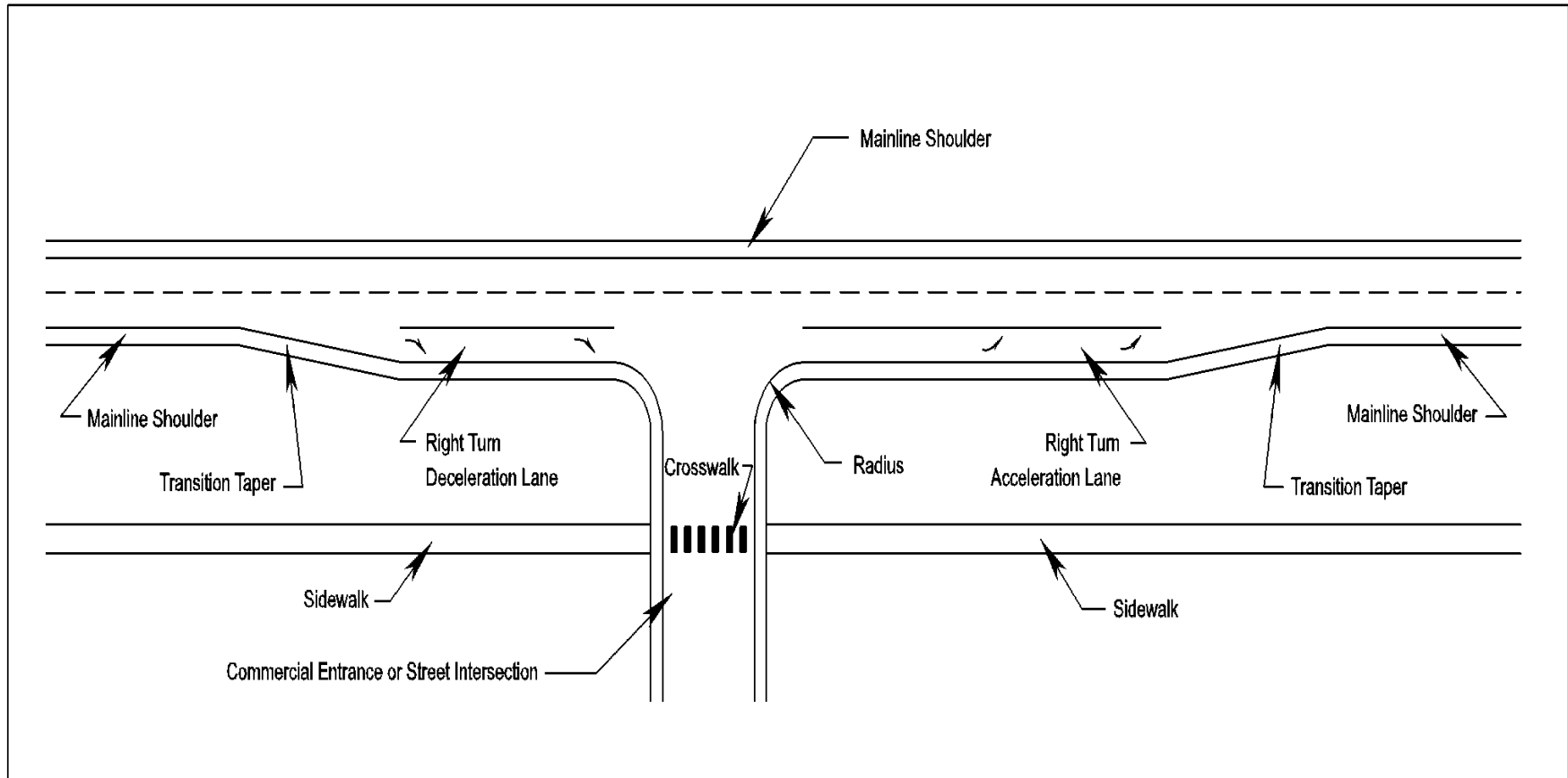
Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board’s “Policy for Integrating Bicycle and Pedestrian Accommodations”.



**FIGURE 3-31 TYPICAL APPLICATION OF A LEFT TURN DECELERATION LANE (SHOULDER SECTION)**

Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".





**FIGURE 3-32 TYPICAL APPLICATION OF A RIGHT TURN ACCELERATION AND DECELERATION LANE  
(SHOULDER SECTION)**

Note: All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

## SECTION 4 – ENTRANCE DESIGN

### Access Point\* Design Principles

All entrances are, in effect, at-grade intersections and are designed consistent with the intended use. Access point design and location merit special considerations in order to reduce the number of crashes.

At Intersections: Access points shall not be situated within the functional area of an intersection or in the influence area of an adjacent entrance. The functional area extends both upstream and downstream from the physical intersection area and includes the longitudinal limits of auxiliary lanes, see [Figure 4-2A](#).

Access Angle: The access centerline should be perpendicular to the state highway centerline and extend tangentially for a minimum distance of 40 feet beyond the near-side edge line. An acute angle between 60 degrees and 90 degrees may be permitted if significant physical constraints exist. Acute angles less than 60 degrees shall require special approval of the Department.

<u>Type of Entrance</u>	<u>Design</u>	<u>Sight Distance</u>	<u>Access Management*</u>	<u>Permit</u>
Commercial	<a href="#">Figures 4-1B</a> , <a href="#">Figure 4-8</a> to <a href="#">4-14</a>	Intersection	Yes	Commercial
Commercial Moderate Volume	<a href="#">Figure 4-1B</a> & 4-15	Intersection	Yes	Commercial
Low Volume Commercial	<a href="#">Figure 4-1</a> & <a href="#">Figure 4-1B</a>	Stopping	No	Commercial
Private	<a href="#">Figure 4-1</a> & <a href="#">Figure 4-1B</a>	Best Possible	No	Private

**TABLE 4-1 ENTRANCE TYPES AND RULES**

NOTE: See [Section 120, Access Management Regulations](#)

### Entrance Definitions

Commercial Entrance: Any access point serving land uses that generate more than 50 vehicular trips per day or the trip generation equivalent of more than five individual private

\* Rev. 1/21

residences or lots for individual private residences using the methodology in the Institute of Transportation Engineers *Trip Generation*. See [Figures 4-8 to 4-14](#).

**Private Subdivision Road/Street Commercial Entrance:** Any **access point**\* for a road or street that serves more than five individual properties and is privately owned and maintained.

**Low Volume Commercial Entrance:** Any **access point**, other than a private entrance, serving five or fewer individual residences or lots for individual residences on a privately owned and maintained road or land uses that generate 50 or fewer vehicular trips per day using the methodology in the Institute of Transportation Engineers *Trip Generation*.

**Moderate Volume Commercial Entrance:** A commercial entrance along highways with shoulders with certain site and design criteria reduced. Site requirements are:

- Maximum highway vehicles per day: 5,000
- Maximum **entering** vehicles per day: 200
- Maximum percent truck trips of vehicles per day **utilizing the access point**: 10%

The reduced design criteria are (i) Minimum entrance throat depth is 25 feet; (ii) Minimum radii is 25 feet with curb/gutter or curbing not required; (iii) Entrance width is 18 feet minimum, 30 feet maximum; and (iv) Minimum angle of entrance is 60 degrees.

See [Figure 4-15](#) for the moderate volume commercial entrance design illustration.

**Private Entrance:** An **access point** that serves up to two private residences and is used for the exclusive benefit of the occupants or an **access point** that allows agricultural operations to obtain access to fields or an **access** to civil and communication infrastructure facilities that generate 10 or fewer trips per day such as cell towers, pump stations, and stormwater management basins.

### **Private and Low Volume Commercial Entrances**

All private and low volume commercial entrances shall be designed in accordance with the entrance design criteria below and [Figure 4-1](#) to promote safe and efficient movement of vehicles in the entrance and on state highways.

#### Low Volume Commercial Entrance Stopping Sight Distance

Adequate stopping sight distance is required for low volume commercial entrances, as specified in the Stopping Sight Distance Tables A1-1 and A1-2 in [Appendix A1 Geometric Design Standards](#).

#### Private Entrance Sight Distance

The installation of a private entrance cannot be denied on the basis of sight distance. VDOT will review the property owner's highway frontage and determine a useable location for the private entrance with the *best possible sight distance*.

\* Rev 1/21

The property owner's preferred location can be denied by the Department if the location does not have the best possible sight distance and therefore is less safe for users of the entrance as well as for motorists on the intersecting highway.

The Department may require the property owner to grade slopes, clear brush, remove trees, and conduct other similar efforts necessary to provide the safest possible means of ingress and egress that can be reasonably achieved.

#### Private and Low Volume Commercial Entrance Curb and Gutter

Standard entrance gutter (Std. CG-9D; other options are CG-9A or CG-9B) shall be used with Std. CG-6 or CG-7 curb and gutter. A special design entrance gutter shall be submitted for approval when roll top curb is used.

#### Private and Low Volume Commercial Entrance Design Criteria

All private and low volume commercial entrances shall be designed and constructed as noted below and shown in [Figure 4-1](#). Entrance radius shall be 20 feet minimum.

Entrance pipe culverts shall be sized to accommodate the run-off expected from a 10-year frequency storm. Alternate methods for placing pipe culverts under the entrance (cut/fill details) are presented in the PE-1 design standard illustration in the VDOT *Road and Bridge Standards*, Section 600, available on the VDOT web.

All private and low volume commercial entrance grades shall start back of the shoulder line. If drainage is necessary, the ditch line may be moved back to provide 9 inches minimum cover over pipe.

Entrances shall be at least 12 feet wide and tied smoothly into the roadway surface.

The entrance surface can be crusher run aggregate (gravel), asphalt, concrete, etc. and shall extend from the edge of the roadway to the right-of-way line.

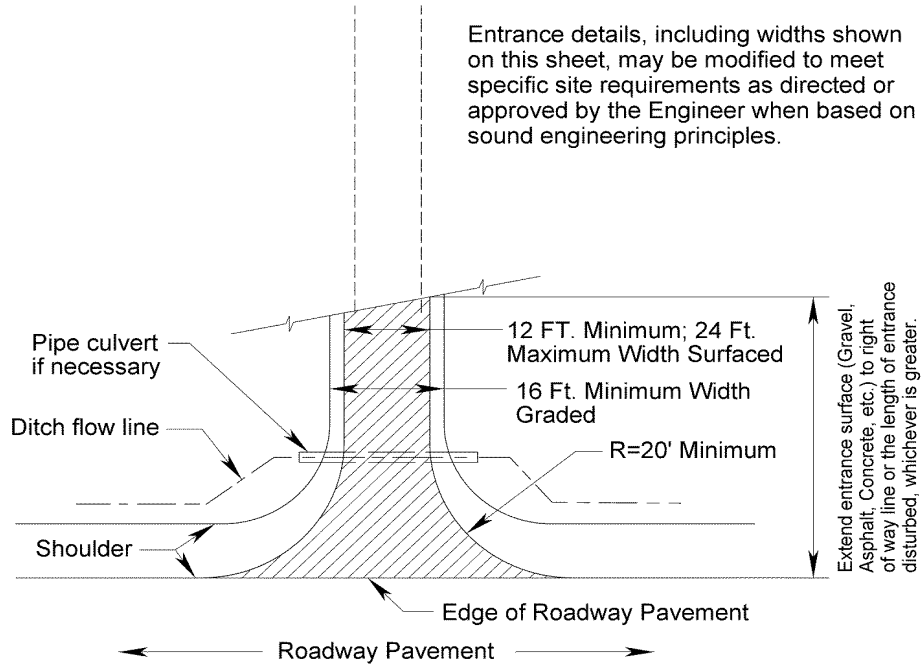
#### Private and Low Volume Commercial Entrance Grades

In the interest of assuring an adequate, convenient, and safe access to public roads, VDOT recommends the grades along such entrances not exceed 10%. **When grades do exceed 10%, consideration should be given to paving the entrance.\***

#### Modification of an Existing Private or Low Volume Commercial Entrance

When an existing street is re-developed and modification of an existing entrance is required, the entrance surface shall be extended to the right-of-way line or the extent of disturbance to the existing entrance.

\* Rev. 7/16



**FIGURE 4-1 PRIVATE ENTRANCE AND LOW VOLUME COMMERCIAL ENTRANCE DETAIL**

## Commercial Entrances

Commercial entrances shall be designed according to the entrance design diagrams [Figure 4-8](#) to [Figure 4-15](#) to promote safe and efficient movement of vehicles in the entrance and on state highways.

To assure that commercial entrances are designed to provide for safe and efficient movements, it is necessary to pay attention to critical dimensions and design features listed below.

- Radius of curved approach/exit of entrance.
- Flare size of angled approach/exit of entrance.
- Entrance distance or spacing between entrances.
- Corner clearance measured from a major intersection.
- Angle of entrance.
- Sight distance length of roadway visible to the driver required for vehicles to make safe movements.
- Entrance location in relation to other traffic features such as intersections, neighboring entrances, and median crossovers.
- Entrance throat distance needed into site to transition vehicles to the internal circulation system of the site.
- Right turn lanes to separate through and turning traffic on roadways to facilitate right turns into the entrance.

**Entrance Sight Distance:** Commercial entrances shall be placed at locations that provide adequate intersection sight distance. In hilly areas, proper locations can be at a premium, and shared access may be necessary. For more information see the Commercial Entrance Intersection Sight Distance section below.

**Entrance to Parking Areas:** An access shall not be approved for parking areas that require backing maneuvers within state highway right-of-way. All off-street parking areas must include on-site maneuvering areas and aisles to permit vehicles to enter and exit the site in forward drive without hesitation. For Parking Space Guidelines See [Appendix A\(1\)](#).

**Entrance Throat:** The entrance throat is designed to facilitate the movement of vehicles off the highway to prevent the queuing of vehicles on the traveled way. Entrance throats apply to commercial entrances, corner clearance establishes the “Throat” of a minor street intersecting a major street.

The throat length is based on the traffic a development will generate, not the characteristics of the abutting highway. The more traffic using the commercial entrance, the greater the number of ingress/egress lanes will be needed within the entrance, which determines the length of the entrance throat.

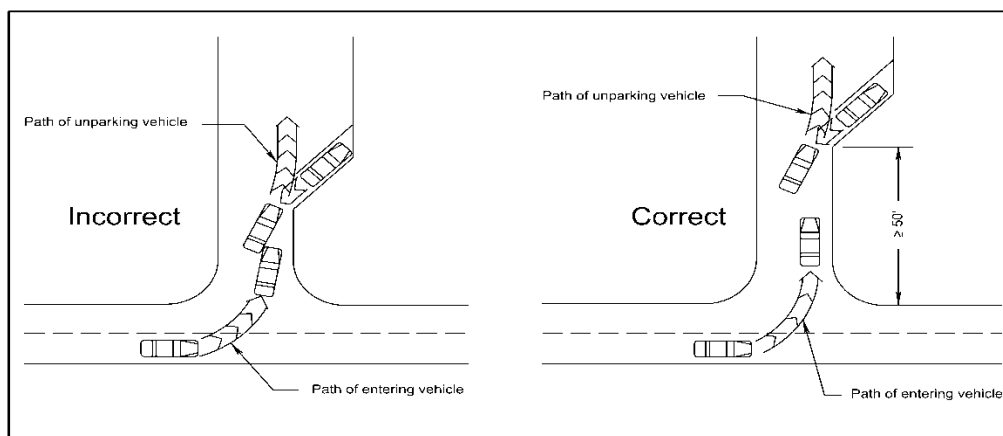
Both sides of the entrance throat need to be protected. The length of the entrance-side throat equals the exiting throat. When entering vehicles stop to turn left there must be sufficient queuing length to prevent other entering vehicles from backing up on to the highway. Minimum connection throats are provided in the table below.

Summary of Entrance Throats	
Number of <b>Egress</b> Lanes (left, thru and right)	Minimum Throat Length
	Feet
1	35 *
2	75
3	200
4	300

**TABLE 4-2 SUMMARY OF ENTRANCE THROATS**

Source: *Transportation & Land Development 2<sup>nd</sup> Edition 2003*, Koepke and Stover

\* Inadequate entrance length can also produce hazards to entering traffic on site. Particularly where the on-site parking can back out of and block the entrance and prevent a vehicle from entering. To avoid this problem, a distance of at least 50 feet is used on entrance length where back out parking may interfere with entry movement.



**FIGURE 4-1A ENTRANCE THROAT DETAIL**

**Entrance Pavement:** The type and depth of the pavement shall be clearly indicated on the plans and/or permit application. The pavement of commercial entrances, turn lanes and tapers shall be of asphalt, concrete, or pavers that is of a construction comparable to the pavement of the adjacent roadway.

**Entrance Grade:** The vertical alignment of all access locations is designed to minimize vehicle bounce and prevent high-centering of vehicles with a maximum clearance of 4 inches. The maximum grade change\* for a commercial entrance is 8%.

Steeper access entrances require the District L&D Engineer approval. A landing area shall be provided at each access to ensure proper sight distance from the access. The level area

\* Rev. 7/15

is measured from the highway edge of pavement or from the back of sidewalk, whichever is appropriate based on site-specific conditions.

**Entrance Cuts:** The maximum vertical curve, crest or sag, shall have a maximum 4-inch vertical offset over a 10-foot chord length. A standard vertical curve is designed for all commercial entrance profiles that exceed 3.3%.

**Entrance Drainage:** Drainage shall be considered in the design of entrance grades. Roadways and curb-and-gutter sections that convey storm water runoff within the roadway prism are designed in accordance with department standards. Site runoff into state right-of-way shall be minimized.

**Entrance Width:** All commercial entrances shall have a width sufficient for the particular land use and anticipated traffic flow with a **minimum** width of 16 feet for a one-way drive and 30 feet for a two-way drive (a two-way commercial entrance on a *local street* shall have a minimum width of 24 feet). Note: The width of the entrance shall be wide enough so that the design vehicle does not encroach into the opposing lane when entering the entrance.\* The **maximum** width is 20 feet for a one-way drive and 40 feet for a two-way drive. See “Entrance Width” in Definitions Section.

These widths are measured at right angles to the centerline of the entrance at the right-of-way line. Entrances with multiple lanes or median may require additional width. For subdivision streets, radii width and angle are established in the Subdivision Street Design Guide in the [Road Design Manual, Appendix B \(1\)](#).

**Design Vehicle:** The type of vehicle that makes frequent turns without encroaching into the adjacent lane when making turns. The tracking of the design vehicle is an important determinant of corner radii at intersections. When the design vehicle traverses an intersection, the design vehicle shall be able to turn from one street to another without deviating from the near travel lane and impeding other traffic flow. Therefore, the design vehicle determines the elements of design such as turning radius and lane width. The design vehicle is to be determined based on the [LD-104](#) Request for Traffic Data and discussed at the Project Scoping Meeting and recorded on the Scoping Worksheet - Roadway Design.

The WB-67 shall be the design vehicle used for intersections of freeway ramp terminals with other arterial crossroads and for other intersections on state highways and industrialized streets that carry high volumes of traffic or that provide local access for large trucks.

**Entrance Radius:** The entrance radius shall be designed to accommodate the design vehicle expected to use the commercial entrance on a daily basis and have radii large enough to accommodate the largest design vehicle that will use it without creating undue congestion or hazard on the through highway (See [Table 4-3](#)).

\* Rev.1/18



Design Vehicle and Turning Radius by Land Use		
Land Use(s) Served by Access	Design Vehicle	Radius (Minimum)
Office with Separate Truck Access	Passenger Car/Pickup	25
Office without Truck Access	Single Unit Truck SU-30	45
Commercial / Retail with Separate Truck Access	Passenger Car/Pickup	25
Commercial / Retail without Separate Truck Access	WB-67 Truck	50
Industrial with Separate Truck Access	Passenger Car/Pickup	25
Industrial without Separate Truck Access	WB-67 Truck	50
Recreational without Watercraft Access or Camping	Passenger Car/Pickup	25
Recreational with Watercraft Access or Camping	Motor Home/Boat	50
Agricultural Field Access	Single Unit Truck SU-30	45
Municipal and County Roads	WB-67 Truck	50

**TABLE 4-3 DESIGN VEHICLE AND TURNING RADIUS BY LAND USE**

Note: "with Separate Truck Access" indicates truck prohibition from primary access.

The minimum entrance radius allowed is 25 feet and the minimum exit radius allowed is 25 feet. Access points\* into mixed use developments are designed to accommodate the largest design vehicle expected to use that entrance.

Where on-street parking is allowed near the commercial entrance, the *effective* radius for the entrance shall be used. Typically the effective radius will be the actual radius of the entrance curbing plus the width of the parking lane).\*

For subdivision streets, radii width and angle are specified in the Subdivision Street Design Guide in the [Road Design Manual, Appendix B \(1\)](#) See above web link.

Auxiliary Lanes and Tapers: When a land use will generate high traffic volumes, auxiliary lanes and tapers may be required. Auxiliary lanes and tapers shall be located within right-of-way. See [Section 3 Turning Lanes](#) for more information.

Angled Entrances: When the property owner desires to construct dual commercial entrances at other than 90 degrees to the centerline of the road, an entrance on the right side as approaching should not have less than a 60 degree angle with the centerline of the road.

Entrance Profile: All commercial entrances are built to a sidewalk elevation at the right-of-way line. Beyond the right-of-way line, the grade should not exceed 8 percent. Entrance configurations are shown starting at [Figure 4-8](#).

\* Rev.1/21

**Entrance Medians:** Commercial entrance medians are used when two or more lanes are required for both the entering and the exiting movements at the entrance.

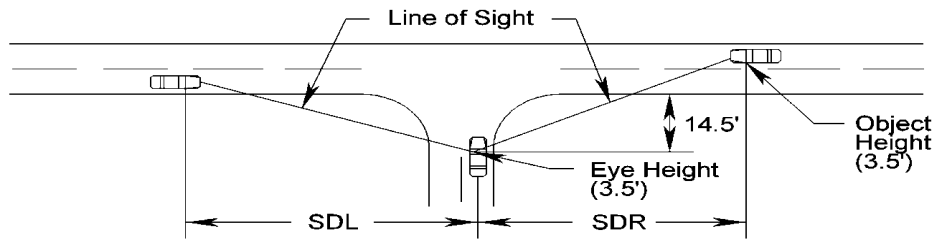
- Entrance medians shall have a minimum width of 4 feet.
- The minimum size of an entrance median island is 100 square feet.
- All curbing within the highway clear zone shall be in accordance with VDOT's *Road and Bridge Standards*, or as approved by the District Engineer/Administrator or designee, and appropriate for the operational speeds of the facility.
- Non-regulatory signs shall not be placed in the portion of an entrance median located within the right-of-way, or within the highway clear zone, and shall not restrict intersection sight distances.
- An entrance median should not contain structures, signs, or landscaping which restrict sight distance.

**Entrance Pedestrian Accommodation:** Design criteria for sidewalks at commercial entrances (by providing pedestrian access routes across the entrance) are presented in diagram CG-11 in the [Road and Bridge Standards](#) at the following web link:

### **Commercial Entrance Sight Distance**

Entrances shall be located to provide adequate intersection sight distance. Intersection sight distance criteria are illustrated below and the sight distance requirements are presented in [Table 2-5](#). The line of sight establishes the boundary of a sight triangle within which there is no sight obstruction. At any location where the sight line leaves the right-of-way, a permanent easement must be maintained, and the area must be graded and landscaped such that sight distance is not compromised, for a commercial entrance to be approved. (For an Appeals Process, see Access Management Regulations: [\(24VAC30-73-50 B\)](#)).

**Offsets:** Improvements on public or private property adjacent to the right-of-way shall be located so that parking, stopping, and maneuvering of vehicles within the highway right-of-way will not occur. The minimum distance from the right-of-way line for all structures and sight obstructions is the clear zone. At all commercial entrances and intersections, an adequate sight triangle shall be provided. The minimum setback point for the sight triangle is 14.5 feet from the near-side extended highway edge of pavement.



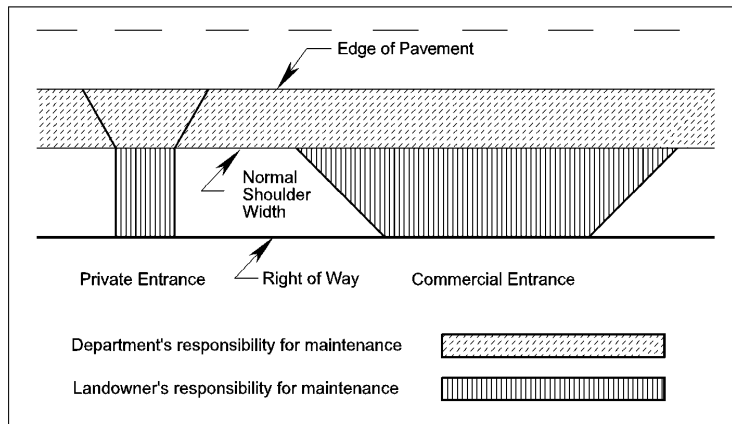
**FIGURE 4-1B COMMERCIAL ENTRANCE SIGHT DISTANCE\***

SDR = Sight Distance Right (For a vehicle making a left turn)  
 SDL = Sight Distance Left (For a vehicle making a right or left turn)

All site plans for proposed developments shall show the location of all proposed and existing entrances within the area of the proposed development. The location of all proposed commercial entrances shall be reviewed to determine if proper spacing will be maintained.

**Limits of Maintenance Responsibility for Private and Commercial Entrances**

See the Access Management Regulations Section 90 for details on private entrance maintenance responsibilities and Section 110 on maintenance responsibilities for commercial entrances.



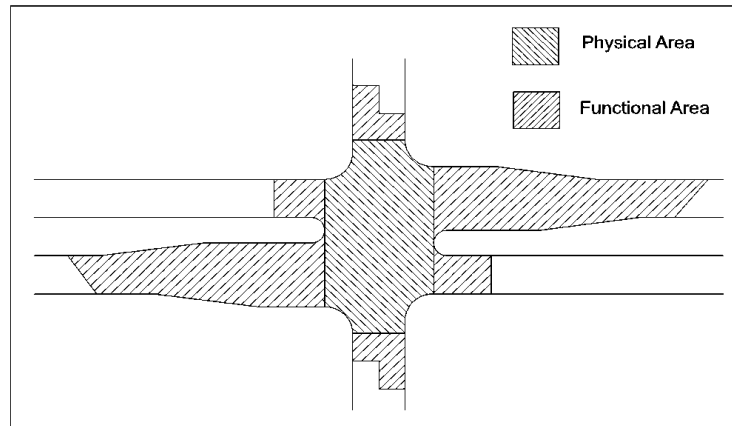
**FIGURE 4-2 LIMITS OF RESPONSIBILITY FOR ENTRANCES**

**Commercial Entrance Separation from an Intersection**

Entrances shall not be placed within the functional area of any intersection. If however, existing entrances are located within the functional area of the intersection Part A of the Waiver Form AM-W shall be completed and submitted to the District Location and Design Engineer for approval. Greater spacing may be required due to stacking requirements of the approaches to the intersection. This can be particularly evident around signalized

\* Rev. 1/19

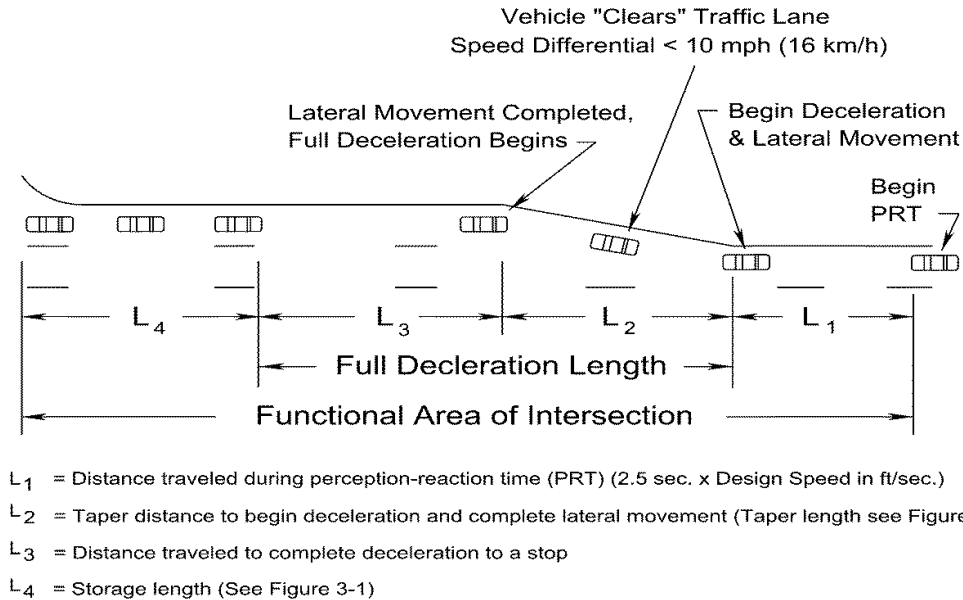
intersections. The Access Management Regulation 24VAC30-73-120 requires commercial entrances to be located out of the functional area of an intersection.



**FIGURE 4-2A PHYSICAL AND FUNCTIONAL AREAS OF INTERSECTION**

Source: FHWA, *National Highway Institute Course No. 15255*

AASHTO specifically states that “a driveway should not be located within the functional boundary of an intersection”. The functional area on the approach to an intersection consists of three basic elements: perception-reaction decision distance, maneuver distance, and queue-storage distance. These elements are identified in [Figure 4-3](#). The distance traveled during the perception-reaction time will depend on such factors as vehicle speed. Where there is a left or right turn lane, the maneuver distance includes the length needed for both braking and lane changing. In the absence of turn lanes, it involves braking to a comfortable stop. The storage length should be sufficient to accommodate the longest queue expected most of the time.



**FIGURE 4-3 ELEMENTS OF THE FUNCTIONAL AREA OF INTERSECTION**

SOURCE: 2018 AASHTO Green Book, Chapter 9, Section 9.7.2

### Restricting Left Turn Movements at Commercial Entrances

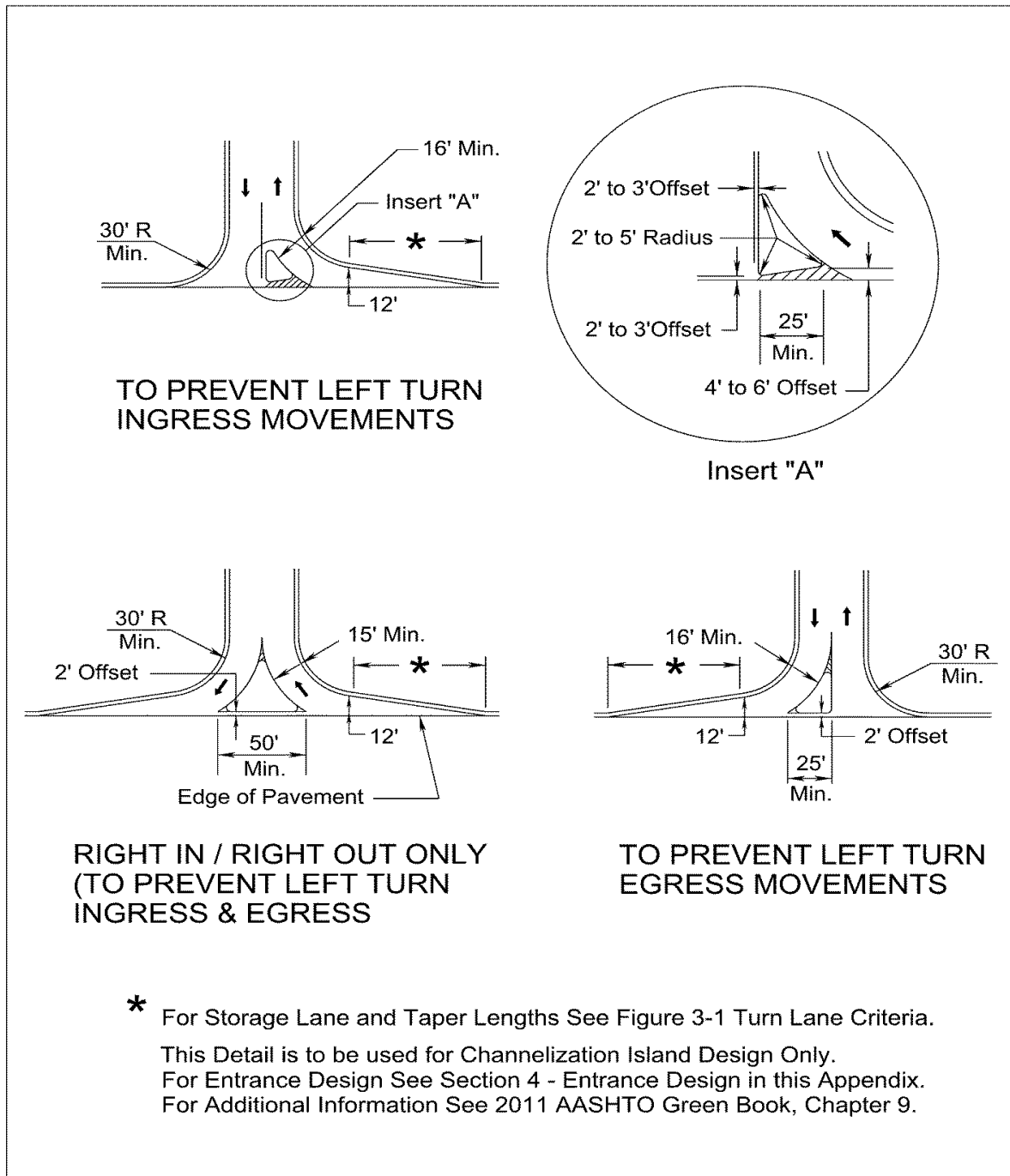
The most effective way to prevent left turn movements at **access points**\* is through the use of restrictive medians. Where space for a raised median is available within the road (AASHTO recommends a minimum median width of 4 feet), it can be installed along the front of the entrance for a sufficient distance to prevent left turns (see Medians in section 3 for additional information).

Another alternative when there is not enough space for a raised median is the use of flexible traffic posts with reflective striping to serve as a visual and physical barrier to left turn ingress and egress at an **access point**.

Finally, although less effective than restrictive medians, channelization islands can be installed within the commercial entrance throat to prevent left turn ingress and/or egress movements to create a right-in and/or right-out **access point** on an undivided highway. [Figure 4-4](#) presents illustrations of commercial entrance channelization island options.

\* Rev 1/21

### Commercial Entrance Channelization Island Options



**FIGURE 4-4 COMMERCIAL ENTRANCE CHANNELIZATION ISLAND OPTIONS**

### Commercial Entrance Spacing

Access management increases the spacing between entrances, thus reducing the number and variety of events to which drivers along the corridor must respond. Close spacing between unsignalized entrances forces the driver to watch for ingress and egress

traffic at several locations simultaneously. Increased spacing translates into fewer accidents, savings in travel time, and preservation of corridor capacity.

Entrances shall be located to limit interference with the free movement of roadway traffic, and to provide the most favorable sight distance and entrance grade. No direct access entrance shall be located in the operational area of a signalized intersection. Commercial entrance separation is required by the [Access Management Regulations 24VAC30-73-120](#) using the spacing standards in [Table 2-2](#).

### Corner Clearance on a Minor Side Street

It is important to think of the operational impacts of [access point](#) placement on side streets where the side streets intersect with major roadways. The major roadway will have the higher functional classification or if the same classification will have the higher traffic volume. Corner clearance does not apply to the intersection of two functionally classified local streets. Corner clearance can, at the discretion of the VDOT reviewer or designer, apply to connections to entrances or private roads that intersect with a VDOT major roadway if: a) the [access point](#) or private road has the appearance of and operates like a street or if it's intersection with the VDOT roadway is signalized and b) the connection to the entrance or private road may impact the operation of the entrance or private road's intersection with the VDOT roadway. The operational character of the traffic turning from the main roadway onto the minor side street as well as the expected queues on the side street, help determine how far to place the closest side street [access point](#) from the intersection.

Moving the basic [access point](#) conflict area away from the vicinity of an intersection can be accomplished by regulating the distance between a crossroad intersection and the nearest [access point](#) location. The intent is to prevent queued vehicles from backing up into the highway or blocking entrances near the intersection. The major effect is that vehicles will be delayed less by standing queues at signalized intersections.

Corner clearance is defined as the distance, measured perpendicular to the major roadway, from the nearest edge of an [access point](#) on the minor side street to the nearest edge pavement of the major roadway intersection.

In most instances, the minimum corner clearance will be governed by the intersection sight distance. Minimum entrance setbacks should be considered at individual intersections, and should be based on typical queue lengths that still allow sufficient movement to and from an [access point](#).

It is important to note that the [Table 2-2](#) entrance and intersection spacing standards are measured from the centerlines of the intersection and the [access point](#) rather than edge of pavement. As a result, the [Table 2-2](#) spacing measurement may result in a distance that

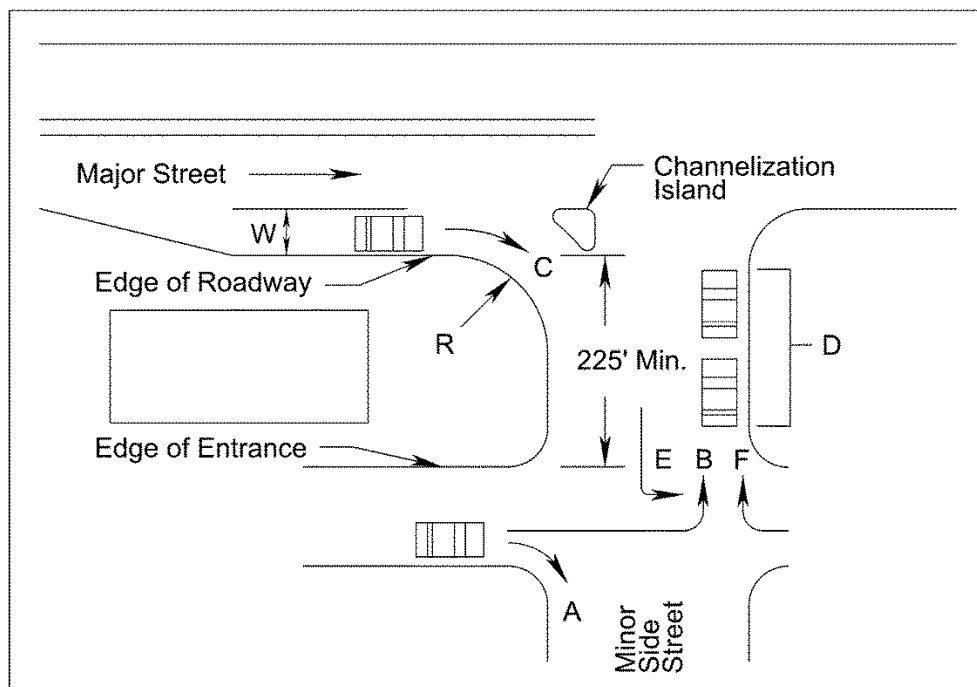
is less than the corner clearance. The corner clearance distance will apply where it is greater than the [Table 2-2](#) spacing standard to protect intersection operation.

Similar to the placement of an access point\* on the main roadway, conflicts for the existing vehicles for the side street access point must be considered. [Figure 4-5](#) illustrates the concept of corner clearance.

For the right turn out of the side street access point (flow A), the vehicle approaching from the left (flow C) must be considered. The greater the radius (R) for right turning vehicles from the main roadway, the faster they will be approaching the side street access point. For the driver exiting the side street access point to go left (flow B) or right (Flow F) or to enter the opposite entrance (Flow E), the length of the queue at the main intersection must be considered to assure there is enough room that the access point will not be blocked by queue D.

**The downstream corner clearance is 225 feet minimum**, which equals the intersection sight distance for 20 mph (see [Table 2-5](#)). Additional length will be required as directed by the Engineer at the Residency or District.

**The minimum upstream corner clearance is the greater of 225 feet + W or the queue D.**



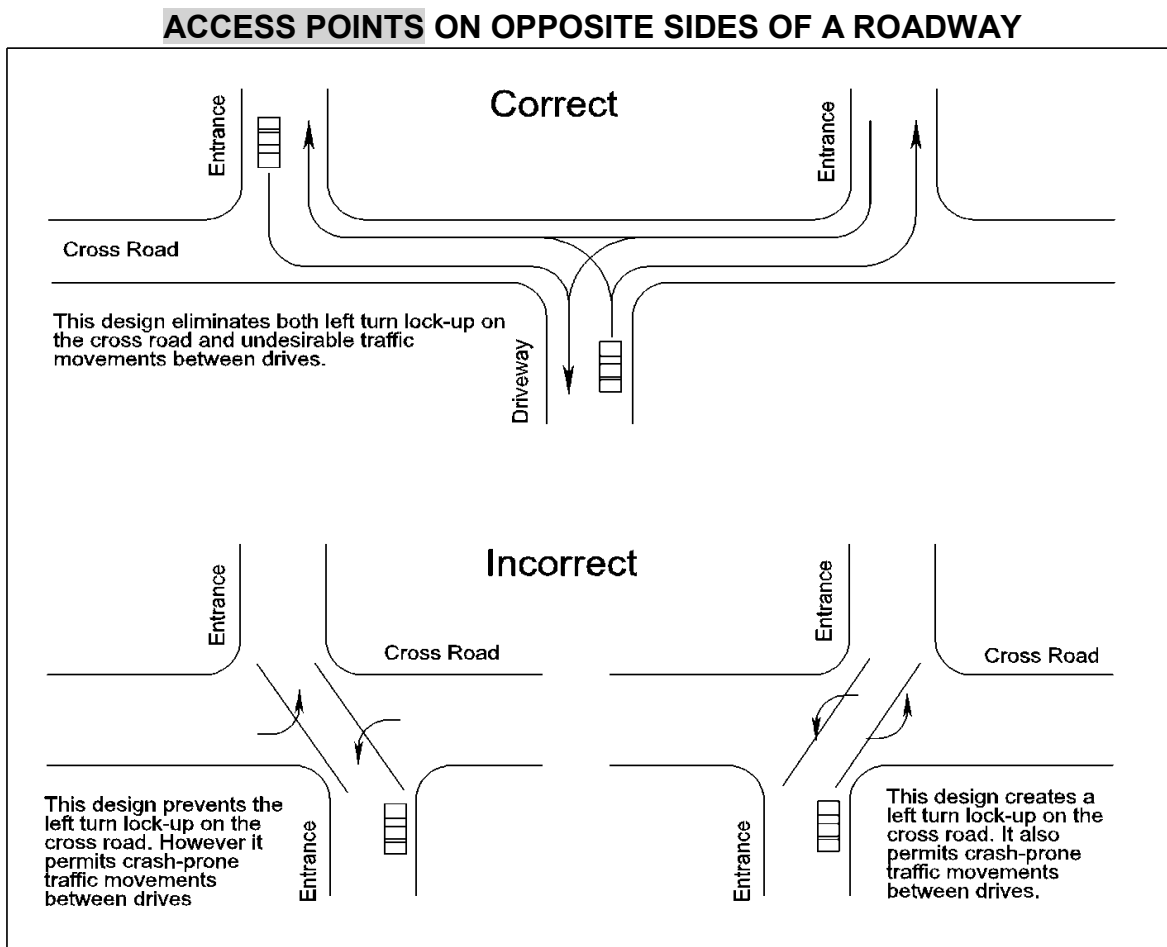
**FIGURE 4-5 CORNER CLEARANCE**

\* Rev. 1/21



### Access Points\* on Opposite Sides of a Roadway

Closely spaced access points on opposite sides of an undivided roadway or a roadway with two-way left-turn lanes (TWLTL) result in “jog” maneuvers, instead of separate and distinct left-turn and right-turn maneuvers (see below). They can also result in conflicting left-turns. Unless access points are directly across from each other creating a 4 way intersection that meets [Table 2-2](#) intersection spacing, access points on opposite sides of a roadway shall be offset to ensure that entrance left turning movements do not conflict, see [Figure 3-1](#) for turn lane and taper criteria. Separation of the access connections results in their functioning as separate T-intersections (3-way intersection) that have relatively low crash potential.



**FIGURE 4-6 ACCESS POINTS ON OPPOSITE SIDES OF A ROADWAY**

Source: Driveway Handbook, dated March 2005, Florida Dept. of Transportation.

\* Rev. 1/21

## **Access\* Consolidation (Shared Use Entrances)**

Shared use entrances are used to reduce the number of access points along a corridor while maintaining reasonable access to adjacent land uses. A shared use entrance generally serves only two parcels. The [Access Management Regulations 24VAC30-73-120](#) requires shared entrances where possible.

A shared use entrance may be constructed if both property owners abutting a common property line agree. This encourages adjacent property owners to construct shared entrances in lieu of separate ones. Strategies for implementing this access control measure include closing existing entrances or authorizing joint-use ones. The feasibility of this measure should be viewed at the preliminary, site plan review and the permit-authorization stages. A shared access will result in a reduction in the concentration of access points along a roadway, thus reducing the frequency and severity of conflicts.

The physical means by which access can be consolidated between two adjacent properties involves the construction of a joint-use access between the two properties. It is recommended that both property owners own the shared access drive. That is, the access point should straddle the property line dividing the two establishments. The resulting joint-use parking area should be accompanied by an efficient internal circulation plan.

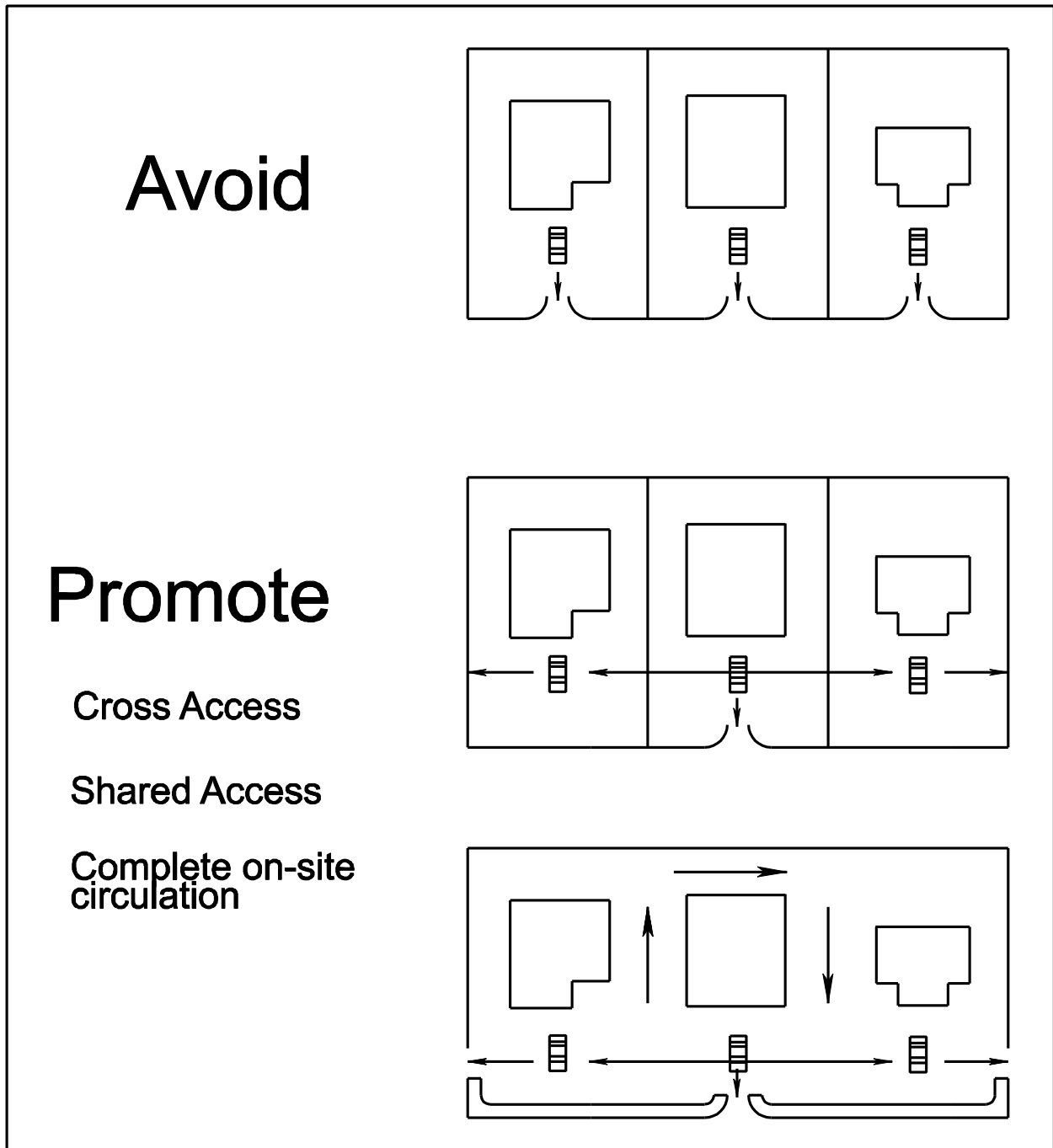
## **Inter-Parcel Vehicular Connections**

By establishing vehicular circulation connections between parcels (land uses), the driver needing to turn left across heavy volumes can usually find an access that is signalized, allowing safer left turns.

Having good cross parcel access also maximizes the number of well-designed unsignalized access points that have good visibility and are located in such a way to take advantage of sufficient gaps in traffic from a nearby signal.

Inter-parcel connections allow the driver to travel to an adjacent land use(s) without having to access the highway. Joint entrances and cross access especially help the small corner lots and out parcels. On small corner parcels left turn accessibility may be a problem and access to parcels may be limited to right in/right out or similarly restricted movements.

\* Rev. 1/21



**Avoid**

**Promote**

Cross Access

Shared Access

Complete on-site circulation

**FIGURE 4-7 SHARED ENTRANCE AND INTERNAL SITE CONNECTION**

Source: FDOT- Driveway Handbook, Dated March, 2005

## Frontage Roads

Frontage or service roads may be constructed by VDOT where justified by existing or anticipated traffic needs, right-of-way requirements, etc. within funds available.

Where frontage or service roads have not been constructed by VDOT, the Department may cooperate with others in the construction of service roads to promote highway safety and provide suitable locations for public utility services.

VDOT may furnish assistance if the construction of a frontage road will provide significant public service and eliminate undesirable ingress and egress through the establishment of safe and properly spaced access points.

Frontage roads constructed in cities, municipalities, or towns of more than 3,500 or along Primary routes in those counties which maintain their Secondary roads shall meet all minimum VDOT standards or the standards of the city, town or county as provided by ordinance.

When frontage or service roads are constructed by someone other than VDOT, the following conditions shall apply:

<b>If the road is Constructed on...</b>	<b>Then the construction Must...</b>	<b>And...</b>
Existing State Right-of-Way	Conform to such rules regulations, standards, specifications, and plans as may be approved by VDOT and authorized by issue of a permit	The cost of the construction is fully borne by others.
Land Outside Existing State Right-of-Way	Conform to such rules, regulations, standards, specifications, and plans, as may be approved by VDOT	The land must be dedicated to public use if the road is to be accepted into the highway system and maintained by VDOT.
Then...	VDOT will accept as a part of the appropriate highway system, those service roads constructed by others in accordance with above criteria.	

VDOT will maintain the roads in accordance with maintenance standards established for such classes of roads.

The cost of maintaining frontage roads shall be charged to the route and section of mainline highway which it serves, if that mainline highway is limited access,\* unless the frontage road forms an integral section of another route.

Source: [Code of Virginia, 15.2-2265](#) and [33.2-404](#)

\* Added 1/21

## Entrances Affected by Highway Construction Projects

Title [33.2-1001](#) of the Code of Virginia, as amended, requires that projects have the alignment, profile, and grade of commercial and private entrances shown on plans.

This information is to be shown as follows:

1. When the proposed entrance is to be placed in the same location as the existing entrance, no alignment will be shown. The proposed entrance will be shown graphically. A note is to be included on the general notes sheet as follows: "When no baseline alignment is shown for a proposed entrance, the entrance is to be constructed in the same location as the existing entrance."
2. Where a proposed entrance is to be on a location different from the existing, the proposed location will be shown graphically on the field inspection plans. After the field inspection party has reviewed the proposed location, the Right of Way and Utilities Division will contact\* the property owner and determine that the proposed location is satisfactory or that the property owner desires some other location. The Engineer will then request the centerline and profile to be run by the survey party when this cannot be secured from existing notes. This alignment is to be shown on the plans.
3. A profile and proposed grade is to be shown for each entrance where it is necessary to re-grade on existing or new location. The survey party runs a profile along every existing entrance using a data collector and converting the information for placement into a graphics file. The profile is generally run along the center of the existing entrance, although usually no alignment is taken. The proposed grade can be a spline grade with an approximate percent of grade shown. The proposed grade will begin at the edge of shoulder; back of curb; or back of sidewalk, sidewalk space, or bikeway whichever is the outermost permanent construction. If it is necessary to use some other beginning point, it should be identified on the profile.  
  
It is desirable that projects with a large number of entrances contain a separate profile sheet or sheets devoted to entrances.
4. The above information does not apply to "No Plan" Projects.

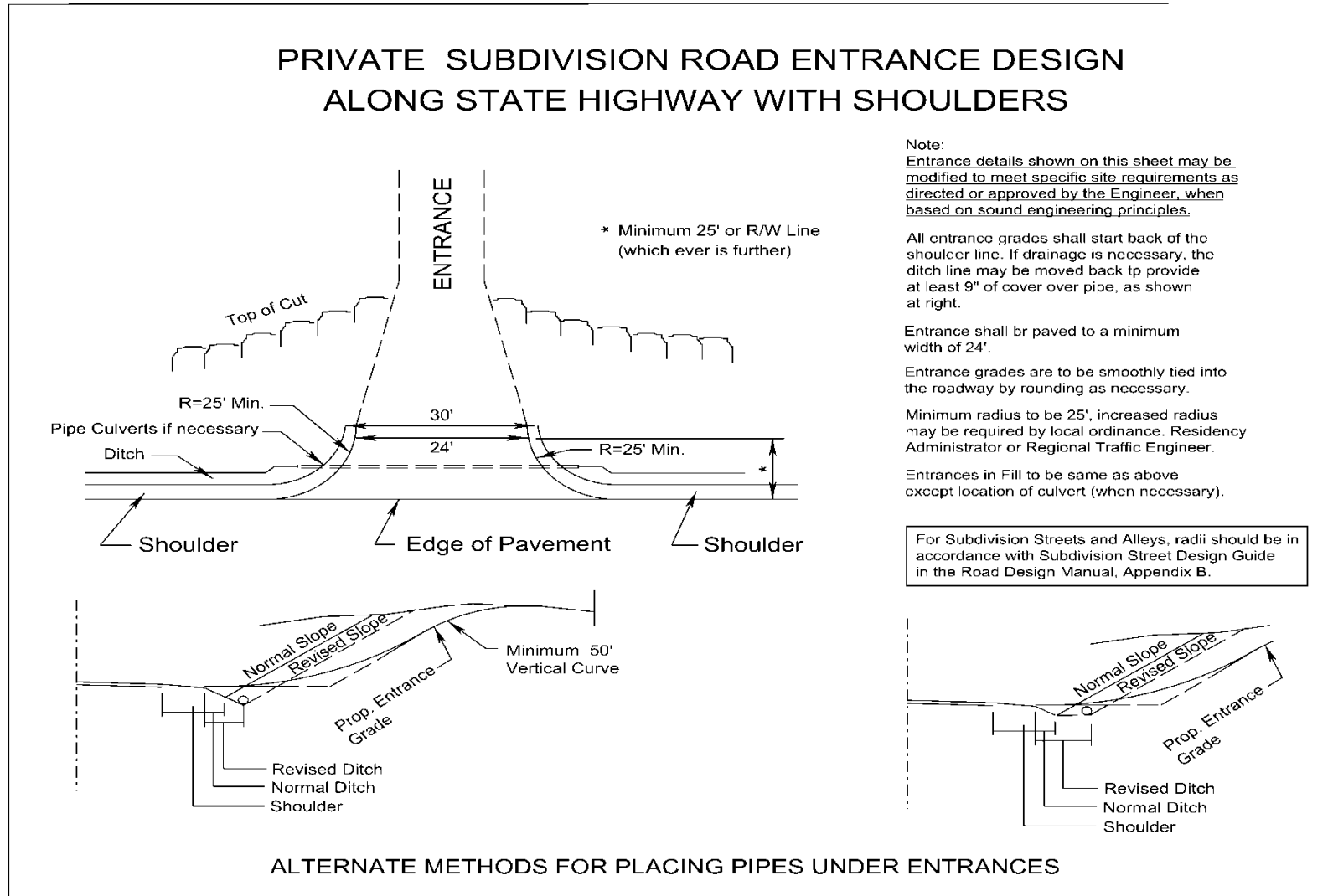
Title [33.2-242](#) of the Code of Virginia, Replacing entrances destroyed by Commissioner. The Commonwealth Transportation Commissioner shall review the existing access to any parcel of land having an entrance destroyed in the repair or construction of the systems of state highways and shall provide access to the systems of state highways in a manner that will serve the parcel of land and ensure efficient and safe highway operation.

\* Rev. 1/21

1. Whenever plans have been prepared for a proposed improvement and submitted to the district for field inspection, the plans will show the entrances in place as called for by the engineering information at the time the plans were prepared. The field inspection team shall make a close inspection of all entrances on the project and a determination will be made as to which entrances are to be replaced based on the entrance spacing standards in [Table 2-2](#), [Table 2-3](#), or [Table 2-4](#) in order to protect the safety, integrity, and operational characteristics of the highway.
2. In reviewing the plans, there may be instances where a landowner now has access to his property by reason of the fact that he is able to drive from the highway surface to this adjoining property, particularly in farming operations, in order to obtain access to various fields within the farm. This must be carefully studied and, if the farm is so arranged that this is found to be true, the provisions are to be made to provide field entrances as conditions would require.
3. No additional entrances are to be called for or shown on the plans and certain entrances may need to be consolidated or relocated.
4. The right of way is to be appraised and acquired in accordance with the approved plans and the entrances that are shown thereon. (Should it be discovered at the appraising or negotiating stage that an existing entrance has been overlooked or added by the owner since the time of field inspection, then, of course, this entrance will be replaced.) There will, of course, be instances when the owner requests the construction of an entrance to a property where no access exists or for the construction of an additional entrance. When this occurs, the owner's request can be complied with if it is determined that construction of the entrance is economically justified and the District Engineer/Administrator and [responsible District\\*](#) Traffic Engineer give their approval for the construction thereof.
5. The type of entrance (Type I, II, III, IV) to be constructed will be determined by the existing conditions at the time of construction. The applicable details shown as CADD Cell "PCENTR" are to be placed on the typical section sheet, see [http://www.virginia-dot.org/business/locdes/vdot\\_cadd\\_manual.asp](http://www.virginia-dot.org/business/locdes/vdot_cadd_manual.asp).
6. For exceptions or waivers to spacing standards or other entrance criteria on highway construction projects, please see pages F-30 and F-31 of this Appendix.

\* Rev. 1/17

**Commercial Entrance Design to Serve A Private Subdivision Road / Street**



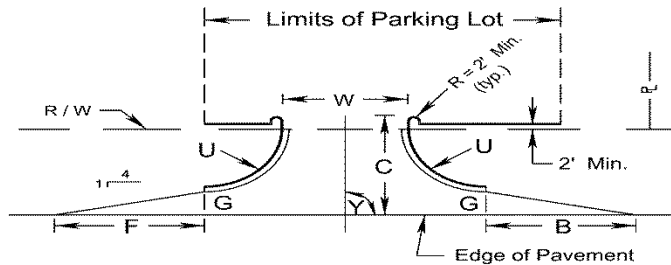
**FIGURE 4-8 COMMERCIAL ENTRANCE DESIGN TO SERVE A PRIVATE SUBDIVISION ROAD / STREET**

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

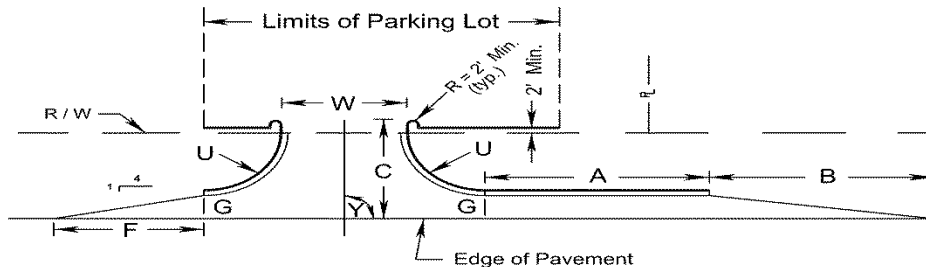
**Commercial Entrance Designs along Highways with Shoulders**

**COMMERCIAL ENTRANCE DESIGNS  
ALONG HIGHWAYS WITH SHOULDERS**

**SINGLE TWO - WAY ENTRANCE**



**SINGLE TWO - WAY ENTRANCE  
WITH RIGHT TURN LANE AND TAPER**



LETTER SYMBOL	DIMENSIONS
A	See Section 3, Figure 3-1 in this Appendix for lengths of storage and tapers.
B	See Section 3, Figure 3-1 in this Appendix for lengths of storage and tapers.
C	See Entrance Throat Table 4-2 and Corner Clearance Figure 4-5.
F	48' or greater
G	12'
U*	25' - 50' radii, Curb and Gutter or Curbing. The selected shall accommodate the anticipated type of vehicle usage. Larger radii should be considered by the Engineer if larger vehicles are anticipated; however, in no case shall radius be less than 25'. 30' Min. radius required when channelization island is used.
W*	30' - 40'
Y*	90° Preferred 60° Minimum

\* For Subdivision Streets and Alleys, radii, width and angle should be in accordance with Subdivision Street Design Guide in the Road Design Manual, Appendix B.

Notes:

Entrance details shown on this sheet may be modified to meet specific site requirements as directed or approved by the Engineer at the Residency or District, when based on sound engineering principles.

If an Accessible route as defined in Section 15.2-2021 in the Code of Va. is present, curb ramps in accordance with St'd. CG-12 will be provided.

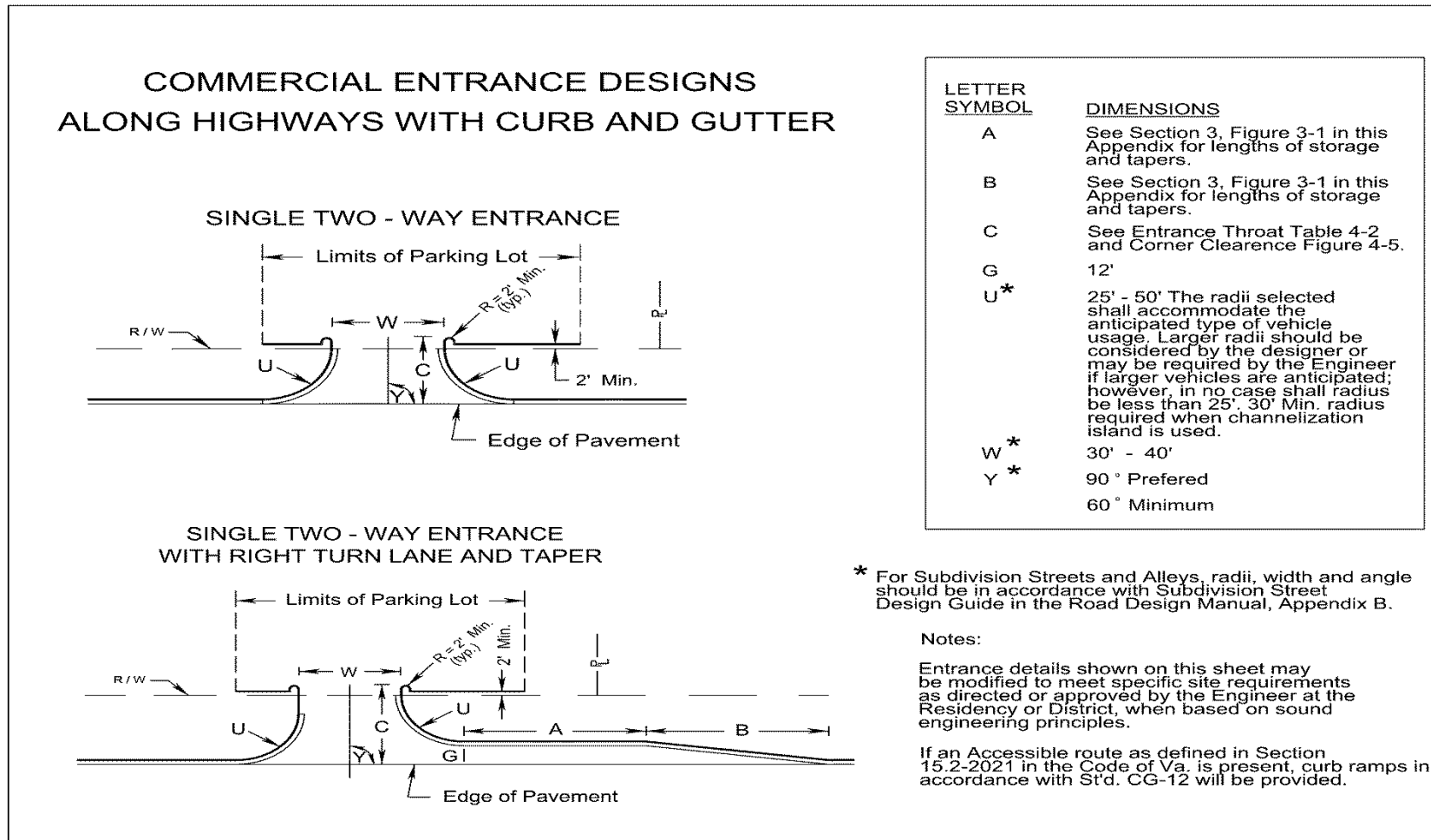
Curb and Gutter or Curbing may be deleted on low intensity uses if approved by Residency or District Administrator.

**FIGURE 4-9 COMMERCIAL ENTRANCE DESIGNS ALONG HIGHWAYS WITH SHOULDERS**

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".



**Commercial Entrance Designs along Highways with Curb and Gutter**

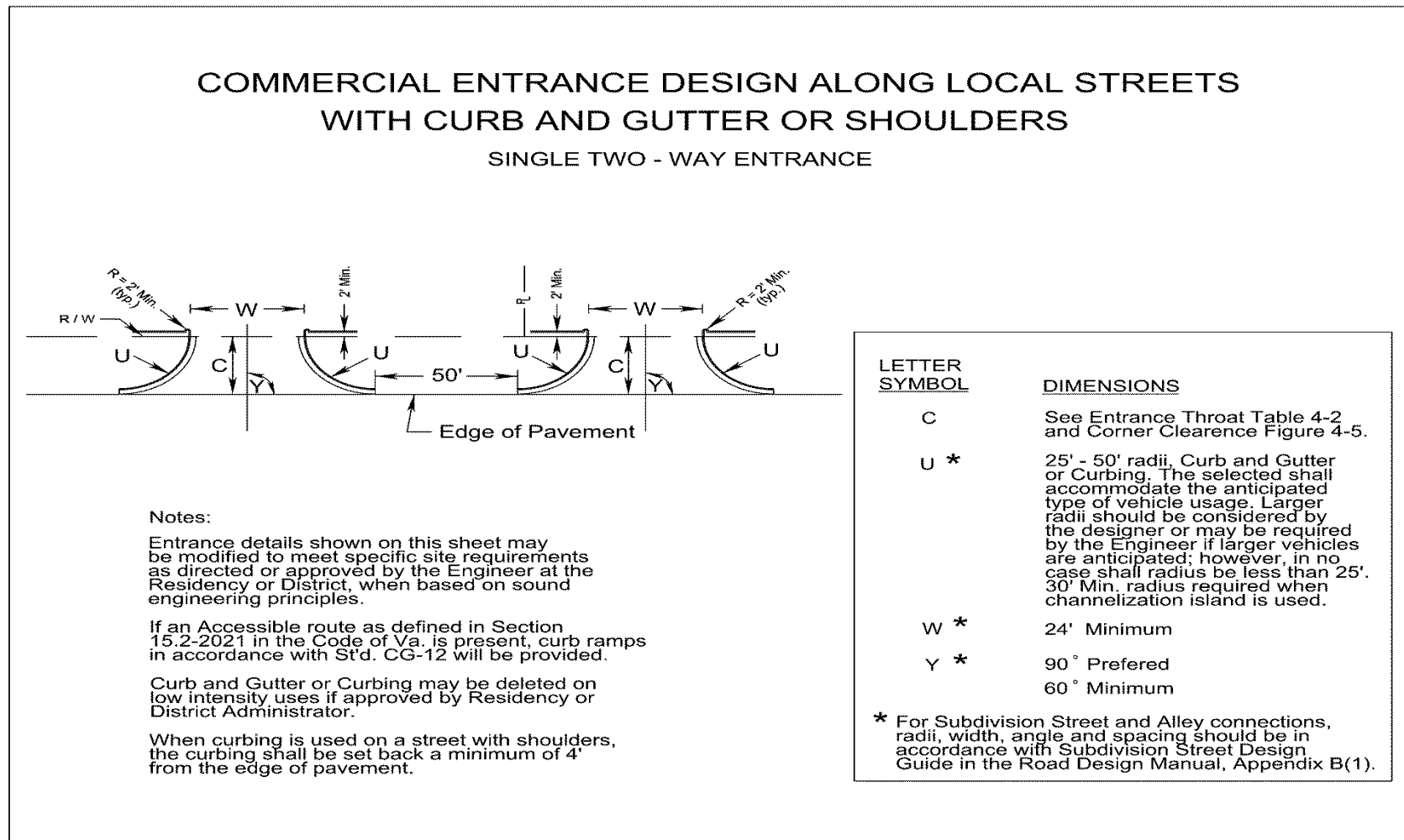


**FIGURE 4-10 COMMERCIAL ENTRANCE DESIGNS ALONG HIGHWAYS WITH CURB AND GUTTER\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

\* Rev. 1/16

**Commercial Entrance Design along Local Streets with Curb and Gutter or Shoulders**

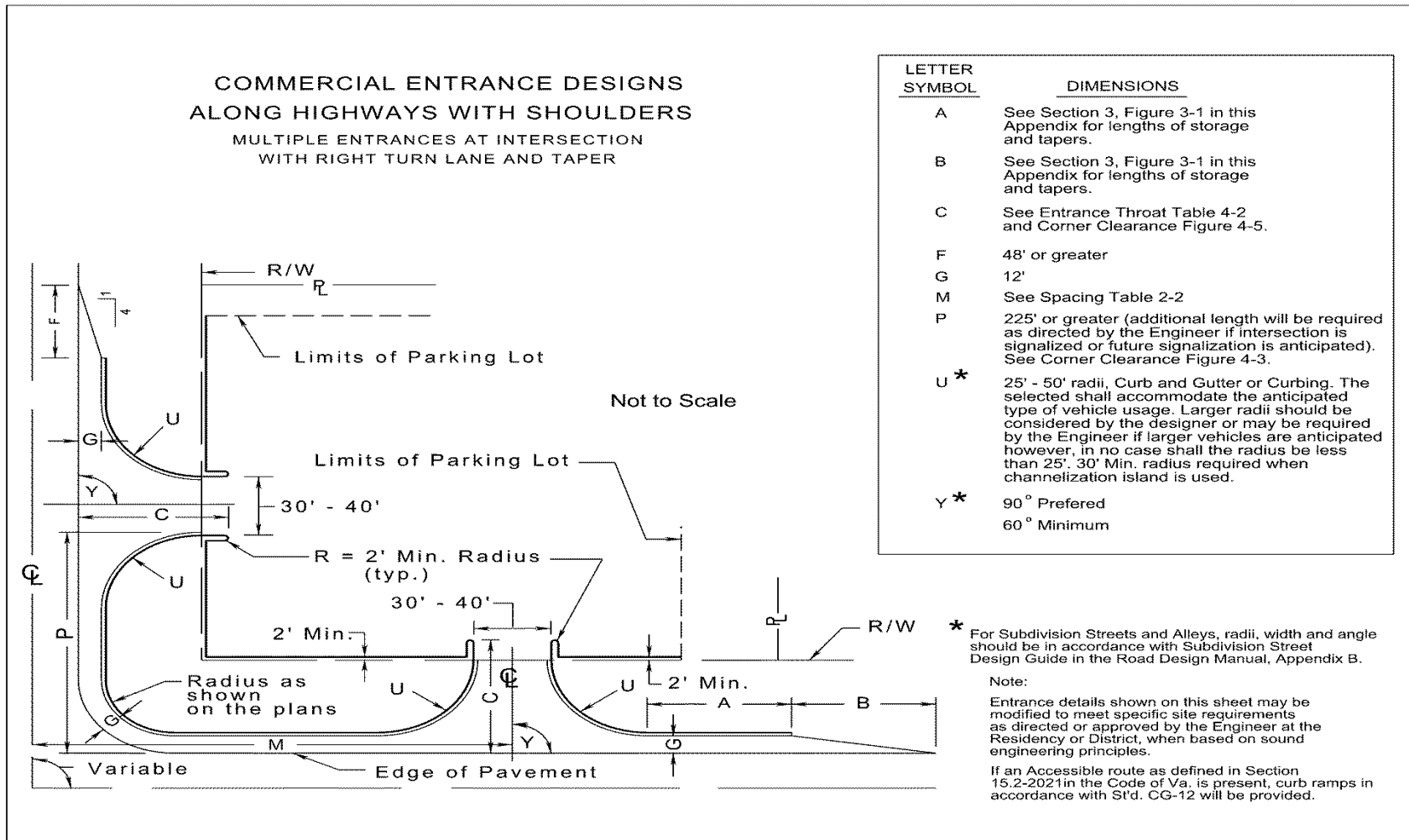


**FIGURE 4-11 COMMERCIAL ENTRANCE DESIGNS ALONG LOCAL STREETS\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

\* Rev. 7/12

**Commercial Entrance Designs along Highways with Shoulders at Intersection**

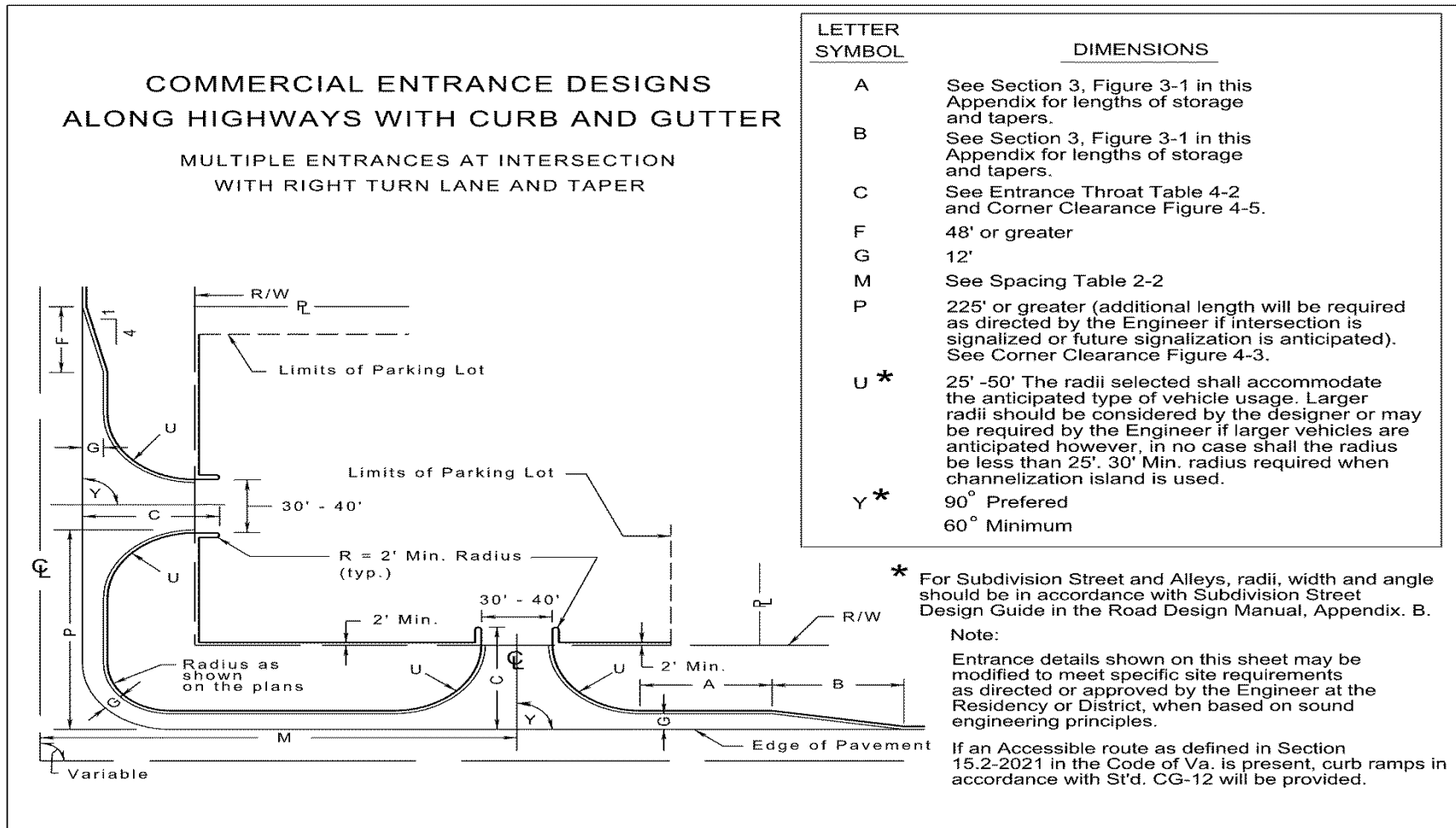


**FIGURE 4-12 COMMERCIAL ENTRANCE DESIGNS ALONG HIGHWAYS WITH SHOULDERS AT INTERSECTION\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

\* Rev. 1/16

**Commercial Entrance Designs along Highways with Curb and Gutter at Intersection**

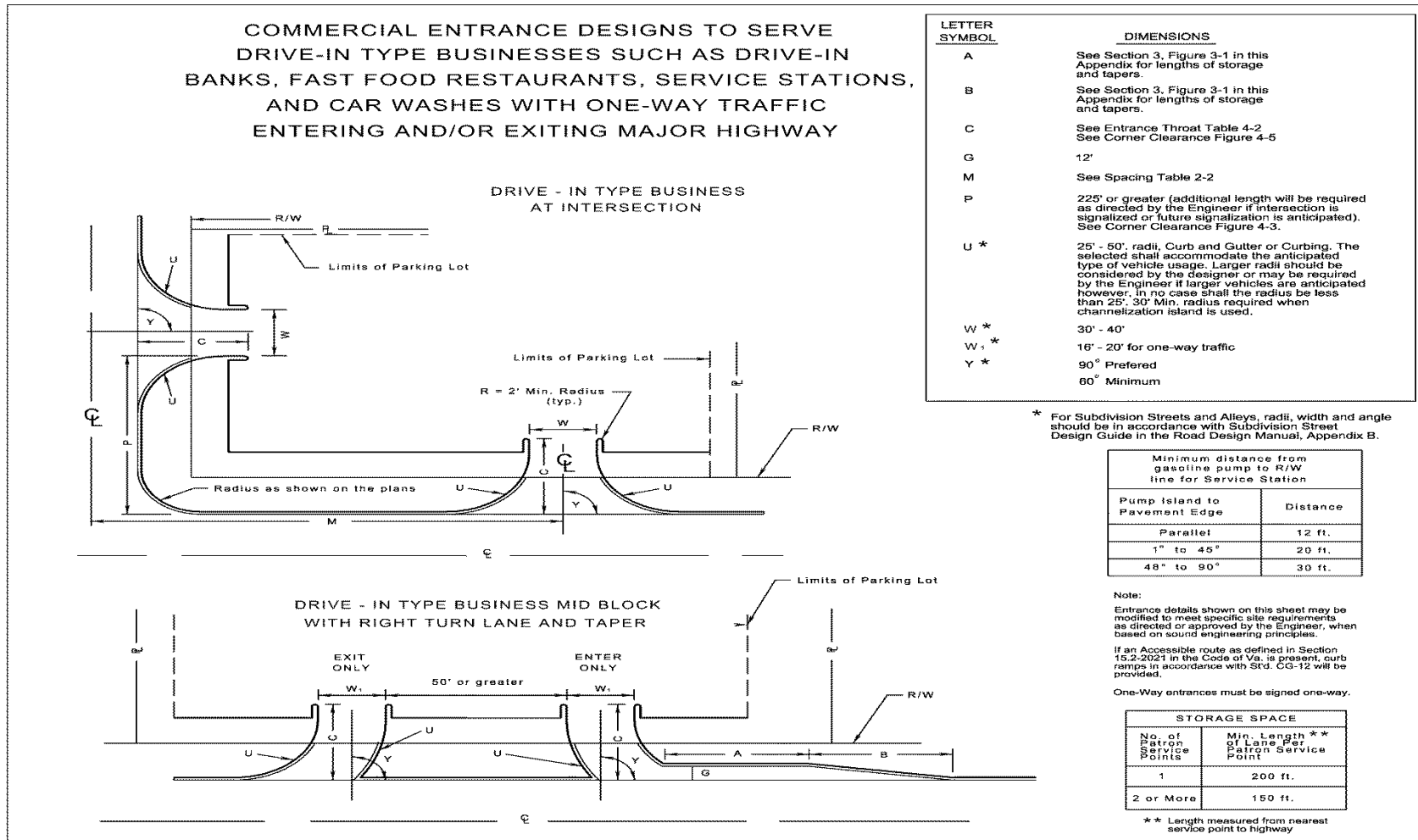


**FIGURE 4-13 COMMERCIAL ENTRANCE DESIGNS ALONG HIGHWAYS WITH CURB & GUTTER AT INTERSECTION\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations"

\* Rev. 1/16

**Commercial Entrance Designs to Serve Drive-In Type Businesses**



**FIGURE 4-14 COMMERCIAL ENTRANCE DESIGNS TO SERVE DRIVE-IN TYPE BUSINESSES\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

\* Rev. 1/16

**Moderate Volume Commercial Entrance Design along Highways with Shoulders**

**MODERATE VOLUME COMMERCIAL ENTRANCE DESIGN  
ALONG HIGHWAYS WITH SHOULDERS**

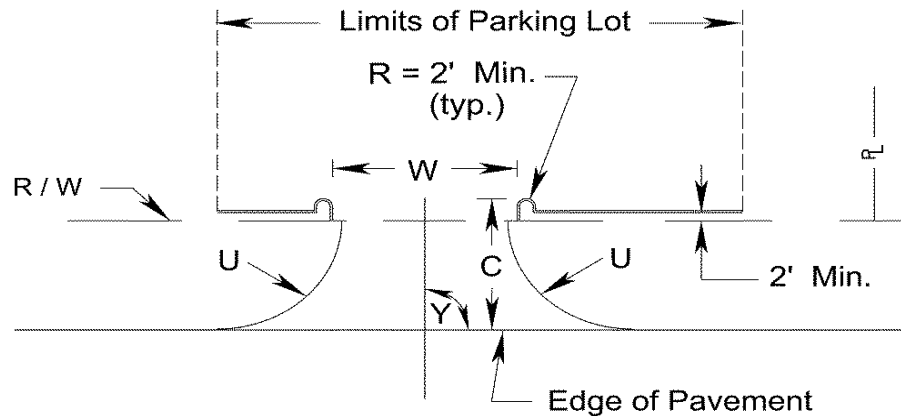
Site Requirements For This Design

Maximum Highway VPD : 5,000  
 Maximum Entrance VPD : 200  
 Maximum Entrance VPD  
 Truck Trips : 10%

LETTER SYMBOL	DIMENSIONS
C	25' Minimum
U *	25' Minimum. Curb and Gutter or Curbing is not required. 30' Min. radius required when channelization island is used.
W *	18' Minimum 30' Maximum
Y *	90° Preferred 60° Minimum

\* For Subdivision Streets and Alleys, radii, width and angle should be in accordance with Subdivision Street Design Guide in the Road Design Manual, Appendix B.

**SINGLE TWO - WAY ENTRANCE**



Notes:

Entrance details shown on this sheet may be modified to meet specific site requirements as directed or approved by the Engineer at the Residency or District, when based on sound engineering principles.

**FIGURE 4-15 MODERATE VOLUME COMMERCIAL ENTRANCE DESIGN ALONG HIGHWAYS WITH SHOULDERS\***

**Note:** All entrance design and construction shall accommodate pedestrian and bicycle users of the highway in accordance with the Commonwealth Transportation Board's "Policy for Integrating Bicycle and Pedestrian Accommodations".

\* Rev. 7/12

## **Agritourism Entrance Standards**

Moderate Volume Commercial Entrance may be permitted by the Engineer at the Residency or District if the proposed use includes agritourism activity as defined in Code of Virginia [§3.2-6400](#). Entrance design shall include U of 50 feet minimum and W of 30 feet minimum to accommodate BUS-45 ingress and egress movements. Entrances shall be located to provide adequate intersection sight distance.

Code of Virginia [§3.2-6400](#) defines an “agritourism activity” as “any activity carried out on a farm or ranch that allows members of the general public, for recreational, entertainment, or educational purposes, to view or enjoy rural activities, including farming, wineries, ranching, historical, cultural, harvest-your-own activities, or natural activities and attractions.”\*

\* Added 7/17

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\* Rev. 10/20



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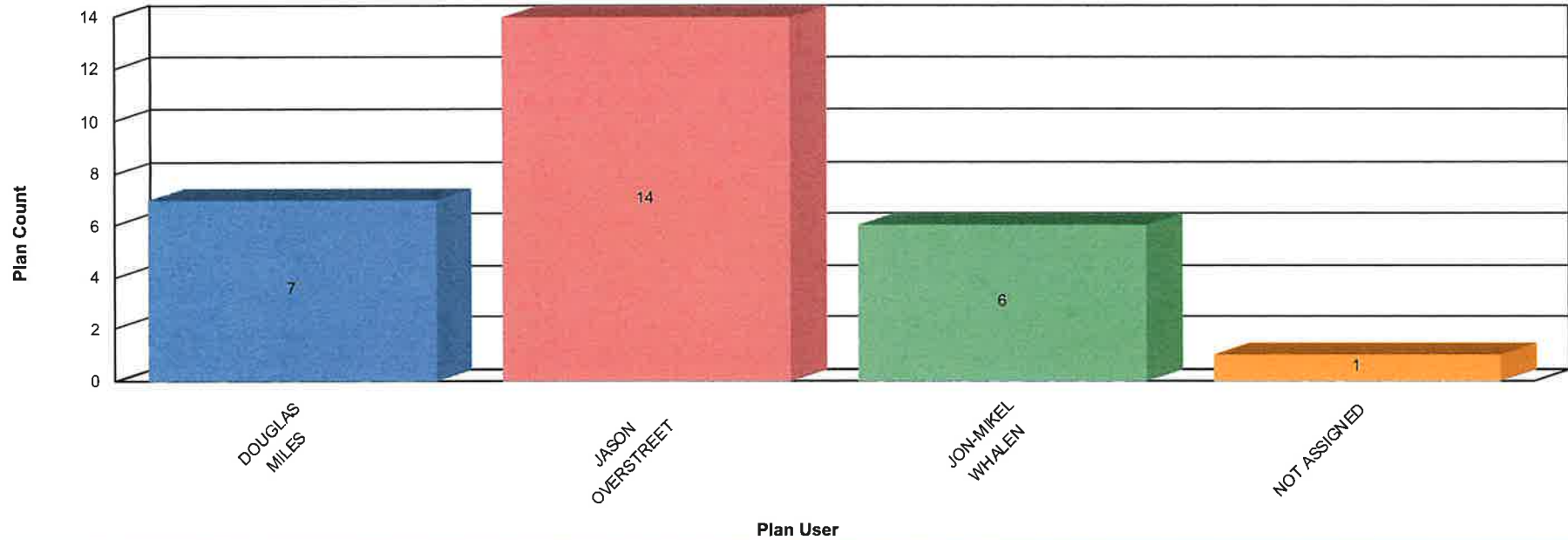
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## PLANS APPLIED BY USER (12/01/2022 TO 12/31/2022) FOR FLUVANNA COUNTY BUILDING AND PLANNING DEPARTMENT



Plan Case #	Type	Workclass	Status	Main Address	Project	District	Parcel
	Application Date	Expiration Date	Complete Date	Approval Expire Date	Applicant		
	Zone	Sq Ft	Valuation	Fee Total	Assigned To		
<b>DOUGLAS MILES</b>							
SDP22:0009	Site Development Plan 12/05/2022	Site Development Plan - Major 01/19/2023	In Review			Palmyra	9 A 14
	Description: Commercial	0	\$0.00	\$1,250.00	Southern Development Douglas Miles		
ZUP22:0010	Zoning Use Permits 12/08/2022	Temporary Mobile Home Renewal 01/22/2023	In Review	4580 Venable Rd, Kents Store, VA 23084		Columbia	22 2 15
	Description: Renewal	0	\$0.00	\$200.00	Douglas Miles		
MSC22:0290	Miscellaneous 12/09/2022	Sign Permit	In Review	198 Turkeysag Trl, Palmyra, VA 22963		Columbia	17 15 X
					Giacomo Cracchiolo		

## PLANS APPLIED BY USER (12/01/2022 TO 12/31/2022)

Plan Case #	Type <i>Application Date Zone</i>	Workclass <i>Expiration Date Sq Ft</i>	Status <i>Complete Date Valuation</i>	Main Address <i>Approval Expire Date Fee Total</i>	<i>Applicant Assigned To</i>	Project	District	Parcel
<b>SDP22:0010</b>	Site Development Plan 12/12/2022	Site Development Plan - Major 01/26/2023 0	In Review \$0.00	\$155.00 \$1,100.00	Douglas Miles Cory Johnston Douglas Miles	Not Assigned	Cunningham	17 2 2
<b>SDP22:0011</b>	Site Development Plan 12/15/2022	Amendment to Site Development Plan 01/29/2023 0	In Review \$0.00	\$150.00	Brad Purviance Douglas Miles	Not Assigned	Columbia	5 20 1B
<b>BSP22:0007</b>	Boundary Survey 12/15/2022	Physical Survey 01/29/2023 0	In Review \$0.00	156 Cedar Bend Dr, Troy, VA 22974 \$50.00	Angela Loeser Douglas Miles	Not Assigned	Columbia	5 11 5C
<b>BSP22:0008</b>	Boundary Survey 12/19/2022	Boundary Survey 02/02/2023 0	In Review \$0.00	570 Meeks Ln, Kents Store, VA 23084 \$50.00	Bridgett Carter Douglas Miles	Not Assigned	Columbia	13 A 10I

**PLANS APPLIED FOR DOUGLAS MILES: 7**

### JASON OVERSTREET

<b>MSC22:0286</b>	Miscellaneous 12/05/2022	Miscellaneous - Other 0	In Review \$0.00	\$0.00	Jason Overstreet	Not Assigned	Palmyra	9 15 7
<b>MSC22:0283</b>	Miscellaneous 12/05/2022	Miscellaneous - Other 0	Approved \$0.00	\$0.00	Jason Overstreet	Not Assigned	Cunningham	47 A 42
<b>MSC22:0284</b>	Miscellaneous 12/05/2022	Miscellaneous - Other 0	Approved \$0.00	3439 Ruritan Lake Rd, Palmyra, VA 22963 \$0.00	Jason Overstreet	Not Assigned	Fork Union	17 A 71
<b>MSC22:0285</b>	Miscellaneous	Miscellaneous - Other	In Review			Not Assigned	Palmyra	9 15 3

## PLANS APPLIED BY USER (12/01/2022 TO 12/31/2022)

Plan Case #	Type	Workclass	Status	Main Address	Project	District	Parcel
	<i>Application Date</i>	<i>Expiration Date</i>	<i>Complete Date</i>	<i>Approval Expire Date</i>	<i>Applicant</i>		
	<i>Zone</i>	<i>Sq Ft</i>	<i>Valuation</i>	<i>Fee Total</i>	<i>Assigned To</i>		
	12/05/2022	0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: Proposed new home</i>						
<b>SUB22:0045</b>	Subdivision	Subdivision - Family	In Review		Not Assigned	Columbia	20 A 10
	12/06/2022	01/20/2023					
		0	\$0.00	\$300.00	Jason Overstreet		
	<i>Description: Given to daughter</i>						
<b>MSC22:0287</b>	Miscellaneous	Miscellaneous - Other	Approved	434 Nahor Manor Rd, Palmyra, VA 22963	Not Assigned	Cunningham	17 A 7A
	12/08/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: 30 X 40 Pole Barn</i>						
<b>MSC22:0288</b>	Miscellaneous	Miscellaneous - Other	Approved	2 Evergreen Ln, Palmyra, VA 22963	Not Assigned	Rivanna	18A 5 20
	12/09/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: Mud room addition, garage finish</i>						
<b>MSC22:0289</b>	Miscellaneous	Miscellaneous - Other	Approved		Not Assigned	Cunningham	18A 4 252
	12/09/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: Proposed new home</i>						
<b>MSC22:0291</b>	Miscellaneous	Miscellaneous - Other	Approved	202 Miles Jackson Rd, Palmyra, VA 22963	Not Assigned	Columbia	31 A 28
	12/19/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: Addition &amp; Deck</i>						
<b>MSC22:0292</b>	Miscellaneous	Miscellaneous - Other	Approved	402 Two Rivers Dr, Troy, VA 22974	Not Assigned	Palmyra	9 9 22
	12/19/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
	<i>Description: Replace existing deck with four season's room - No foot print changes</i>						
<b>MSC22:0295</b>	Miscellaneous	Miscellaneous - Other	Approved		Not Assigned	Cunningham	37 12 2
	12/29/2022						
		0	\$0.00	\$0.00	Jason Overstreet		
<b>SUB22:0047</b>	Subdivision	Subdivision - Family	In Review	306 Sundown Ln, Palmyra, VA 22963	Not Assigned	Columbia	20 A 23
	12/29/2022	02/12/2023					

## PLANS APPLIED BY USER (12/01/2022 TO 12/31/2022)

Plan Case #	Type	Workclass	Status	Main Address	Project	District	Parcel
	<i>Application Date</i> <i>Zone</i>	<i>Expiration Date</i> <i>Sq Ft</i>	<i>Complete Date</i> <i>Valuation</i>	<i>Approval Expire Date</i> <i>Fee Total</i>	<i>Applicant</i> <i>Assigned To</i>		
<b>MSC22:0294</b>	Miscellaneous 12/29/2022	Miscellaneous - Other 0	Approved \$0.00	200 Ridge Spring Rd, Scottsville, VA 24590 \$300.00	Not Assigned Jason Overstreet	Cunningham	25 1 11
	<i>Description: Proposed Home</i>						
<b>MSC22:0296</b>	Miscellaneous 12/29/2022	Miscellaneous - Other 0	In Review \$0.00		Not Assigned Jason Overstreet	Columbia	13 A 11A
	<i>Description: New Home</i>						

### PLANS APPLIED FOR JASON OVERSTREET: 14

#### JON-MIKEL WHALEN

<b>BSP22:0006</b>	Boundary Survey 12/05/2022	Boundary Survey 01/19/2023 0	In Review \$0.00	1103 Kents Store Way, Kents Store, VA 23084 \$50.00	Not Assigned Tammy Jowers Jon-Mikel Whalen	Columbia	22 A 56
	<i>Description: Agricultural</i>						
<b>ZUP22:0009</b>	Zoning Use Permits 12/05/2022	Telecommunications Tower 01/19/2023 0	In Review \$0.00	3745 Mountain Hill Rd, Palmyra, VA 22963 \$1,450.00	Not Assigned SBA Network Services Jon-Mikel Whalen	Fork Union	50 A 3
	<i>Description: Verizon Tower</i>						
<b>SUB22:0044</b>	Subdivision 12/06/2022	Boundary Adjustment 01/27/2023 0	In Review \$0.00	3132 Thomas Jefferson Pkwy, Palmyra, VA 22963 \$100.00	Not Assigned Ruby Shumaker Jon-Mikel Whalen	Fork Union	29 13 A
	<i>Description: Glenn Acres</i>						
<b>ZUP22:0011</b>	Zoning Use Permits 12/08/2022	Telecommunications Tower 01/22/2023 0	In Review \$0.00	18956 James Madison Hwy, Troy, VA 22974 \$1,450.00	Not Assigned Luke Vinciguerra Jon-Mikel Whalen	Columbia	11 A 20
<b>ZUP22:0012</b>	Zoning Use Permits 12/09/2022	Telecommunications Tower 01/23/2023 0	In Review \$0.00	14455 James Madison Hwy, Palmyra, VA 22963 \$1,450.00	Not Assigned Network Building & Consulting LLC Jon-Mikel Whalen	Columbia	30 2 1

**PLANS APPLIED BY USER (12/01/2022 TO 12/31/2022)**

Plan Case #	Type <i>Application Date Zone</i>	Workclass <i>Expiration Date Sq Ft</i>	Status <i>Complete Date Valuation</i>	Main Address <i>Approval Expire Date Fee Total</i>	Project <i>Applicant Assigned To</i>	District	Parcel
<b>SUB22:0046</b>	Subdivision 12/29/2022	Boundary Adjustment 02/12/2023 0	In Review \$0.00	306 Sundown Ln, Palmyra, VA 22963 \$100.00	Not Assigned JB Construction Jon-Mikel Whalen	Columbia	20 A 23
<i>Description: Boundary Adjustment</i>							

**PLANS APPLIED FOR JON-MIKEL WHALEN: 6**

**NOT ASSIGNED**

<b>MSC22:0293</b>	Miscellaneous 12/19/2022	Miscellaneous - Other 0	Approved \$0.00	15234 James Madison Hwy, Palmyra, VA 22963 \$0.00	Not Assigned Not Assigned	Columbia	19 5 3
<i>Description: Roof over a existing deck 6X6</i>							

**PLANS APPLIED FOR NOT ASSIGNED: 1**

**GRAND TOTAL OF PLANS: 28**